## 79th GENERAL ASSEMBLY

#### REGULAR SESSION

### JUNE 30. 1976

### PRESIDENT:

- The hour of nine-thirty having arrived, the Senate will
- 3. come to order. Will our guests in the gallery please rise as we
- 4. have the prayer by the Reverend Rudolph S. Shoultz, Union Baptist
- 5. Church, Springfield, Illinois.
- 6. REVEREND SHOULTZ:
- 7. Eternal Father, we're grateful for this day. We're
- 8. thankful for the privilege that we have to be of service to this
- 9. great State of ours. We come, o God, to the close of great
- 10. Session. We're thankful for the little part that we can play
- 11. and we have played. We pray, God, as we look back and reflect
- 12. on this Session we may not have done all that we wanted to do.
- 13. but You have blessed us. Be with all of these, Thy children,
- 14. as they go forth from here. May all they desire be met because
- 15. they have given You of themselves. Thank you for this day and be
- 16. with us, we pray. Amen.
- 17. PRESIDENT:
- 18. Reading of the Journal. Senator Johns.
- 19. SECRETARY:
- 20. Friday, June the 11th, 1976, Monday, June the 14th, 1976,
- 21. Tuesday, June the 15th, 1976, Wednesday, June the 16th, 1976,
- 22. Thursday, June the 17th, 1976, Friday, June the 18th, 1976,
- 23. Monday, June the 21st, 1976, and Tuesday, June the 22nd, 1976.
- 24. PRESIDENT:
- 25. Senator Johns.
- 26. SENATOR JOHNS:
- 27. Mr. President, I move that the Journals just read by the
- 28. Secretary be approved unless some Senator has additions or
- corrections to offer.
- 30. PRESIDENT:
- 31. You've heard the motion. All in favor say Aye. Opposed
- 32. Nay. The Ayes have it. The motion carries. Senator Johns.
- 33. SENATOR JOHNS:
- 34. Mr. President, I move that reading and approval of the Journals

- of Wednesday, June the 23rd, 1976, Thursday, June the 24th, 1.
- Friday, June the 25th, Saturday, June the 26th, Sunday, June 2.
  - the 27th, Monday, June the 28th and Tuesday, June the 29th, 3.
  - 1976 be postponed pending arrival of the printed Journals.
- PRESIDENT: 5

14.

20.

26.

29.

- Heard the motion. All in favor say Aye. Opposed Nay. 6.
- The Ayes have it. The motion carries. The Senate will 7. be in Session. Come to order, please. On the order of Conference
- Committee Reports. Senator Rock. You want to hold that one. 9.
- Just hold it a minute. The Chair has an announcement. Yesterday 10.
- you received a communication from Comptroller Lindberg 11.
- with reference to mileage payment for going home over the 12. weekend and we have a list of those who have indicated that they 13.
- did return home. We're about to finalize it and if there is
- someone who has not so indicated who did, in fact, go home, 15
- please let Miss Lake know because we're getting ready to prepare 16.
- that payroll. And, those who we...know about who have indicated 17.
- they did are Senators Bruce, Donnewald, Glass, Harber Hall, 18.
- Kenneth Hall, Johns, McCarthy, Mitchler, Ozinga, Philip, 19.
- Smith, Vadalabene, and Welsh. If there are others, please let
- her know within the next few minutes. Will the members be in 21.
- their seats so that the persons who have Conference Committees 22.
- can know how many people are here so we can determine whether 23.
- 24. people are here when we are not seated. Everybody's reluctant

they want to run them. It's kind of difficult to know how many

- 25. to start until they...they know that there are enough here.
- Senator...Senator Graham.
- . 27.
  - SENATOR GRAHAM: 28.
    - Mr. President, I would like to make a...
  - PRESIDENT: 30.
  - Just a moment, Senator. May we have your... 31.
  - SENATOR GRAHAM: 32.
  - ...make a suggestion at this time. Those of us who are 33.

- almost getting writer's cramps from signing these new Bluebooks
- . 2. or white books this year, this would be a very nice time for the
  - 3. Senators that want to get their books all marked up to have them
  - 4. circulated so when we get in Session, we're not bothered with those
  - 5. every three minutes. I'd suggest those people that want to have
- 6. their books destroyed by signatures that they can't read,
- 7. to get them over here and let's get it done now.
- 8. PRESIDENT:
- Does any member have a Conference Committee Report on the
- 10. Secretary's Desk that he's willing...or waiting to run now?
- 11. For what purpose does Senator Bell arise?
- 12. SENATOR BELL:
- 13. Mr. President, we've got a few moments here where we're
- 14. standing at ease. I think it's an appropriate time to give
- 15. a little consideration to a letter I think that all of us
- 16. received from our colleague, George Ray Hudson. It's in reference
- 17. to the members that signed the...
- 18. PRESIDENT:
- 19. Just a moment. Can we clear this aisle...
- 20. SENATOR BELL:
- 21. ...Declaration of Independence.
- 22. PRESIDENT:
- 23. ...right here please?
- 24. SENATOR BELL:
- 25. I don't know that every member of the Body is particularly
- 26. interested in this.
- . 27. PRESIDENT:
  - 28. I'm sorry. I'm sorry. I know who you are, now.
  - 29. SENATOR BELL:
  - 30. I'd like to take a few moments and read this, if I might,
  - 31. Mr. President, to those that care to listen to it because at this
  - 32. particular time of the bicentennial, I think it is appropriate.
  - 33. PRESIDENT:

- 1. Will the members be in their seats? Continue, Senator
- 2. Bell.
- 3. SENATOR BELL:
- 4. Have you ever wondered what happened to those men who
- 5. signed the Declaration of Independence? Five signers were captured
- 6. by the British as traitors and tortured before they died. Twelve
- 7. had their homes ransacked and burned. Two lost their sons
- 8. in the Revolutionary Army, another had two sons captured.
- 9. Nine of the fifty-six fought and died from wounds and the hardships
- 10. of the Revolutionary War. What kind of men were they? Twenty-
- 11. four were lawyers and jurists, eleven were merchants, nine
- 12. were farmers and large plantation owners, men of means, well
- 13. educated. But, they signed the Declaration of Independence knowing
- 14. full well that the penalty would be death if they were
- 15. captured. They signed, and they pledged their lives, their
- 16. fortunes and their sacred honor. Carter Braxton of Virginia,
- 17. a wealthy planter and trader saw his ships swept from the seas
- 18. by the British Navy. He sold his home and properties to pay
- 19. his debts and died in rags. Tom...Thomas McKeem was so hounded
- 20. by the British that he was forced to move his family almost
- 21. constantly. He served in the Congress without pay and his family
- 22. was kept in hiding. His possessions were taken from him and his
- 23. property...and...and his poverty was his reward. Vandals
- 24. or soldiers, or both looted the properties of Ellery, Klimer,
- 25. Hall, Walton, Winette, Hayward, Rutledge and Middleton. At
- 26. the battle of Yorktown, Thomas Nelson, Jr. noted that the British
- 27. General Cornwallis had taken over the Nelson home for his headquarters.
- 28. The owner quietly urged General George Washington to open fire,
- 29. which was done. The home was destroyed and Nelson died bankrupt.
- 30. Francis Lewis had his home and properties destroyed. The enemy
- 31. jailed his wife and she died within a few months. John Hart
- 32. was driven from his wife's bedside as she was dying. The thirteen
- 33. children fled for their lives. His fields and his gristmill
- 34. were laid waste. For more than a year, he lived in forests and caves

- 1. returning home after the war to find his wife dead, his
- 2. children vanished. A few weeks later he died from exhaustion.
  - 3. and a broken heart. Norris and Livingston suffered similiar
  - 4. fates. Such were the stories and the sacrifices of the American
  - 5. Revolution. These were not wild eyed, rabble rousing ruffians,
  - 6. they were soft spoken men of means and education. They
  - 7. had security, but they valued liberty more. Standing tall
  - g. and straight and unwaivering, they pledged for the support
  - 9. of this Declaration with a firm alliance and the protection of
- 10. the Divine Providence, we mutually pledge to each other,
- 11. our lives, our fortunes and our sacred honor. I think it's
- 12. fitting that we cogitate on some of these thoughts here as the
- 13. Fourth of July and our Nation's Bicentennial comes about,
- 14. Mr. President. Thank you.
- 15. PRESIDENT:
- 16. Resolutions. The Chair recognizes Senator Harris.
- 17. SECRETARY:
- 18. Senate Resolution 420 introduced by Senators Partee
- 19. and Harris.
- 20. PRESIDENT:
- 21. Will the members be in their seats, please?
- 22. SENATOR HARRIS:
- Thank you, Mr. President. Senate Resolution 420
- 24. which President Partee and I have caused to be drafted and introduced,
- 25. and which resolution at the conclusion of my remarks, I would
- 26. invite all Senators to join in sponsorship...cosponsorship,
- 27. deals with the work of our legislative staff interns. This
  - outstanding group of young, career pursuing, professional
  - 29. people in the interest of public administration are another
  - 30. example of what is really fine and good about Illinois and
  - 31. our system of government. And I know each of us is singularly
  - 32. appreciative of their assistance and their work this past
  - 33. year with us and for us. I'm pleased to name and suggest that

- we all join in acknowledgement through the adoption of this
- . 2. resolution for their work, and that we sincerely congratulate
  - 3. Claire Eberle, Diane Ford, Mike Maibach, John Miller, Katherine
  - 4. Monaghan, Craig Sanders, Paul Williams and Debra Wright. And
  - 5. so, Mr. President, I now move to suspend the rules for the
  - 6. immediate consideration and adoption of Senate Resolution
  - 7. 420.

# 8. PRESIDENT:

- 9. The Chair would certainly echo your remarks and join in
- 10. saluting these fine young people who've made such an excellent
- 11. contribution to the operation of the State Senate. Is there
- 12. leave to add all Senate members to this resolution? Leave is
- 13. granted and Senator Harris has moved for the immediate suspension
- 14. of the rules for the immediate consideration of this resolution.
- 15. All in favor say Aye. Opposed Nay. The Ayes are...have it.
- 16. The rules are suspended. Senator Harris now moves for the
- 17. immediate adoption of this resolution. All in favor say Aye.
- 18. Opposed Nay. The resolution is adopted. And thank you, very much.
- 19. One...one moment. Senator Weaver.
- 20. SENATOR WEAVER:
- 21. Well, thank you, Mr. President. I'm sorry I was off the
- 22. Floor and just got back, but I would just like to make these comments
- that these staff interns have not been given just meanial chores.
- 24. We've treated them as full-fledged staff members and they've
- 25. performed admirably, and I just want to add my congratulations
- 26. to the...for the work that they have done for us, particulary on the
- Republican side and I know on the Democratic side. I'm most
- 27. Republican side and I know on the Democratic side. I'm most
- 28. appreciative.
- 29. PRESIDENT:
- 30. Senator Bruce.
- 31. SENATOR BRUCE:
- 32. Well, in this high times that we have right now, I would
- 33. like to remind those who have just been congratulated that all
- 34. is not rosey and life in front of them may not be...you may not

- prosper, because there are five interns who have not been 1.
- wise enough to leave here, Mike Duncan, Kurt Jensen, Tim . 2.
  - Campbell, Prescott Bloom and myself are still here. So, not all the 3.
  - road in front of you is without some...some problem. 4.
  - PRESIDENT: 5.
  - For an announcement, the Conference Committee Reports on 6.
  - 7. the following areas of government will be at 11:00 o'clock
  - this morning in Room 400, so those of you who are members of the 8.
  - Conference Committees on these subjects, please be there. 9.
- 10. At 11:00 o'clock, it's Children and Family Services, Corrections
- and Mental Health. Those three will be in Room 400 at 11:00 11.
- o'clock. Senator Harber Hall on the Floor? Senator Joyce 12.
- on the Floor or in his office? He's wanted in Room 400. 13.
- Senator Joyce is wanted in Room 400. The Chair have your 14.
- attention. The Conference Committees are still running in
- Room 400 and several of the members, of course, are off the
- 16.
- Floor. It's obvious to all of us I think, that nobody's going 17.
- to call anything until everybody is back. So, why don't we just 18.
- recess until 1:00 o'clock. That gives everybody a change to have some 19.
- lunch. The Senate stands in recess until 1:00 o'clock. 20.
- Recess 21.
- After Recess 22
- PRESIDENT: 23.

- If Senators Rock, Hickey and Bruce are within the sound 24.
- of my voice, please return to the Floor. We have some Messages 25.
- from the House which vitally need attention and which concern 26.
- you personally. A Message from the House. 27.
- SECRETARY: 28.
- A Message from the House by Mr. O'Brien, Clerk. 29.
- Mr. President I am directed to inform the Senate 30.
- that the House of Representatives has refused to adopt the 31.
- First Conference Committee Report on Senate Bill 1936 and 32.
- request a Second Committee of Conference to consider the difference 33.
- 34. between the two Houses in regards to Amendments numbered 1, 2, 3,
- 35. 5, 7, 8, 9, 10, 14, 17,...15, 17, 21, 25, 29, 30, 31, 32, 35, 36,

- 1. 37, and 38. I am further directed to inform the Senate that
- . 2. the Speaker of the House has appointed as such committee on the
  - part of the House, Representatives Mudd, Madigan, Bradley,
  - Totten and Ryan.
  - 5. PRESIDENT:
  - 6. Senator Rock.
  - 7. SENATOR ROCK:
  - Thank you, Mr. President. This is the Capital Development
  - 9. Board Capital Improvements Bill. We did, in fact, I thought
- 10. have an agreement with respect to the First Conference
- 11. Committee. Apparently, the House thought otherwise. So, I
- 12. would...(Machine Cut off)
- 13. PRESIDENT:
- 14. A Message from the House.
- 15. SECRETARY:
- 16. A Message from the House by Mr. O'Brien, Clerk.
- 17. Mr. President I am directed to inform the Senate
- 18. that the House of Representatives has refused to adopt the
- 19. First Conference Committee Report on Senate Bill 1524 and
- 20. request a Second Committee of Conference to consist...consider
- 21. the differences between the two Houses in regards to Senate
- 22. Bill 3...Senate Amendments rather, 3, 5, and 6. I am further
- 23. directed to inform the Senate that the Speaker of the House
- 24. has appointed as such committee on the part of the House,
- 25. Representatives Stubblefield, Berman, Bradley, Ryan and Anderson.
- 26. Senator Hickey.
- 27. PRESIDENT:
- 28. Senator Hickey moves that the Senate accede to the request
- 29. of the House for the appointment of a Second Conference Committee
- 30. and that a Second Conference Committee be appointed. All in
- 31. favor say Aye. Opposed Nay. The Ayes have it. The motion carries.
- 32. SECRETARY:
- 33. A Message from the House by Mr. O'Brien, Clerk.

- Mr. President I am directed to inform the Senate
- 2. that the House of Representatives has refused to adopt the
  - 3. First Conference Committee Report on Senate Bill 1956 and
  - 4. request a Second Committee of Conference to consider the differences
  - 5. between the two Houses in regards to amendments numbered
  - 6. 1 and 3. I am further directed to inform the Senate that the
  - 7. Speaker of the House has appointed as such committee on the
  - 8. part of the House, Representatives Stubblefield, Berman, Bradley,
  - 9. Ryan and Anderson.
- 10. PRESIDENT:
- 11. Senator Hickey moves that the Senate accede to the request
- 12. of the House for the appointment of a Second Conference Committee.
- 13. All in favor say Aye. Opposed Nay. The Ayes have it and the
- 14. motion carries. Senator...Senator Regner, will you come down
- 15. to the Secretary's Desk a moment? Is Senator Regner on the Floor?
- 16. You're not going to believe this, Ladies and Gentlemen.
- 17. Introduction of bills.
- 18. SECRETARY:
- Senate Bill 2019.
- 20. PRESIDENT:
- 21. Rules Committee twice. Senator Hickey, would you come
- 22. to the Secretary's Desk a moment, please? Senate will come to
- 23. order. Senator Regner.
- 24. SENATOR REGNER:
- 25. Yes, Mr. President and members of the Senate...
- 26. PRESIDENT:
- 27. Senate will come to order. The members will be in their
- 28. seats. Read it please. Message from the House.
- 29. SECRETARY:
- 30. A Message from the House by Mr. O'Brien, Clerk.
- 31 Mr. President I am directed to inform the Senate
- 32. that the House of Representatives has concurred with the Senate
- 33. in the passage of a bill with the following title, to-wit:

Senate Bill 1739. 1. PRESIDENT: . 2. Senator Regner. 3. SECRETARY: 4. Together with House Amendment No. 4. 5. SENATOR REGNER: 6. No. 4 right. They defeated 3. Yes, Mr. President and 7. members of the Senate, this was the bill that allowed the 8. Division of Risk Management, in the Department of Finance 9. to provide for a self-insurance plan, if, in their determination, 10. they couldn't get commercial coverage. When it got over to the 11. House they found several errors and clarifications they wanted 12. to put in, which this amendment does. It clarifies the 13. jurisdiction of the Court of Claims in such case, it limits 14. to a thousand dollar claim of...for each occurence, provides against 15. an indemnity on State employees' services and ... 16. PRESIDENT: 17. Senator...Senator pardon me interrupting. I thought this 18. was one that we had to handle to send back for a Second Conference 19. Committee Report or something, but you're going to seek concurrence? 20. SENATOR REGNER: 21. Yes. 22. PRESIDENT: 23. I think maybe we better wait until there are a few more... 24. SENATOR REGNER: 25. Oh, okay. 26. PRESIDENT: 27. ...members here. Conference Committee Reports. Is there a 28. Senator who is ready to go with his or hers? Senator Rock, which 29. one do you seek? 30. SENATOR ROCK: 31. 3392, Mr. President. 32.

PRESIDENT:

House Bill 3392.

33. 34.

#### SENATOR ROCK: 1.

I see that... . 2.

PRESIDENT: ₹.

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Senator Hynes? He's right there. Δ.

SENATOR ROCK:

I've been missing him all day. Now, he's right in front 6. of me. I see Senator Hynes and Weaver and Regner are on the Floor. 7.

House Bill 3392 is the FY '77 appropriation for the Department 8.

of Children and Family Services. The Conference Committee Report 9.

calls for the House to concur in Senate Amendments 1 and 2. 10.

Senate Amendment No. 1 added the fifty percent Partee Amendment, 11.

and, also, deleted the language that would have allowed the Department 12.

a two percent transferability clause, with respect to the grant

items for purchase of care. We deleted that because, frankly,

we had checked with the Comptroller and he tells us it would 15. have been inoperative anyway. Senate Amendment No. 2 was the

subject matter of some controversy in this Body and in the House

and it deletes three hundred and thirty-six thousand five hundred

and ninety-five dollars from the various Personal Services

line items. This reduction represents a reduction to compensate

or to reflect the funds requested for vacancies and new positions

and more importantly, to represent that amount of money which is 22. directly attributable to the collective bargaining agreements. 23.

We have met in the Committee on Conference, the vote was eight 24.

to two to stay with the Senate cuts and I would solicit a favorable

roll call. 26.

PRESIDENT: 27.

Any further discussion? The question is does the Senate 28. adopt the Conference Committee Report No. 1 on House Bill 3392? 29.

Those in favor will vote Aye. Opposed Nay. The voting is open. 30.

Have all voted who wish? Senator Harber Hall, for what purpose 31.

do you arise? We're on the roll call. Oh. Take the record. 32.

On this question the Ayes are 36, the Nays are 11 with 2 Voting 33.

- Present. The Senate does advise...the Senate does adopt the
- 2. Conference Committee Report on House Bill 3392 and the bill
  - 3. having received the constitutional majority, is declared passed.
  - 4. For what purpose does Senator Harber Hall arise? Oh, nothing.
- 5. For what purpose does Senator Glass seek recognition?
- 6. Your talk light is on, that's why.
- 7. SECRETARY:
- Senate Bill 1621. Second Conference Committee Report.
- 9. PRESIDENT:
- Senator Vadalabene.
- 11. SENATOR VADALABENE:
- 12. Yes, thank you, Mr. President and members of the Senate.
- 13. The House has receded from Amendment No. 1 to Senate Bill 1621
- 14. and, secondly, appropriates in the Second Conference Committee,
- 15. a hundred and twenty-five thousand for ethnic art organizations.
- 16. And lastly, makes a technical change in the wording of General
- 17. Revenue grant lines and add the word "programs" to the General
- 18. Revenue Fund. And I move to adopt the Second Conference
- 19. Committee Report to Senate Bill 1621.
- 20. PRESIDENT:
- 21. Senator Regner.
- 22. SENATOR REGNER:
- 23. A question to the sponsor.
- 24. PRESIDENT:
- 25. Well, just a moment. If we can get everybody seated and
- 26. quiet, it's entirely possible that Senator Vadalabene will be able
- 27. to hear you. There's a conference right at Senator Vadalabene's
- 28. desk. Would you please...Senator...Senator Regner desires to
- 29. ask a question, Senator Vadalabene, will you yield? He indicates
- 30. he'll yield. Senator Regner.
- 31. SENATOR REGNER:
- 32. Senator Vadalabene, this is now a hundred and twenty-five
- 33. thousand dollars over...over the budget? In other words,

- 1. a hundred and twenty-five thousand of unbudgeted dollars?
- 2. PRESIDENT:
  - Senator Vadalabene.
  - 4. SENATOR VADALABENE:
- 5. Yes, this is brand new money.
- 6. PRESIDENT:
- Senator Regner.
- 8. SENATOR REGNER:
- 9. Hot off the press. Has there been any indication from
- 10. the Governor's Office whether he will sign it in this way or do
- 11. you think he might be line iteming this additional money out?
- 12. PRESIDENT:
- 13. Senator Vadalabene.
- 14. SENATOR VADALABENE:
- 15. Well, of course, you know, Senator, you've been up
- 16. here as long as I have. I cannot speak for what the Governor
- 17. will do or what he won't do so,...but we have put it in there
- 18. and it is his option.
- 19. PRESIDENT:
- 20. Senator Regner.
- 21. SENATOR REGNER:
- 22. Well, I...I urge a No vote, but there's an interesting aside
- 23. to this also that Representative Barnes, who was on the Conference
- 24. Committee, was taken off and replaced by a Representative whose
- 25. wife is on the Arts Council.
- 26. PRESIDENT:
- 27. That, I take it, is not a question, that was a statement?
- 28. Is that a...any further discussion? Senator Lemke.
- 29. SENATOR LEMKE:
- 30. I...I reviewed the Conference Committee Report, I'm happy
- 31. with it and we have assurances from the people on the Arts Council
- 32. that the Governor will not line item it out. Our President,
- 33. Cecil Partee, got those assurances for the ethnic people in the

- 1. State of Illinois and if they do, then the Governor better run,
- 2. because the people are...tired of hearing this stuff. This is
  - for them and the ethnics want it and I know representing those
  - 4. people, that if this money is taken out, the Governor will never
- 5. run again in the State of Illinois, except out of it.
- 6. PRESIDENT:
- Senator Knuppel.
- 8. SENATOR KNUPPEL:
- 9. The Governor did run.
- 10. PRESIDENT:
- 11. Senator Buzbee.
- 12. SENATOR BUZBEE:
- 13. Well, Mr. President, I think that we ought to get one
- 14. thing straightened up here for the matter of the record. I'd
- 15. like to...first place, I don't know which Representative, Senator
- 16. Regner was referring to, don't have the slightest idea.
- 17. But, I would like to ask Senator Regner if that Representative's
- 18. wife is on the payroll or is a member of the council which
- 19. determines which grant monies will be spent where?
- 20. PRESIDENT:
- 21. Senator Regner.
- 22. SENATOR REGNER:
- 23. She's not on the payroll, but she is working on the Arts
- 24. Council.
- 25. PRESIDENT:
- Senator Buzbee.
- 27. SENATOR BUZBEE:
- Well, I just want the record to reflect that, Mr. President,
- 29. that she is not receiving any remuneration whatsoever for her
- 30. duties as a member of the Art Council and...like I said, I don't
- have the slightest idea who that is, but I think that's the sort
- 32. of remark that could be taken out of context by the press and reflect
- on this Body badly and it...and it is...it does not. There is no
- 34. conflict of interest that I can see there because she is a person

- 1. who happens to be involved in the granting of money to...to
- 2. local arts and crafts and musical sort of organizations.
  - PRESIDENT:
  - Senator Berning.
  - 5. SENATOR BERNING:
- 6. Thank you, Mr. President. Just so my vote is not
- 7. misunderstood by any member of this Body, I want to point out
- 8. that in my opinion, the Illinois Arts Council has already
- 9. ballooned and expanded far beyond what anybody envisioned when
- 10. we established it a few years ago. Now, for whatever the reason
- 11. good we hope, that an additional amount is added to it, we are
- 12. further expanding the Illinois Arts Council. And so, Mr. President,
- 13. as one of those from one of the older minority ethnic groups,
- 14. I want to say that I cannot vote for this bill.
- 15. PRESIDENT:
- 16. Senator Donnewald, would you come up here a moment,
- 17. please? Senator Vadalabene.
- 18. SENATOR VADALABENE:
- 19. Yes, in closing and asking for a favorable roll call, I would
- 20. just like to say to Senator Berning, (Foreign phrase)
- 21. Thank you.
- 22. PRESIDENT:
- 23. Right on. Senator Brady.
- 24. SENATOR BRADY:
- Mr. President.
- 26. PRESIDENT:
- 27. ... Senator Brady.
- 28. SENATOR BRADY:
- 29. As a member of the Conference Committee who signed this,
- 30. I urge your favorable support.
- 31. PRESIDENT:
- 32. The question is shall the Senate adopt the Conference
- 33. Committee Report No. 2 on Senate Bill 1621? Those in favor vote
- 34. Aye. Opposed Nay. The voting is open. This is the Second Conference

- 1. Committee Report. Have all voted who wish? Take the record.
- . 2. On this question the Ayes are 37, the Nays are 14, with none
  - 3. Voting Present. The Senate does adopt the Conference Committee
  - 4. Report No. 2 on Senate Bill 1621 and the bill having received
  - 5. a constitutional majority is declared passed. Senator Kosinski.
  - 6. SENATOR KOSINSKI:
  - Personal privilege, Mr....Senator. (Foreign phrase)
  - 8. SECRETARY:
  - Second Conference Committee Report on House Bill 3820.
- 10. PRESIDENT:
- Senator Joyce.
- 12. SENATOR JOYCE:
- 13. Yes, Mr. President, this is the appropriations for the
- 14. Local Fire Protection Personnel Fund and the Fire...the...let's
- 15. see,...well, anyway, the Emergency Services. Right. The
- 16. House now agrees with all of the Senate Amendments and I would
- 17. move to accept the Second Conference Committee Report. Amendment
- 18. No. 1 was the Partee Amendment, and 2 was technical agreements,
- and 3 was sixty-five hundred dollar reduction for Personal Services,
- 20. and Amendment No. 4 was eighty-five hundred dollar...eighty-
- 21. five thousand dollars for the Partee Amendment on 1950, which
- 22. was the placard bill and this was to enforce that.
- 23. PRESIDENT:
- 24 Any further discussion? The question is shall the Senate
- 25. adopt the Conference Committee Report on House Bill 3820?
- 26. Those in favor will vote Aye. Opposed will vote Nay. The
- 27. voting is open. Have all voted who wish? Take the record.
- On this question the Ayes are 50, the Nays are 1, with none
- 29. Voting Present. The Senate does adopt the Conference Committee
- 30. Report No. 2 on House Bill 3820 and the bill having received
- a constitutional majority is declared passed.
- 32. SECRETARY:
- 33. First Conference Committee Report on Senate Bill 1999.

PRESIDENT:

1.

33.

, 2. Senator Egan.

SENATOR EGAN:

Thank you, Mr. President, members of the Senate. 5. Senate Bill 1999, the results from the closing of the schools early this year, this bill addresses itself to...between 6. one thousand and fifteen hundred teachers who now exceed the 7. 8. age fifty-five years and will retire within another year or The...the import of the bill is not to penalize those 9. teachers whose average salary over the four year period 10. will be diminished to a point that they will lose between fifty 11. and four or five hundred dollars a year on their pensions. 12. pension impact on the Teachers Retirement System according to the... 13. the keeper of that system will be about one-twentieth of one 14. percent of the total fund in unfunded liability. This is 15. really a matter de minimous concerning the fiscal impact on 16. the system. The total amount is not more than, but certainly 17. less than two hundred and fifty thousand dollars. The idea 18. that was conveyed to the House of Representatives by the 19. chief sponsor, Representative Telcser is, that this matter is 20. suigeneris, it is individual, it is not setting a precedent 21. that it...we hope certainly, will never happen again and in all 22. likelihood, it will not. It only attends its attention to 23. the...the amount of money that is figured in averaging the 24. teachers' salary over four years, certainly the circumstances 25. are unique that it is not the fault of the teacher, themselves, 26. and the impact is not great enough to frown upon the concept. 27. I know of know opposition from any of the systems, any of the 28. organizations. The bill was passed in the House by in excess 29. of a hundred forty votes with only two negatives. The members of the 30. Pension Laws Commission are the ten members on the Conference 31. Committee, seven of whom have signed the report. I can only say that 32.

I...I think it's a responsible thing to do under the circumstances.

- 1. I think it has had the attention that it will have in...in the
- . 2. ultimate sense. I don't think it can receive any more attention
  - 3. on an actuarial basis, on a principal basis, or on a political
  - basis and I ask that you consider favorably and hopefully, we will
  - 5. not be faced again with a similar situation.
  - 6. PRESIDENT:
  - 7. Any further discussion? Senator Ozinga.
  - 8. SENATOR OZINGA:
  - Question...question, Mr. President.
- 10. PRESIDENT:
- 11. He indicates he'll yield.
- 12. SENATOR OZINGA:
- 13. Does this amendment now allow the teacher that is in the
- 14. position of retirement within the next five years, a privilege of
- 15. paying in from her own funds what might been...she might have
- 16. been hurt by the pension not being funded, shall I say?
- 17. PRESIDENT:
- 18. Senator Egan.
- 19. SENATOR EGAN:
- 20. I'm...I'm sorry, I didn't point that out. But, it is
- 21. a participatory requirement that they get in before the end of
- 22 Fiscal '77.
- 23. PRESIDENT:
- 24. Senator Ozinga.
- 25. SENATOR OZINGA:
- 26. In other words, this is for the benefit of and yet they
- 27. are going to be paying their own way of the teacher that is about
- 28. to retire from the Chicago Public School System, within the
- 29. next five years, shall I say?
- 30. PRESIDENT:
- 31. Senator Egan.
- 32. SENATOR EGAN:
- 33. The bill mandates their participation.

## 1. PRESIDENT:

- 2. Senator Newhouse. You're yielding to Senator Glass? Senator
  - 3. Glass. Oh, you...he's not yielding to you, Senator Glass, he's
  - 4. yielding to Senator Berning. Senator Berning. B comes before G.
  - Senator Berning.
  - 6. SENATOR BERNING:
  - Thank you, Mr. President and thank you, Senator Newhouse.
  - g. I assume that Senator Newhouse yields because he doesn't want
- 9. us to be repetitious and perhaps I can capsulize what is of major
- 10. concern to several of us who are on the Pension Laws Commission
- 11. and were on the Conference Committee. And so, Mr. President,
- 12. before precipitous action is taken on this Conference Committee
- 13. Report, I would very respectfully ask that the members consider
- 14. carefully a couple of points that I want to emphasize.
- 15. First, while it has no great bearing on this particular
- 16. issue, the Pension Laws Commission, because of its direct
- 17. concern over the diminishing level of funding, frequently caused
- 18. by consideration of amendments such as this which completely
- 19. change the concept embodied in a bill and to which the attention
- 20. of the commission has not been able to be directed. Because of
- 21. these reasons, the Pension Laws Commission has adopted a policy
- 22. that no such bill would be considered or given the Pension
- 23. Laws Commission approval, since it is incumbent upon the Pension
- 24. Laws Commission to interpret significant, important pension laws-
- 25. legislation in order to fulfill its obligation to this...this Body
- 26. and the House of Representatives. Namely, to impartially, carefully,
- weigh the impact of legislation proposed so that all of us will know
- 27. weigh the impact of legislation proposed so that all of us will }
- 28. to the very best ability...best of the ability of the Pension
- 29. Laws Commission through its advisors, to inform us what we will be
- 30. facing as a result of legislation. With that as a premise, then
- 31. let me briefly touch on...
- 32. PRESIDENT:
- 33. Your time is expiring. You will wind down your...

- SENATOR BERNING:
- 2. Well, Mr. President...
  - PRESIDENT:
  - 4. ...remarks, Senator.
  - 5. SENATOR BERNING:
  - 6. Mr. President, I would respectfully request that this
  - 7. being a matter of some urgency, as well as great significance
  - 8. that I be allowed to proceed just briefly. The major points
  - 9. that I'd like to raise it, that irrespective of how it is
- 10. looked upon this privilege that is being extended to employees
- 11. who are no longer employees in the sence that their employment
- 12. has terminated, the privilege of paying into the Pension
- 13. Laws System in order to enhance the benefits for time not
- 14. worked, Mr. President, is contrary to every precept of what
- 15. a pension system is. In other words, a pension system is
- 16. predicated upon our participation to the extent of our employment,
- 17. and only for the time employed. In that sense, we would be
- 18. allowing here irrespective of the individual personal impact
- 19. for some individuals a policy that is...or a privilege that is
- 20. contrary to the basic policy of pensions. Secondly, we obviously
- 21. will be establishing a precedent and a precedent that will continue
- 22. to haunt us, Mr. President, for years forever. At least two other
- 23. schools have closed early, many other school districts throughout
- 24. the State of Illinois because of a shortage of funds, which is
- 25. exactly the reason for this short early layoff, shortage of funds,
- 26. the self-same reason many teachers throughout the State have
- 27. been let go, but perhaps of an even greater impact, Mr. President,
- 28. will be the affect on the State of Illinois throughout all departments
- 29. whenever an employee or group of employees, as is frequently the case,
- 30. must be temporarily laid off because of a shortage of funds.
- 31. I submit, Mr. President, that any such employee would rightfully
- 32. be able to claim the same privilege that this bill now seeks to
- 33. provide for this small group of teachers and administrative personnel

- 1. only. I emphasize that it's not based on salary paid, not
- 2. based on salary paid, that is already accomplished, it's based...
  - 3. PRESIDENT:
  - 4. Senator, Senator, this is a second three minute period.
  - 5. Now, I...I just think...please...
  - 6. SENATOR BERNING:
  - What...what...
  - 8. PRESIDENT:
  - ...wind down your remarks.
- 10. SENATOR BERNING:
- 11. All right. One final point, the pensioners or the
- 12. annuitants would be allowed to start drawing their pension
- 13. immediately but would not be required to even make their
- 14. personal contribution prior to July 1, 1977. In other words,
- 15. their...their pension benefits would be predicated upon a future
- 16. payment. All in all, Mr. President and members of the Senate,
- 17. this is an unfortunate approach to the solution of a problem
- 18. that, yes, has some merit for a few people.
- 19. PRESIDENT:
- 20. Senator Shaprio. Oh, I'm sorry. It was Senator Glass who
- 21. was next. And you're next, Senator Shapiro.
- 22. SENATOR GLASS:
- 23. Thank you, Mr. President. I'd like to ask Senator Egan
- 24. a question, if I may.
- 25. PRESIDENT:
- 26. He indicates he'll yield.
- 27. SENATOR GLASS:
- 28. Senator Egan, the...
- 29. PRESIDENT:
- 30. Oh, just one...Senator, before we start on this. Channel
- 31. Twenty of Springfield has sought leave to take some silent film.
- 32. Is leave granted? Leave is granted. Now.
- 33. SENATOR GLASS:

- Senator Egan, the bill in my book refers to pensions for
- 2. judges or others. Has it been amended to...to apply to teachers and
  - 3. in answering, can you also indicate if that's true, am I correct
  - 4. that it applies to the Chicago retired teachers?
  - 5. PRESIDENT:
  - 6. Senator Egan.
  - 7. SENATOR EGAN:
  - Yes, this bill originally was a...a bill for housekeeping
- 9. in the Judicial Pension System that was taken out, amended, and it
- 10. does apply to the Chicago Teachers Retirement System.
- 11. PRESIDENT:
- Senator Glass.
- 13. SENATOR GLASS:
- 14. Having done legal work for the Retired Teachers Association
- 15. of Chicago, I believe, I would have a conflict and therefore
- 16. will vote Present on this bill. Thank you.
- 17. PRESIDENT:
- 18. Senator Shapiro.
- 19. SENATOR SHAPIRO:
- 20. Mr. President and Ladies and Gentlemen of the Senate, even
- 21. though the thought and idea behind this bill is now amended,
- 22. and in this Conference Committee Report is laudible and attempts
- 23. to help those poor, unfortunate public employees of the Chicago
- 24. School System, I do have to oppose it on the basis that it
- 25. does set a precedent that I am positive will come back to haunt
- 26. us in a era when public employee funds are gradually diminishing,
- 27. in an era where it is totally conceivable that at some point in
- 28. future there may be temporary layoffs of public employees.
- 29. The passage of this bill merely lays the pension funds open
- 30. to future bills of this type for other systems. It is also
- 31. conceivable that in the change of any administration when certain
- 32. employees, still subject to the patronage system, are removed
- 33. from their jobs, maybe for a period of one or two years,

- and until such time when that administration may change ı.
- back to another political party. What is to stop these . 2.
  - employees for claiming the same type of temporary interruption 3.
  - of their employment? I think the precedent is bad, I think 4.
- we should defeat the Conference Committee Report. 5.
- PRESIDENT: 6.

- Will the Pages please find seats until you're on an 7.
- errand? Will all other people please find seats, please? 8.
- Senator Newhouse. 9.
- SENATOR NEWHOUSE: 10.
- Thank you, Mr. President, Senators. I rise reluctantly 11.
- to oppose my colleague on this bill. Reluctantly first of all, 12.
- because I told him I would support and then after having a 13.
- conference with Senator Berning and others, some things 14.
- were pointed out to me that I think that we ought to take into 15.
- consideration. The last point that was made by Senator Shapiro, 16.
- the setting of a precedent concerns me greatly. It concerns 17.
- me greatly because as we all know, all pension funds are in trouble. 18.
- Almost every pension fund that we have is not sufficiently funded. 19.
- And pension funds are subject to intrusion by individuals and groups. 20.
- It's the nature of the beast. The job of attempting to protect 21.
- pension funds is a very difficult one at best and what is involved 22.
- is the future payments to people who are entitled to these payments 23
- and may not receive them because of the invasions that we sometimes 24.
- countenance. I asked this question of the proponents of this 25.
- measure what would be the problem with hearing this bill in full
- in committee when we come back here in January and grandfathering . 27.
  - in the people about which we speak if that is what can...if that is 28.
  - what is...what is required. The answer was that that is an approach 29.
  - that could be made but we simply want to get it done now. 30.
  - I don't want anyone to make...have...make any mistake. I have 31.
  - sympathy for the people who would like to participate in the plans 32.
  - there's no question about that. The case may or may not be meritorious, 33.

- 1. depending upon how an invasion could be set up upon these
- 2. pension plans in the future. Senator Egan and I disagree on
  - 3. whether there can...that...that this may be the case about
  - 4. whether or not this might set a dangerous precedent. He's
  - 5. a lawyer, I'm a lawyer. Lawyers do disagree. The fact that there
  - 6. is a disagreement concerns me. I would suggest to this Chamber
  - 7. that we can help the people who are presently being helped by
  - 8. this bill if it's at all possible, but the way to do it it
  - 9. seems to me, since these points have been raised, is to wait
- 10. until the fall, come back in here, have a committee hearing
- 11. on this bill and have all the questions raised and answered
- 12. with the proponents and the opponents testifying before committee.
- 13. I don't know that there's opposition. I don't know where it
- 14. would come from. I think we ought to have the chance to find
- 15. out and to hear it out and to do this thing on the merits
- 16. and if the merits prove correct, then we can pass this bill
- 17. out at that time, grandfathering in, the people whom we're
- 18. concerned now. I would urge a No vote on this bill.
- 19. PRESIDENT:
- 20. Senator Harber Hall.
- 21. SENATOR HALL:
- 22. Mr. President, in my opinion one of the good pieces of
- 23. legislation passed in this Session was a bill sponsored by Senator
- 24. Egan that would put a fiscal note on all matters relating to
- 25. public pensions. I am much concerned that the State of New
- 26. York is an example of a state deeply in trouble, has to appropriate
- 27. one-fourth of its entire state budget to pension funding.
- 28. I also am concerned that teachers talk to me almost every day
- 29. and say, when are you going to fully fund our pensions, when are
- 30. you going to quit robbing us of our just pension funding? And
- 31. yet, we hear these bills come in as well intentioned as they are,
- 32. asking us to do more out of our pension funds. In this case,
- 33. I frankly am at a loss except for trying to listen to the sponsor's

- ı. explanation. I'm at a loss to know exactly what I'm voting on.
- . 2. What the impact is on what pension funds. I'm at a loss
  - to know if this can be requested by other pensionees from other 3.
  - funds on the same basis. I'm at a loss to know whether other 4.
- teachers under different circumstances can rightfully request 5.
- the same consideration. For these reasons, I subscribe to the 6.
- remarks of Senator Newhouse and I further would like to make this 7.
- motion at this time that this bill, Senate Bill 1999 be recommitted 8.
- to the Committee on Pensions, Personnel, and Veterans Affairs. 9.
- And I make that motion, now. 10.
- PRESIDENT:
- Senator Brady. 12.
- SENATOR BRADY: 13.
- Mr. President, I question whether that motion is in order. 14.
- We're on a Conference Committee Report on this bill right now, 15.
- and I think maybe we could deal with the Conference Committee 16.
- Report. Ĭ7.

- PRESIDENT: 18.
- The Chair is going to rule that the motion is out of order 19.
- while we're dealing with a Conference Committee Report. 20.
- that motion been made earlier, prior to the calling, or even 21.
- subsequent to its calling if it fails, I think it would 22.
- be in order. But not...not at this junction. 23. Senator Brady.
- SENATOR BRADY: 24.
- Yes, Mr. President and fellow members. For those who have 25.
- stood and opposed this Conference Committee Report at this 26.
- time, I sense that almost all spoke with an empathy for the 27.
- individuals who are involved in this situation. It does not 28.
- make up that many individuals but it did give us an opportunity 29.
- here today, I believe, to discuss for one of the first times 30.
- on the Floor of this Chamber, pensions and we all know we have problems with pensions. I think that a lot of people wanted to get 32.
- up to discuss how they feel about the pension system and how 33.
- 34. the need for funds are and what we're going to have to do fiscally.

- 1. But, I think we are attempting in a small way here in this
- Conference Committee Report, to justify something that should be
- 3. done for some people who are penalized though it was not their
- 4. fault. This in a small way, I think, makes up for the problem
- 5. that they are having. I am a member of the Pension Laws
- 6. Commission. It has been alluded to that although others aren't,
- 7. I think that about eight members who signed this Conference
- 8. Committee Report are members of that Pension Laws Commission
- 9. and as one of those members and signer of this Conference Committee
- 10. Report, I urge your favorable support on this Conference Committee.
- 11. PRESIDENT:
- 12. Senator Egan may close the debate. Oh, pardon me.
- 13 Senator Harber Hall.
- 14. SENATOR HALL:
- 15. Well, Mr. President, I heard your remarks regarding my
- 16. motion and I...I don't find it in the rules where I'm out of order
- 17. on the motion, but I'm going to adhere to the general thinking
- 18. that you've expressed as being the desired procedure here and
- 19. withdraw the motion. However, I...I would feel that had I insisted
- 20. upon it, I would be acting within the rules of the Body.
- 21. PRESIDENT:
- 22. Well, Senator, I appreciate how you would feel, but you would...
- 23. you know, feel wrongly. Senator Egan may close the debate.
- 24. SENATOR EGAN:
- 25. Thank you, Mr. President and members of the Senate. In...in
- 26. closing, I...I want to say again especially to Senator Hall,
- 27. that the...the...I have...I...I wish again to state the fiscal
- 28. impact on this system and my discussion with the keepers of that
- 29. system, it is no more than two hundred fifty thousand dollars
- 30. of unfunded liability. That is in percentage of the total amount
- 31. of the system one-twentieth of one percent. Now, I've discussed
- 32. this. It is in their opinion, so negligible that they do not oppose
- 33. it. I think that we can find money if we looked hard enough to fund

- 1. it if we wished. But, it is a very minimal fiscal impact on
- 2. the system and therefore the system trustees do not oppose
  - 3. this bill. It is also my feeling that because this particular
- 4. circumstance has never before happened, and here's what it is
- 5. in simple terms of the last ten years of a retiring teacher's
- 6. pay base, you average the highest of four years and take those
- 7. four years and that is the basis upon which you receive your
- 8. pension. These sixteen days subtracted from those four
- 9. years, reduces it to a level that it otherwise would not be
- 10. reduced to. It is unfair in that circumstance that a teacher
- 11. retire with that fifteen days subtracted from their four
- 12. years average and they bear that burden for the rest of their
- 13. lives. I am sympathetic to the idea of having a full commission
- 14. hearing on it and...and exploring all the possibilities...
- 15. PRESIDENT:
- 16. The Senator will close his remarks.
- 17. SENATOR EGAN:
- 18. Yes, Sir.
- 19. PRESIDENT:

- Your time has expired.
- 21. SENATOR EGAN:
- 22. Except the quicker that we get these teachers to pay into
- 23. the system, the more money the system will...be reimbursed as
- 24. a result of it and I don't think that...that we can explore
- 25. any of the other facts involved and so do eight of...seven of the
- 26. members of the commission in the Legislature...
- 27. PRESIDENT:
  - 28. You...your...
- 29. SENATOR EGAN:
- 30. ...and I ask for your favorable support.
- 31. PRESIDENT:
- 32. ...your time has expired and that's been said before.
- 33. The question is shall the Senate adopt Senate Bill...adopt the

- 1. First Conference Committee Report on Senate Bill 1999? Those
- 2. in favor vote Aye. Those opposed will vote Nay. The voting
  - 3. is open. Have all voted who wish? Take the record. On that
  - question the Ayes are 28, the Nays are 18, with 3 Voting Present.
  - 5. The Senate does not adopt the Conference Committee Report on
  - 6. Senate Bill 1919 and the...pardon me, 1999 and the Secretary
  - 7. shall so inform the House.
  - 8. SECRETARY:
  - 9. Second Conference Committee Report on Senate Bill 1956.
- 10. PRESIDENT:
- 11. Senator Hickey.
- 12. SENATOR HICKEY:
- 13. Mr. President, I move that the Senate concur in the
- 14. restoration of Amendments 1 and 3 to Senate Bill 1956. These
- 15. amendments changed the dollar amount in...increase it just about
- 16. double the...the appropriation. The Amendment No. 1 does that
- 17. and Amendment No. 3 was added to see that Winnebago County,
- 18. which was intended to have relief from the problems incurred in
- 19. 990, were cut by Amendment No. 1 by the changes in...in the
- 20. substantive bill, 1524 which is coming and so on.
- 21. Amendment No. 3 restores that amount, makes the whole thing for
- 22. a two year period, about eleven and a half dollar...eleven
- 23. and a half million dollars. I ask that...that we concur in
- 24. these two amendments.
- 25. PRESIDENT:
- 26. Senator Palmer. Well, push your light button, it's on.
- 27. Senator Fawell.
- 28. SENATOR FAWELL:
- 29. This, Mr. President and members of the Senate, is the
- 30. appropriation for the bill that I think most of us would
- 31. recognize, as the Rockford Appropriation for lack of better nomenclature.
- 32. It would now be eleven...is it 11.5 million, Senator, from the
- General Revenue Fund and as a result of the Second Conference
- 34. Committee meeting, and this is taken, by the way, along with Senate

- 1. Bill 1524, the Second Conference Committee Report coming in
- . 2. on that bill, recommends that the same type of relief which
  - 3. we have been talking about, for the Rockford School Districts
  - 4. in effect be extended Statewide, so that approximately thirty-
  - 5. five counties are covered. And one has to greet something like this,
  - 6. I think, with mixed emotions because now we have swelled the
  - 7. two and a half million from General Revenue up to about a eleven
  - 8. and a half million dollars. I, as a Republican member of the
  - 9. Conference Committee...I think all the Republican members refused
- 10. to sign the Conference Committee Report either on this bill or for
- 11. that matter, on 1524. One of the basic reasons being that as
- 12. far as the package was concerned, the elimination of the roll back
- 13. tax was refused to be made a part of the total package. But this
- 14. bill, in all fairness, really deals only with the appropriation
- 15. to support the funds which would be necessary now, so that all
- 16. school districts in counties where the aggregate assessed valuation
- 17. for 1973 was over thirty-three and a third percent and school
- 18. districts which are detrimentally affected by the drop of assessed
- 19. valuation would be able to get a small portion of this appropriation.
- 20. I...I still believe that it is unsound for us to proceed in this
- 21. way and for that reason did not support this. I...again, my...
- 22. some of my school districts undoubtedly can be helped, but I don't
- 23. believe we have money for this. I don't believe we should
- 24. be appropriating for this when we, as Senator Knuppel pointed out
- 25. the other day, yesterday, we didn't have enough money to reimburse
- 26. our school districts for money spent already for handicapped
- 27. children programs, which now they...the State says we cannot
  - 28. fully fund. So, I do stand in opposition.
  - 29. PRESIDENT:
  - 30. Senator Carroll.
  - 31. SENATOR CARROLL:
  - 32. Thank you, Mr. President. I stand in support of this Conference
  - 33. Committee Report, as a member of that committee, and I know that
- 34. these days go fleetingly by and people get tired from running

- 1. from committee to committee and maybe they forget what they say.
- 2. Maybe they do forget what they say because I heard a member of that
  - 3. Conference Committee who didn't sign the report suggest to us
  - 4. that this didn't even go quite far enough. That we should go
- 5. down to the township levels and help those school districts...
- 6. those school districts that were over thirty-three percent,
- 7. help them each and every individually, not just all the counties,
- but go into the counties where the counties may have been thirty-
- 9. three or less, but various townships within those counties.
- 10. Naperville, for example. I remember hearing that at the
- 11. Conference Committee, so I'm surprised to hear the remarks on
- 12. the Floor. "However, even though I think we should have done
- 13. this in...in the interest of 990 as we said last year, just
- 14. for those who were way over and felt that we should not come
- 15. down to thirty-three if that is the will of the majority of the
- 16. Conference Committee, I support that. I think we have to pay the
- 17. price for attempting to streamline the system. And I would urge
- 18. the members to support this.
- 19. PRESIDENT:
- 20. Senator Bloom.
- 21. SENATOR BLOOM:
- 22. Thank you. I don't have a copy of 1956, the Conference
- 23. Committee Report (a) and (b), why are we considering this before
- 24. we consider the substantive bill, which I think is 1524?
- 25. PRESIDENT:
- 26. Senator Hickey.
- 27. SENATOR BLOOM:
- 28. Well, answer...you know, I'd like a copy of 1956, the
- 29. ...well, we don't have it on our desks, (a); (b), why are we considering
- 30. this prior to 1924, which I understand is the...1524, I'm sorry,
- which I understand is the substantive bill...substantive bill?
- 31. Which I understand is the substantive bill...substantive bill?
- 32. PRESIDENT:
- 33. Well, I can answer why we are considering it, because it was

- 1. the next one in the pile. Senator Bloom.
- 2. SENATOR BLOOM:
  - I'd still like a copy of the Conference Committee Report,
  - 4. 19...on 19...
  - 5. PRESIDENT:
  - 6. Fine.
  - 7. SENATOR BLOOM:
  - 8. ...56.
- 9. PRESIDENT:
- 10. Will the Sargeant-at-Arms see that everybody has a copy of
- 11. the Conference Committee Report?
- 12. SENATOR BLOOM:
- 13. We'd all like them.
- 14. PRESIDENT:
- 15. Well, I'm asking that everyone get one. Now, we have them
- 16. here so don't...they're not to be stacked, send them around.
- Now, they're...apparently they're on everybody else's desk.
- 18. Senator Harris.
- 19. SENATOR HARRIS:
- 20. Well, Mr. President, I would most respectfully suggest
- 21. that for this Body to take up this appropriation bill in advance
- 22. of a consideration of the substantive bill, is folly. Whether
- 23. it's the next one on the pile, or not. I just...just don't think
- 24. that that's a valid reason for this measure to be before us. And
- 25. I'm...I'm most sincere in that observation.
- 26. PRESIDENT:
- 27. Well, Senator, it is a fact that... I just said a fact.
- 28. that's the way it was.
- 29. SENATOR HARRIS:
- 30. Well, whether it's a fact or not, Mr. President, this
- 31. appropriation bill is a nullity if we do not provide the
- 32 substantive bill for it. And it's...
- 33. PRESIDENT:
- 34. That's a fact, too.

- SENATOR HARRIS:
- 2. ...the substantive bill that creates the problem and that's
- 3. the order that a...a discriminating Body ought to proceed
- 4. under. I...I just sincerely believe that this is an inappropriate
- 5. order.
- 6. PRESIDENT:
- Senator Hickey.
- 8. SENATOR HICKEY:
- 9. Mr. President, I really agree with Senator Harris.
- 10. Can't we take this...
- 11. PRESIDENT:
- 12. Take it out of the record.
- 13. SENATOR HICKEY:
- 14. ...from the record and...
- 15. PRESIDENT:
- 16. Take it out of the record.
- 17. SENATOR HICKEY:
- 18. ...and bring in Senate Bill 1524, you must have...
- 19. PRESIDENT:
- 20. Fine.
- 21. SENATOR HICKEY:
- 22. ...that must be in the pile, too.
- 23. PRESIDENT:
- 24. Is it there, Sir? Take this bill out of the record and put
- 25. 1524 in. We are now on that subject matter. Senator Hickey.
- 26. SENATOR HICKEY:
- 27. As we have said, Senate Bill 1524 is the substantive bill.
- 28. I move that the Senate concur in House Amendment 3 and recede
- 29. from House Amendments 5 and 6. House Amendment 3 changes the
- 30. qualification year from '74 to '73. It changes the a figure in the
- 31. formula from 1974 to '73 and this makes it include about thirty
- 32. counties of...for which I am...I must confess, I am not really
- 33. pleased about this, but also it...we...I do move that we recede
- 34. from House Amendments 5 and 6 which are the elimination of the roll

- 1. back and the one/one '76 provision for penalty for the
- resource equalizer.
- 3. PRESIDENT:
- Senator Bell.
- 5. SENATOR HICKEY:
- 6. It's...
- 7. PRESIDENT:
- 8. Oh, I'm sorry. I thought you had finished.
- 9. SENATOR HICKEY:
- 10. Well, Senator Knuppel asked a question...
- 11. PRESIDENT:
- 12. Senator Knuppel...
- 13. SENATOR HICKEY:
- 14. ...and I was answering. I'm sorry.
- 15. PRESIDENT:
- 16. Well, Senator Bell is recognized. We'll get back to
- 17. Senator Knuppel. Senator Bell.
- 18. SENATOR BELL:
- 19. Thank you, Mr. President. Question of Senator Hickey.
- 20. Senator, you now...you made...you made...mention here in reference
- 21. to Senate Bill 1524 that you're...shall we say, unhappy about
- 22. provision for the other counties? Now, that seems like kind
- 23. of a parochial viewpoint. Can you explain why you feel
- 24. that way?
- 25. PRESIDENT:
- 26. Senator Hickey.
- 27. SENATOR HICKEY:
- 28. Senator Bell, these bills were originally drafted, as we
- 29. have said before, to compensate for the effects of House Bill 990.
- 30. If you remember, when 990 was passed, we talked about how there
- 31. was just one county that could not be taken care of in the formula
- 32. that it was put into 990 to equalize the whole. State and that
- 33. was Winnebago County. Senator Harris has come into my district

- and said, something must be done about this one county
- because of what 990 does to it. So, last year, I offered
- legislation, I offered amendments to 990 and frankly,
- they were not accepted at that time because they were afraid
- they couldn't get 990 back through the House. So, there
- was really a...a...there was statements made and it was taken
- in good faith that this correction would come in this Session
- 8. of the Legislature and that's what these bills were originally
- 9. intended for. There are many people who don't seem to understand
- 10. that at this point and see it as a pork barrel bill and want...want
- 11. to get some fat and it's not a...it was not originally intended
- 12. as a pork barrel bill and that's why I regret that it is in this
- 13. form, but I do believe that...that Winnebago County has this
- 14. coming. I know that Senator Fawell wasn't for 990 in the first
- 15. place, so, of course, corrections for 990 don't interest him now.
- 16. And so all of that contributes to the fact that I say that I wish
- 17. the bill were in its original form, but I believe that there is
- 18. no possibility in passing it that way and so here it is.
- 19. PRESIDENT:
- Senator Bell.
- 21. SENATOR BELL:
- 22. Well now, Senator Hickey, that's you've used up most of
- 23. my time, I might just point out that evidently the House felt that
- 24. there's about twenty-nine other counties or thirty other
- 25. counties that have the same problem, or some portion of that
- 26. problem, you know, that Winnebago County has. What you're
- 27. saying is that you want to deliver the pork for the pork
- 28. barrel to Winnebago County to the exclusion of the other twenty-nine
- or thirty counties. I think that's a...awful selfish attitude,
- Senator. I would support Senator Fawell's position actually.
- 31. You know, the money is not there. We're originally talking about
- 32. a few million dollars to relieve the problems of Winnebago
- 33. County, now we're talking about eleven and a half million dollars and

- 1. the whole idea is one that we just can't frankly afford.
- I would move that...or hope that we would defeat this Second
- Conference Committee Report.
- 4. PRESIDENT:
- 5. Senator Sommer. Oh...yes...Senator Sommer.
- SENATOR SOMMER:
- Senator Hickey, ever alert to our opportunities.
- 8. we had a Representative in the House place this amendment on
- 9. your bill and could you give me any idea of how big a winner
- 10. Tazewell County would be under this?
- 11. PRESIDENT:
- Senator Hickey.
- 13. SENATOR HICKEY:
- 14. I do not have that specific figure. As you remember, Senator
- 15. Sommer, I contacted you a year ago to see if you were interested
- 16. in this because I thought Tazewell was one of those closest
- 17. to Winnebago and having this problem, I aroused no interest
- 18. from Tazewell County, from anyone, at that point. They are on the
- 19. list of the twenty-nine counties and your Representative Anderson
- 20. is the one who...who would have that figure for you.
- 21. PRESIDENT:
- 22. Senator Sommer.
- 23. SENATOR SOMMER:
- Well, Senator Hickey, yes, indeed you did arouse interest,
- 25. however we...we accomplished the thing in the proper way.
- 26. The only suggestion I might make to you as not having the key
- 27. to the front door of the Governor's Office, we might not be able
  - 28. to prevent an amendment on this thing, a Governor's...Governor's
  - 29. Amendatory Veto in which he simply strikes through the figure
  - 30. thirty-three and a third and runs it up to forty percent. Again,
- 31. it will only benefit you. Senator Hickey.
- 32. SENATOR HICKEY:
- 33. I'm sorry, did you ask me a question? I...someone else was

- speaking to...
- 2. SENATOR SOMMER:
- 3. Senator Wooten was asking you a question, but I'll go ahead
- 4. with mine. It's my understanding that the Governor could
- 5. doctor this bill, if it goes to his office, by simply striking
- 6. through the...the figure saying thirty-three and a third
- 7. and placing therein, forty percent. Is that possible and if so,
- 8. have you arranged to do that?
- 9. PRESIDENT:
- 10. Senator Hickey.
- 11. SENATOR HICKEY:
- 12. I have not arranged to do that.
- 13. PRESIDENT:
- 14. Senator Sommer.
- 15. SENATOR SOMMER:
- 16. Are you going to arrange to do that or are you going to
- 17. suggest to the Governor that he sign the bill as is?
- 18. PRESIDENT:
- 19. Senator Hickey.
- 20. SENATOR HICKEY:
- 21. Cross that bridge when I come to it.
- 22. PRESIDENT:
- 23. Senator Sommer.
- 24. SENATOR SOMMER:
- 25. Well, Senator Hickey, I suggest that that's totally un-
- 26. responsive. I'm going to ask it to you again. Are you going to
- 27. suggest that he make that kind of Amendatory Veto or are you
- -

going to ask him to sign the bill as is?

- 29. PRESIDENT:
- 30. Senator Hickey.
- 31. SENATOR HICKEY:
- 32. I haven't decided what I'm going to do about that, Senator
- 33. Sommer.

- 1. PRESIDENT:
- Senator Knuppel, did you seek recognition?
- 3. Your answer is No? Thank you. Senator Nimrod.
- 4. SENATOR NIMROD:
- Yeah, Mr. President, a question of the sponsor.
- 6. PRESIDENT:
- She indicates she'll yield.
- 8. SENATOR NIMROD:
- 9. What...what happened to the bill when we changed it from
- 10. the '74 level to the '73 assessed valuation? How much do we
- 11. add to it for that?
- 12. PRESTDENT:
- 13. Senator Hickey.
- 14. SENATOR HICKEY:
- 15. Well, that...it ...it almost doubles it. It...and that
- 16. was changed in two ways, now in the qualifying part and also in
- 17. the formula part. The '74 was taken to '73 by the Representative
- 18. from Senator Sommer's district.
- 19. PRESIDENT:

- Senator Nimrod.
- 21. SENATOR NIMROD:
- 22. Well, as much as I...I support Senator Hickey in here original
- 23. attempt because I do think that Winnebago was one that was
- 24. certainly justified in getting their monies. I think that the
- 25. concept of the bill here is changed so drastically and become
- 26. so costly, that we can't even do justice with the one county
- 27. that I think deserved it. Since when we're talking about the
- 28. thirty-three, thirty-four and thirty-five percent people and the
- 29. thirty-six percent people, we averaged that. Because what we're
- 30. doing now is where we were taxing the local taxpayers again, this
- 31. is another bill, we are now saying that the local taxpayers don't
- 32. have to be taxed and the State has to make up those
- 33. differences. I do think that it's okay to justify that in the one
- 34. case, because that they had continuously over several years, .

- Winnebago had attempted to comply with the laws and had done ı.
- 2. more than its share. But, now it's become this large, Senator
- Hickey, I just think that it's imprudent and certainly irresponsible 3.
- fiscally to attempt to pursue this and it's too bad because you 4.
- 5. had a good idea and I did want to support you.
- 6. PRESIDENT:
- 7. Senator Buzbee.
- 8. SENATOR BUZBEE:
- 9. Question of the sponsor, Mr. President.
- 10. PRESIDENT:
- 11. She indicates she'll yield.
- 12. SENATOR BUZBEE:
- Could you tell me if Jackson County is on that list, Senator 13.
- 14. Hickey?
- 15. PRESIDENT:
- 16. Senator Hickey.
- 17. SENATOR HICKEY:
- I don't have the list in front of me, but it is my impression 18.
- that Jackson County was certainly assessing below thirty-three 19.
- 20. and a third in 1973. And this...this is only the counties that
- 21. come in...into that classification.
- 22. PRESIDENT:
- 23. Senator Buzbee.
- 24. SENATOR BUZBEE:
- Well, you are correct. Jackson County, as an average, was 25.
- 26. assessing below thirty-three and a third, however, Carbondale
- 27. Township happens to be assessing at above thirty-three and a third
- percent. And it looks like now we have made a christmas tree... 28.
- presents under there for everybody except for me and I'm
- 30. going to vote No.
- 31. PRESIDENT:

- 32. Senator Buzbee.
- SENATOR BUZBEE: 33.

- Senator Hickey, I also would agree with Senator Sommer
- and that your response to his question when asked as to whether
- you were going to ask that everybody else be striken except
- your county, that your answer was, in fact, not a responsive
- one and...and not the type that I think is...should be...should
- 6. be given upon this Floor.
- 7. PRESIDENT:
- Senator Hickey.
- 9. SENATOR HIKCEY:
- 10. I will say this, Senator Buzbee, that I think there will have
- 11. to be some adjustment made in this because of the level of
- funding involved. I am absolutely honestly answering you when
- 13. I say, I really do not know what that should be.
- 14. PRESIDENT:
- 15. Senator Fawell.
- 16. SENATOR FAWELL:
- 17. The...I think that Senator Bell was quite correct when
- 18. he characterized this bill in its initial stage as a parochial
- 19. bill, and in reality I've tried to, on numerous occasions, bring
- out to this Body, that there are a lot of school districts,
- 21. park districts, municipalities, mosquito abatement districts,
- 22. you name them, all of whom have been hurt by House Bill 990
- 23. because of a loss of assessed valuation they did not anticipate.
- 24. And I have said from the very beginning that it is not really
- 25. fair to say that one particular district having been hurt ought
- 26. to receive compensation. That is not to say that I am not
- 27. interested in rectifying the situation under House Bill 950.
- 28. But, I never even began to think of special appropriations because
- 29. I didn't believe that we had a right to do that with the crisis
- 30. that the State faces. Senator Carroll, I think the bill now is
- 31. better than what it was because it covers more people and it would
- 32. help Naperville. But, I can't vote in an absolutely irresponsible
- 33. fashion. This is now up to 11.5 million and it started at 2.3.

- 1. You add the six million we put to Senator Lane's bill the other 2. day and there's twenty million of the thirty-two that we couldn't 3. give for handicapped children's programs which the Governor's 4. veto cut back by thirty-five percent so that school districts 5. today are just abandoning some of those programs. I got word 6. today for instance, that in Downers Grove, Illinois, they 7. just eliminated transportation because we have also taken the at-8. titude that we're not going to pay a year later, it's going to 9. be two years later in effect, when we go into the quarterly 10. installments and they're just giving up. We...we simply cannot 11. responsibly pass this. Naperville School District lost twenty-12. four million. I'd like to think that there would be a chance 13. and that we'd have a right to do this and Senator Buzbee is right 14. when he says that a township within his county, although the 15. the county aggregate is under thirty-three and a third percent 16. there are school districts and municipal entities that are hurt 17. by 990, too. And the hurt is just as direct and just as related 18. as is the hurt in Rockford and thus for that reason, I cannot 19. support this, even though I will repeat it, it's...it's better 20. than what it was, I think, with all due respect to Senator
- 22. PRESIDENT:

Hickey.

21.

- 23. Senator Carroll.
- 24. SENATOR CARROLL:

25. Thank you. Just for edification of some of the members 26. from the questions raised, the types of counties this would help 27. and this is not an inclusive list, is Champaign County, McLean 28. County, Macon County, Peoria County, Saline, Coles, Clay, Bureau, 29. Adams, Henderson, Lee, LaSalle, Putnam, Rock Island, and several 30. others. Those are the counties that this new approach would help with State funds and I think the members of the Legislature 31. are entitled to that information. I don't see...oh, Senator Bell 32. 33. is still on the Floor. As a signator to that Conference Committee on

- personal privilege, I wish he would delete his reference to...
- it being a pork barrel project.
- 3. PRESIDENT:
- Senator Hickey may close the debate. Oh, pardon me.
- Senator Sommer.
- 6. SENATOR SOMMER:
- Thank you, Mr. President. I dislike speaking twice and this
- 8. is the first time I've ever done it. I would like to suggest to
- Senator Carroll, if he's listening, that this...yes, indeed, this
- 10. bill will help those counties if Senator Hickey will make her
- 11. promise right here and now that she will not induce a change
- 12. in the bill, because the Governor can easily change it by
- 13. amending two numbers and all of a sudden it becomes the Rockford
- 14. bill again. Now, I would ask Senator Hickey again whether she's
- 15. going to make that sort of recommendation.
- 16. PRESIDENT:
- 17. Senator Hickey.
- 18. SENATOR HICKEY:
- 19. Say what I said before, that...that I think that...that there
- 20. would have to be some adjustment in this bill, precisely what it
- 21. will be, I do not know and I'm not sure exactly what I would ask
- 22. the Governor to make in this. But I...I'm really very flattered
- 23. by the fact that you seem to think that whatever...whatever I ask
- 24. the Governor is exactly what we'll get. I'd also like to say
- 25. that, you know, one of the things we did take out of this...
- 26. an amendment we took out of this, was one on...on the rollback
- 27. and that, of course, is one of the things that disappointed
- 28. Senator Fawell. He might, I'm sure, think it was even a more
- 29. perfect bill if we'd had...had left that in. There was one other
- 30. misstatement made. It said that no Republican signed the...the
- 31. Committee Reports on 15...1956; Representative Anderson did sign
- 32. the appropriation bill and...and however did not sign 1524,
- 33. but there...there is a Republican signature on one of the two
- 34. companion bills. It doesn't seem to me that, as I say, that it's

- 1. really that important what ... what I say. I think the Governor
- 2. will have to...Governor will have to make this decision and what
- 3. I say will not make the difference.
- 4. PRESIDENT:
- 5. Senator Sommer.
- 6. SENATOR SOMMER:
- 7. Well, just one comment. All of us here try to help one another
- 8. as best we can. Sometimes we are not as successful as we might be.
- 9. We all have projects and interests in our own areas. And, many
- 10. times these are successful with help of people from...from other
- 11. areas. And I think on this bill, I'm simply going to allow
- 12. the...the record to reflect itself and see what action is, in fact,
- 13. taken by the Governor and we'll...we'll know what we're dealing
- 14. with, Senator Hickey, when that happens.
- 15. PRESIDENT:
- 16. Any further discussion? The question is, shall the Senate
- 17. ...the question is, shall the Senate adopt the Second Conference
- 18. Committee Report on Senate Bill 1524? Those in favor vote Aye.
- 19.
- 20. Take the record. On this question the Ayes are 33, the Nays
- 21. are 18 with 1 Voting Present. The Senate does adopt the Conference...

Opposed Nay. The voting is open. Have all voted who wish?

- 22. Second Conference Committee Report on Senate Bill 1524 and the
- 23. bill having received the required constitutional majority is
- 24. declared passed. Senator Buzbee.
- 25. SENATOR BUZBEE:
- 26. Ask for verification of the affirmative votes, Mr. President.
- . 27. PRESIDENT:
  - 28. Senator Savickas.
  - 29. SENATOR SAVICKAS:
  - 30. Well, I just wanted to state that if my key had been turned
- 31. on, I would have voted Yes on this, but my key was off and I wish
- to have been recorded Yes on this concurrence. 32.
- 33. PRESIDENT:

- Let the record so show. Senator Buzbee has requested
- a verification of the affirmative roll call. Will all Senators
- be in their seats and the Secretary will read the affirmative
- 4. vote?
- 5. SECRETARY:
- 6. The following voted in the affirmative: Bloom, Brady,
- 7. Bruce, Carroll, Clarke, D'Arco, Daley, Demuzio, Donnewald,
- 8. Dougherty, Egan, Kenneth Hall, Harris, Hickey, Hynes, Johns,
- 9. Joyce, Knuppel, Kosinski, Lemke, McCarthy, Morris, Netsch,
- 10. Palmer, Rock, Roe, Schaffer, Sommer, Smith, Vadalabene,
- 11. Welsh, Wooten, Mr. President.
- 12. PRESIDENT:
- Senator Buzbee.
- 14. SENATOR BUZBEE:
- Senator Joyce.
- 16. PRESIDENT:
- 17. Is Senator Joyce on the Floor? I don't see Senator Joyce.
- 18. Take him off the roll call.
- 19. SENATOR BUZBEE:
- Senator Brady.
- 21. PRESIDENT:
- 22. Senator Brady on the Floor? Take him off the roll call.
- 23. SENATOR BUZBEE:
- 24. Senator D'Arco.
- 25. PRESIDENT:
- 26. Senator D'Arco is in his chair.
- 27. SENATOR BUZBEE:
- 28. Senator Daley.
- 29. PRESIDENT:
- 30. Senator Daley is on the Floor.
- 31. SENATOR BUZBEE:
- 32. Senator Knuppel.
- 33. PRESIDENT:
- 34. Senator Knuppel is here. He's quiet, you didn't see him.

AND 130 110

- 1. On this question the Ayes...the roll call has been verified.
- On this question the Ayes are 31, the Nays are 18 with 1 Voting
- 3. Present. Senator Hickey moves to reconsider the vote by which
- 4. this bill passed. Senator Wooten moves to Table. All in favor
- 5. say Aye. Opposed Nay. The Ayes have it. The motion carries.
- 6. SECRETARY:
- 7. Second Conference Committee Report on Senate Bill 1956.
- 8. PRESIDENT:
- Senator Hickey.
- 10. SENATOR HICKEY:
- 11. This is the bill which we were talking about in the first
- 12. place and took from the record. If...it is the appropriation
- 13. bill with the two House Amendments restored, which do build
- 14. it up to the amount that we were talking about. If there's
- 15. any...if there's not need for any further discussion, I'd just
- 16. as soon have a roll call.
- 17. PRESIDENT:
- 18. The question is shall the Senate adopt the Second Conference
- 19. Committee Report on Senate Bill 1956? Those in favor will vote
- 20. Aye. Opposed will vote Nay. The voting is open. Have all voted
- 21. who wish? Take the record. On this question the Ayes are 32,
- 22. the Nays are 18 with 1 Voting Present. The Senate does concur
- 23. on the...on...it does adopt the Second Conference Committee
- 24. Report on Senate Bill 1956 and the bill having received a
- 25. constitutional majority is declared passed. Senator Wooten moves
- 26. to reconsider the vote by which that bill passed. Senator
- 27. Carroll moves to Table. All in favor say Aye. Opposed Nay.
- 28. The Ayes have it. The motion carries.
- 29. SECRETARY:
- First Conference Committee Report on House Bill 3318.
- 31. PRESIDENT:
- 32. Senator Lemke.
- 33. SENATOR LEMKE:

15.

26.

31.

1. I move for the adoption of the Conference Committee Report.

2. PRESIDENT:

3. Any further discussion? Senator Buzbee.

4. SENATOR BUZBEE:

5. I'd just like to know what it is and so forth.

6. PRESIDENT:

7. Senator Lemke, would you give an explanation of it, please?

8. SENATOR LEMKE:

9. What we do is...what we do is a few things. We...Senate

10. recedes from Amendments 1, 2, and 3. House Bill 33 be further

amended as follows: on page one be deleting lines thirty and 12. thirty-one by inserting in lieu thereof, "for an employer employing

13. fewer than three...three employees, exclusively, employers

14. parents, spouse or children or other members of immediate family,"

in line thirty-two by deleting, "one" and inserting in lieu 16. thereof, "two," on page two, line three, be deleting, "two

17. hundred and fifty," and inserting in lieu thereof, "five hundred,"

18. and in lines twenty-two and twenty-four, be deleting, "two,"

19. and...and inserting in lieu thereof, "three and four and five,"

20. respectively.

21. PRESIDENT:

22. Senator Rock.

SENATOR ROCK: 23.

PRESIDENT:

24. Thank you, Mr. President. I have only one correction,

perhaps, I think that in my discussions at least, earlier with 25.

some members of the House, the three was changed to a four and I

27. would just ask leave of this Body to do it on the face of it

28. rather than having to retype the entire report again. The House

29. has addressed this Conference Committee Report with the numeral

30. four instead of the numeral three.

Is leave granted? Leave is granted. Senator Harber Hall. 32.

33. SENATOR HALL:

- - 1. Well, that's correct. It's fewer than four, it should be
  - 2. on there and in respect to the other amendments, I attended the
  - з. Conference Committee and agree that this Conference Committee
  - 4. Report should be supported. It makes nominal changes
  - 5. in what the amendments attempted to do, the three amendments
  - 6. one by Senator Regner and two by myself, and so I favor this
  - 7. Conference Committee Report.
  - 8. PRESIDENT:
  - 9. Any further discussion? The question is shall the Senate
  - 10. adopt the Conference Committee Report No. 1 on Senate Bill 3318?
  - 11. Those in favor will vote Aye. Opposed Nay. The voting is open.
  - 12. Have all voted who wish? Take the record. On this question the
  - 13. Ayes are 45, the Nays are 4 with none Voting Present. The Senate
  - 14. does adopt Conference Committee Report No. 1 on House Bill 3318
  - 15. and the bill having received a constitutional majority is declared
  - 16. passed. Senator Lemke moves to reconsider the vote. Senator

Carroll moves to Table. All in favor say Aye. Opposed Nay.

- 17.
- 18. The Ayes have it. The motion carries.
- 19. SECRETARY:
- 20. First Conference Committee Report on House Bill 3377.
- 21. PRESIDENT:
- 22. Senator Joyce. Yes, Senator Joyce. 3377, you....
- 23. SENATOR JOYCE:
- 24. Hold it a minute, Mr. President, will you?
- 25.
- 26. Take it out of the record.
- 27. SECRETARY:
- 28. Second Conference Committee Report on House Bill 3417.
- 29. PRESIDENT:
- 30. Senator Egan.
- 31. SENATOR EGAN:
- 32. Thank you, Mr. President, members of the Senate. This is the
- 33. Second Conference Committee Report on House Bill 3417. In effect,

- it only makes one change from the...well, it makes two, one
- 2. of which is relatively minor, from the First Conference Committee
- Report so that unless I'm questioned, I would ask that I...
- 4. PRESIDENT:
- You might mention the nature of the legislation, Senator.
- 6. SENATOR EGAN:
- 7. Yes, I'm...I'm going to, but the six amendments which
- 8. the Conference Committee agreed on in the First Conference Committee
- 9. Report remain the same. The only two that are different are
- 10. the well-known Middle Fork Reservoir and the agreement that the
- 11. Amendment No. 8 totalling all of the project amounts by line
- 12. be included that this is...in untimely that will do this in
- 13. January with the agreement of the director of the department
- 14. and his promise and the promise of the members of the commission
- 15. to support it...or the committee to support it. So, in effect,
- 16. the only difference between this Conference Committee Report
- 17. and the First Conference Committee Report is that this Conference
- Committee has recommended that funding for Middle Fork be removed
- 19. and I move for the concurrence in the Committee Report.
- 20. PRESIDENT:
- 21. Any further discussion? Senator Merritt.
- 22. SENATOR MERRITT:
- 23. Yes, Mr. President, members of the Senate. Again, I'll
- 24. slightly repeat what I did the other day. Those of you who know
- 25. me the best here don't take...know that I don't take up...up
- 26. a lot of your time. I do wish perhaps I might have your attention
- 27. as I've given to you all these years for just a few brief moments.
- 28. I find myself almost in a tenable position having served on the
- Second Conference Committee along with others. Finding myself
- in a position where to be responsive in representing the people,
- 31. the high wish of my people back in Vermillion County, the largest
- 32. county in my district, having to vote against this concurrence...
- 33. please, Mr. President.

## 1. PRESIDENT:

4.

33.

34.

Senator Merritt is one of the quietest members here. He
 never makes a lot of noise, so give him your attention, please.

SENATOR MERRITT:

5. And yet knowing at the same time that down deep in my heart 6. I owe a vote on this bill, because it represents projects if my 7. count is right, thirty-two of them, that are important to so many 8. Senators sitting and standing on this Floor here today. Let's 9. just trace a bit of it, beginning in the northern part of the 10. We've got projects in there and a good many of them for Cook and Will Counties. I'm not going to name the Senators 11. 12. names, I don't want to embarrass you on the Floor. At Batavia, 13. in Lake, and...McHenry Counties, in Bureau County, in Tazewell, 14. in Pekin, in Peoria County, in Kanakakee County, in Macon, in 15. Madison and St. Clair and it's down as far south as Jackson 16. County, every one of them worthy of your consideration. Believe 17. you me, it grieves my heart to think that I have to stand up and 18. vote against those projects and yet to represent my people, I cannot 19. concur with this when you stop to think and I know I'm not going 20. to change anyone's votes, I can tell from the previous roll call 21. votes that minds are shut against me. I don't care about whether 22. they're set against me, they're set against the people of my 23. district who have spoken so loud and clear on this issue by 24. referendum have come up between the city of Danville and the 25. County Conservation District with five and a half million dollars 26. of their own local money, it's rather sad to see and yet I'm 27. glad that they got six new projects put in this bill, unbudgeted 28. items many of them, but that's still all right, if the Governor 29. will sign it. And the only one taken out, Ladies and Gentlemen, 30. the only one taken out was Middle Fork Reservior from my district 31. and it was a budgeted item and has been for these long twelve years 32. it's been in existance. It's had the support of every Governor

from Kerner through Shapiro through Ogilvie and present Governor Walker. Now, I ask you, giving this message to the people back there

- isn't that at this late date, breaking complete faith
- 2. betwen the Executive and the Legislative Branch? No. Not
- the Executive, they've kept their word. It's beyond me,
- Ladies and Gentlemen, to see what's being done here today.
- Think for just one minute and then I'll close, Mr. President.
- 6. Think with me very carefully, when the County Conservation District
- 7. issued their bonds for this special purpose six years ago and
- 8. they weren't long term bonds, they were only run for eighteen
- years, one-third of them have been liquidated at this point
- 10. and were issued for this purpose only, I ask you, Ladies and
- 11. Gentlemen, what kind of havoc do you think you're going to bring
- 12. upon those people back home still paying off those bonds and
- 13. can't use it for the purpose which it was intended? I know what
- 14. the vote is going to be here today, Ladies and Gentlemen. And
- 15. it breaks my heart to think that I've got to stand up and vote
- 16. for projects that so help me God, I've supported every year
- 17. I've been in this Body. For all of you, because I believe in them.
- 18. I know you fight for what your people believe in. Your people
- 19. wanted those projects. Our people want them too, by virtue of
- 20. referendum that says, we want this. Ladies and Gentlemen, you have
- 21. it on your conscience that you know better than my people
- 22. back home know what they want. Thank you, very much.
- 23. PRESIDENT:
- 24. Any further discussion? Senator Wooten.
- 25. SENATOR WOOTEN:
- 26. Mr. President and colleagues. I simply want to state briefly
- 27. that Senator Merritt is an able and conscientious legislator.
- 28. A dedicated and a gracious man. The only comfort and it is, I
- 29. admit, in view of his desires, a small comfort, the only comfort
- we can take is that this already popular recreation area has been
- 31. left with sufficient land that in and of itself can make a splendid
- State park to enhance the already excellent recreational advantages
- 33. of the Middle Fork. I have taken no pleasure in opposing Tom Merritt
- 34. on this issue. I want it clearly understood that strictly on the

- fiscal basis, have I taken a position against him and I feel
- that although it is not the project he has fought for for so
- long, that it will turn out to be a great benefit to the
- 4. people in his district.
- 5. PRESIDENT:
- Senator Knuppel.
- 7. SENATOR KNUPPEL:
- 8. ... of Senator Wooten. Is this now a State park?
- 9. PRESIDENT:
- 10. Senator Knuppel...Senator Wooten.
- 11. SENATOR WOOTEN:
- 12. When the Water Resources Commission met on this, Senator
- 13. Knuppel, we inquired what the status of the project was. We
- 14. were informed that enough land has been acquired there that it
- 15. could be easily converted into a State park. Most of the farmers
- 16. have been...their land has been acquired along there and we have
- 17. the makings of an excellent recreational area along the Middle
- 18. Fork. That's the extent of my knowledge, the report that was
- 19. made to the Water Resources Commission.
- 20. PRESIDENT:
- Senator Knuppel.
- 22. SENATOR KNUPPEL:
- 23. Mr. President, I just want to say one thing. I mean, I...I
- 24. spoke the other day in favor of Tommy Merritt. I get sick of this
- 25. soft headed garbage where these people stand up here and say that
- 26. maybe it can be a State park when the other day we gave away
- 27. seventeen hundred acres of land the State didn't need. These
- 28. are the people that have been supporting Tony Dean whose written
- 29. such a poor record with respect to our conservation land. And I
- 30. really, frankly, when I hear that kind of stuff and hear them
- 31. same kind of people stand up here and say we ought to keep
- 32. the Peoria State Hospital for a State park when we've got Siloam
- 33. Spring State park in west central Illinois, you won't even spend
- 34. the money to...to develop and the Weinberg King State park. I

- just wonder how these people get here and how...how soft headed
- they can be.
- 3. PRESIDENT:
- 4. Any further discussion? The question is shall the Senate
- 5. adopt the Conference Committee Report...Conference Committee
- 6. Report No. 2 on House Bill 3417? Those in favor will vote Aye.
- 7. Opposed Nay. The voting is open. Have all voted who wish?
- Take the record. On this question the Ayes are 35, the Nays
- are 14 with none Voting Present. The Senate does adopt
- 10. the Second Conference Committee Report on House Bill 3417
- 11. and the bill having received a constitutional majority is
- 12. declared passed. For what purpose does Senator Vadalabene arise?
- 13. SENATOR VADALABENE:
- 14. I just wanted everybody to know that my red light works.
- 15. PRESIDENT:
- Senator Joyce.
- 17. SECRETARY:
- 18. First...
- 19. PRESIDENT:
- 20. You ready?
- 21. SENATOR JOYCE:
- 22. Mr. President and members of the Senate. House Bill 3377
- 23. is the Mental Health appropriation and the First Conference
- 24. Committee Report met and six members did vote out a proposal
- 25. that the Senate recede from Amendments 3 and 4 and the House
- 26. concur in Senate Amendments 1, 2, 5, 7, 8, 9, 10, 11, and 12.
- 27. Senate Amendment...let's see...okay. And I do not wish to concur
- 28. in this so if another member of the...the Conference Committee
- 29. would wish to make that motion.
- 30. PRESIDENT:
- 31. Senator Hynes.
- 32. SENATOR HYNES:
- 33. I would move that the Senate adopt the First Conference
- 34. Committee Report on House Bill 3377. The conferees agreed to restore

- 1. 3.6 million of Senate cuts. The 7.6 million dollar Collective
- 2. Bargaining cut and the two hundred ten thousand dollar reduction
- 3. in General Office remains in tact in the bill. The other amendments
- 4. are essentially technical and I would move that the Senate
- 5. adopt the Conference Committee Report on House Bill 3377.
- 6. PRESIDENT:
- Senator Joyce.
- 8. SENATOR JOYCE:
- 9. Yes. I would like to remind the Body, Mr. President, that
- 10. Amendment No. 2 is the Collective Bargaining Amendment and that
- 11. if this amendment were to go on, there...the possibility and in
- 12. fact, it would happen that if they would...that the department
- 13. would have to lay off eight hundred and sixty-two people. If
- 14. they laid it off...if they did it July 1st '76 and if they
- 15. spread it out over the year, it would mean laying off seventeen
- 16. hundred and twenty-four people. So, I just... I want the membership
- 17. to be apprise to this. I think this is the...the Collective Bargaining
- 18. thing that we have talked about and...and I would urge
- 19. you not to concur in this Conference Committee Report.
- 20. PRESIDENT:
- 21. Senator Regner.
- 22. SENATOR REGNER:
- 23. Mr. President and members of the Senate. This is the same
- 24. statement made a moment ago, that's been said each and every time
- 25. one of these issues has come up. There is absolutely no need to
- 26. lay off any people. This contract will be up for negotiation
- 27. again this fall and at that time, the department can renegotiate
- 28. the contracts downward. There currently are vacancies that those
- 29. vacancies can be used to pay until that point but when the contracts
- 30. renegotiate it, they can do it at that time and that's the time
- 31. it should be handled because the Legislature must have input. We
- 32. can't give away the State to the Governor and AFSCME organization.
- 33. PRESIDENT:

- 1. Senator Wooten.
- 2. SENATOR WOOTEN:
- Mr. President, I would like to read to my colleagues on 3.
- this side of the aisle brief statement in campaign literature 4.
- if I may, that it is...pertains somewhat to this subject. The 5.
- statement from, Candidate for Governor, now Secretary of State, 6.
- Mike Howlett, in support of Collective Bargaining for public 7.
- employees. "Working men and women covered by Collective Bargaining 8.
- Agreements have the right to know their contract will be honored. 9.
- Only legislation can provide that guarantee." 10.
- 11. PRESIDENT:
- 12. Senator Donnewald.
- 13. SENATOR WOOTEN:
- One Governor cannot bind another by his decisions. And 14.
- then please note this, "As Governor, until appropriate legislation 15.
- is passed, I will continue the Executive order." I certainly 16.
- endorse Secretary Howlett's position and I urge that we do not 17.
- accept Conference Committee Report No. 1. 18.
- 19. PRESIDENT:
- 20. Senator Nimrod.
- 21. SENATOR NIMROD:
- Yes, Mr. President and fellow Senators. I'd just like 22.
- to state that I'd like to compliment the members who worked 23.
- on this Conference Committee.. I want you to know that they have, 24.
- as Chairman of the Mental Health Commission, I...I was disturbed 25.
- about the effect that numbers 3 and 4 would have on the institutions, 26.
- but I think that they have seen wise to... they receded from those 27.
- amendments and I think this solves the problems of my concerns 28.
- about the institutuions within the Mental Health Department.
- PRESIDING OFFICER: (SENATOR DONNEWALD) 30.
- 31. Senator Rock. .
- SENATOR ROCK: 32.

Thank you, Mr. President, Ladies and Gentlemen of the Senate. 33.

includes, certainly, the Governor of this State, no officer shall

contract any indebtedness on behalf of the State nor assume to bind.

32.

- 1. He has assumed to bind this State in an amount in excess of the
- 2. money appropriated. Period. And this statute says he cannot
- 3. do that unless expressly authorized by law. We do not have such
- 4. a law. We will, I'm sure, attempt to get such a law next
- 5. Session, but in the meantime, this course of action is correct
- and I support it.
- 7. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 8. Senator Partee
- 9. SENATOR PARTEE:
- 10. Thank you, Mr. President and members of the Senate.
- 11. Senator Rock has said precisely what I was going to say. I'm
- 12. happy that Senator Wooten mentioned that Michael Howlett, the
- 13. Candidate for Governor on this side, says that he is for
- 14. Collective Bargaining and we, too, are for Collective Bargaining.
- 15. But, until Collective Bargaining becomes a law of this State,
- 16. pursuant to the rules, regulations, dicates and desires of this
- 17. Legislature,...Collective Bargaining is an unentity. The point
- 18. was made by Senator Rock and I simply want to emphasize it,
- 19. that when everybody else in this State is being cut back to
- 20. two and a half percent, it just isn't fair, it isn't just, and
- 21. it is not honorable to give some selected groups more than the
- 22. others are getting. More than that, these contracts, if effectuated,
- 23. would be ruinous at this time with our financial position, and
- 24. finally, because they would get more, many would finally get
- 25. less. So, the vote to adopt this Conference Committee Report
- 26. coming from this Senator, cannot in any stretch of the imagination
- 27. imagize this Senator as being against Collective Bargaining. I've
- 28. always supported it and if the proper bill came into this House
- 29. or Senate, on that question there would be an affirmative vote.
- 30. Thank you, very much.
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 32. Senator Joyce. Just a moment. For what purpose do you arise,
- 33. Senator Netsch?

1. SENATOR NETSCH:

2. I would like a chance to participate in the debate.

- 3. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 4. You will have that opportunity, Senator. Senator
- 5. Joyce.
- 6. SENATOR JOYCE:
- 7. Yes, Mr. President, thank you. I would just like to
- 8. point out that we have, in fact, already done this. We have
- 9. set a precedent with the Department of Trasnportation. We came
- 10. back here and approved the Teamsters Collective Bargaining
- 11. Agreement.
- 12. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 13. Senator Berning.
- 14. SENATOR BERNING:
- 15. Mr. President, as I understand it, we will be taking final
- 16. action on House Bill 3377 if this Conference Committee Report
- 17. is adopted, which I am convinced will be the case. Therefore,
- 18. Mr. President, I am in...going to speak to the bill in total
- 19. not...and the department, not knowing really what the amendments
- 20. do or where we really stand. But, I call to your attention that
- 21. House Bill 3377 was moved from the Senate quickly without participation
- 22. by the members of the Body for the expressed purpose of attempting
- 23. to get it into Conference Committee as the result of...unavoidable
- 24. differences between the Senate and the House. Now, Mr. President,
- 25. with that as a preface for my remarks now, I merely want to
- 26. point out to this Body that the Department of Mental Health has
- 27. been high-handed, dictatorial,...insensitive, and completely
- 28. without a sense of responsibility to nursing homes and residential
- 29. schools for the mentally retarded and developmentally disabled
- 30. in at least my district. Mr. President, I have been given to
- 31. understand by those who have taken a look at the original budget
- 32. as presented and the budget for '76 as it is expiring, and these
- 33. are two conclusions that have been reached. Number one, out of the

- 1. 1976 budget is something in the area of eight to ten million
- dollars will lapse. And, Mr. President, that is regrettable
- 3. in light of at least one instance where the Grove School made
- 4. a request for fifty-thousand dollars in order to help it meet
- 5. the costs of carrying...caring for patients who are there
- at the request of the State, wards of the State and for whom
- 7. the State does not pay the per diem cost for care. Another
- 8. instance of complete and cynical attitude was evidenced when
- 9. again, the operator of this institution attended a meeting
- 10. wherein there were plans being developed for the construction
- 11. of specialized living centers...
- 12. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 13. Senator will conclude his remarks.
- 14. SENATOR BERNING:
- 15. ...with a cost factor of as high as a hundred dollars
- 16. a square foot when this can be duplicated for thirty-two dollars
- 17. a square foot. In another institution in my county, the State
- 18. is reimbursing at the rate of sixteen dollars eighty-seven
- 19. cents per day when the actual cost is thirty-four dollars and
- 20. fifty-four cents. Mr. President, on top of this inexcusable
- 21. attitude and action on the part of the Department of Mental
- 22. Health and its directors, I want to call attention of this Body
- 23. to a reprehensible incident which occured last year.
- 24. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 25. Senator, your time...
- 26. SENATOR BERNING:
- 27. At the request of those people in my area who are being
- 28. imposed upon, Representative Daniel Pierce and I asked for a meeting
- 29. with the directors of these departments, we were assured we would be
- 30. granted an audience. Many of the residents of Lake County appeared...
- 31. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator, your time has expired.
- 33. SENATOR BERNING:

- ...and were imposed with the insufferable affront
- 2. of no attendance, Mr. President.
- 3. PRESIDING OFFICER: (SENATOR DONNEWALD)
- Senator Knuppel.
- 5. SENATOR KNUPPEL:
- 6. Mr. President and members of this Body. I've heard the
- 7. old expression, a rose smells just as sweet by any other name.
- 8. I'll assure you, the county boy, that a cowpile smells just as
- 9. bad by any other name. And I...and...and so does hypocrisy.
- 10. Collective Bargaining isn't changed one bit just because you
- 11. give it legislative liason. Either, by golly, you're for Collective
- 12. Bargaining or you're against it. And let's don't be hypocrites.
- 13. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 14. Senator Netsch. We'll be at ease. That's enough. Senator Netsch.
- 15. SENATOR NETSCH:
- 16. Thank you, Mr. President. In...in somewhat less colorful
- 17. terms and I hope with a considerably less colorful response.
- 18. my thoughts were not dissimilar from those just expressed by
- 19. Senator Knuppel. It seems to me that there really are some rather
- 20. basic issues that are being raised by the votes other than some
- 21. fairly obvious political issues that are at hand also in the votes
- 22. on the so called Collective Bargaining components in these bills.
- 23. And I think one or two things need to be said. One is, that while
- 24. there are some very grave questions about what a chief executive
- 25. may or may not do by way of Executive Order. Having looked into
- 26. it legally, I am persuaded in my own mind that this Executive
- 27. Order was, in fact, legal. Not, because there is all that much
- 28. inherent power in a chief executive, but because there is some
- 29. fairly explicit statutory language which authorizes the Personnel
- 30. Department, which is the Governor's Personnel Department, to
- 31. negotiate wages, terms, conditions and so forth. I think that
- 32. probably is the reason why a legal attack on the validity of the
- 33. Executive Order has really not been pursued beyond the filing of

1. a complaint and the letting of that complaint simply rest 2. in a court. I think it probably is conceded that the Executive 3. Order was, indeed, valid. If that is the case, and it seems 4. to me that it's pretty hard to say that the Governor has no 5. right to bind us, the Legislature, or in fact, that he really 6. has done that in this process. It seems to me at that stage 7. what you really are challenging is whether or not you believe 8. in the end result of Collective Bargaining. Because, the 9. end result of Collective Bargaining is likely to be some adjustment 10. of wage levels. That is a large part of what the process is 11. Ideally, there is no question. It would be better 12. if we would pass the legislation and set the terms and conditions 13. and matters upon which Collective Bargaining may take place. 14. But, I think if we believe that we're going to pass Collective 15. Bargaining legislation and totally exclude the subject of wages 16. then we are living in an illusion. That is not Collective 17. Bargaining. So, it seems to me that you almost have to concede 18. that what was done here was, at least, legally proper. We may disagree 19. with the terms of the settlement that were reached and I'm not sure 20. that I do not also disagree with the terms of the settlements 21.

22. Bargaining that you can disagree with the process by which that 23.

result was achieved. That is the reason why with some discomfort,

that were reached. But, I don't think if you believe in Collective

I admit, I have been supporting the...the proposal to include

25. this money.

24.

26. PRESIDENT:

27. The Senator will...

28. SENATOR NETSCH:

29. And I think ...

30. PRESIDENT:

31. ...will...

32. SENATOR NETSCH:

33. ...those of us... 1. PRESIDENT:

2. ...will conclude her remarks.

3. SENATOR NETSCH:

4. I will conclude my remarks.

5. PRESIDENT:

6. Your time has expired.

7. SENATOR NETSCH:

8. And I think those of us who are committed to that process 9. and who cannot quarrel with the legality of the action taken 10.

must take the same course.

11. PRESIDENT:

14.

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12. Senator Morris.

13. SENATOR MORRIS:

Thank you, very much, Mr. President. I think a point 15. has been very well made by Senator Joyce and Senator Knuppel 16. and Senator Netsch. You know, there are people on the Floor 17. and primarily on this side of the aisle who are saying things 18. about Collective Bargaining. I can remember when we were down 19. here several weeks ago and there seemed to be this agreement 20. with the Teamsters Union that we just had to adopt the supplemental 21. appropriation because of our commitment to the working people 22. of the State. But, it's interesting that many of those same 23. people have consistently over the last several days recorded 24. themselves on roll calls basically against a Collective 25. Bargaining agreement for a small pay increase for the people 26. that empty the bed pans in the hospitals, the people who make 27. six, seven, eight and nine thousand dollars a year. Apparently, 28. there are some people on this side of the aisle who are for 29. Collective Bargaining when the union is big enough and powerful enough

but not for it when it's a union for the little people.

same people call about...talk about fiscal responsibility and

last fall I can remember them talking about overriding several

hundred million or several tens of million of dollars worth of

- 1. vetoes that the Governor had. I think we ought to end the
- 2. hypocrisy today. If you're truly committed to Collective Bargaining
- 3. this Collective Bargaining Agreement is reasonable, the settlement
- 4. is fair and we can live with it fiscally and let's get off
- of the high horse and let's approve the thing right now and
- 6. we can go home. If you want to stay here for the rest of the
- 7. week, I'm prepared to stay here, but I think we should honor
- 8. our commitment to those people who are on the lower end
- 9. of the wage scale in Illinois and approve an agreement that was
- 10. made in good faith.
  - PRESIDENT:

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- 12. Senator Savickas.
- 13. SENATOR SAVICKAS:
- 14. Yes, Mr. President and members of the Senate.
- 15. obviously a...philosophical difference between Collective Bargaining
- 16. and municipal employees and for profit industry. Philosophical,
- 17. I should say. And this is where we seem to be stumbling. Whether
- 18.
- the State of Illinois is a for profit type government and that 19. we should have Collective Bargaining and pay raises according to
- 20.
- the profits that may be realized through the taxes or not,
- 21. But, just to bring you up to date, to date there have been nine
- 22. contracts that have been signed covering approximately seventeen
- 23.

thousand employees and ten agencies. Seven of the nine contracts

rates for several decades, that is some of them like the Teamsters

- 24.
- cover what loosely may be defined as traditional or historical 25.
- bargaining units. Employees who have been under negotiated 26.
- 27.
- since 1949 and through statutory authority since 1949. The other

two contracts covering over eighty percent of the total number

- 29. of employees under contract are new and result directly from
- 30. the Governor's Executive Order. The bargaining representative
- 31. agency or agencies involved and the approximate number of employees
- 32. covered by these are another twelve thousand people and will soon
- 33. go up another twenty-seven thousand. I think the point that should

1. be made at this particular time when we talk about the traditional 2. and historical bargaining units, those that have been in...in 3. the statute books like the Teamsters since 1949 have been for 4. prevailing wage rates and have gone up consistently. 5. with this new union that it comes in, we depart from its 6. normal procedure and perhaps the greatest departure from pre-7. existing policy is the grievance; procedure established under 8. AFSCME contracts and grievances defined as any dispute arising 9. out of the meaning, interpretation or application of the provisions 10. of the contract or circumstances or conditions of employment, 11. which considering the many facets of conditions of employment 12. covered by the contracts from lay offs to severence pay 13. could be interpreted to mean just about anything. Also, the new 14. grievance procedure includes what might be termed an optional 15. compulsory binding arbitration provision, and that is the binding 16. arbitration is not automatic, but at the option of one party. 17. The other party can be compelled to go to binding arbitration 18. and in my opinion, this provision directly conflicts with Section 19. 8C-1 of the Personnel Code which explicitly excludes compulsory 20. arbitration from any grievance procedure. So, again, I would 21. just like to point these items out to you that I would concur 22. with the adoption of Conference Committee Report No. 1. 23. PRESIDENT:

Senator Buzbee.

## SENATOR BUZBEE:

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Thank you, Mr. President. Mr. President, I've spoken on this subject every time it's come up on Children and Family Services, Mental Health and Corrections, so I'm not going to take much more of the Bodys' time, other than to say that Senator Savickas's reiteration of the history of Collective Bargaining with various unions in this State is all very interesting. But it was my understanding that what we were objecting to was not the legality of whether this union could bargain collectively with the

1. State of Illinois, I've never heard anybody seriously raise 2. that question. It has been alluded to upon occasion, as Senator 3. Netsch pointed out, but I've never heard anybody seriously 4. raised that objection. But, I thought what we were objecting 5. to all along was the fact that they had committed us to money 6. in the middle of the fiscal year which we had not appropriated, 7. this Legislature had not appropriated. And if that, in fact, 8. is what we've been arguing about and what we have been upset 9. about and what we've been mad about, including myself, then why 10. weren't we mad at the Teamster raise that was negotiated in the 11. middle of the fiscal year? I still don't understand the difference. 12. I have been told upon occasion everytime I bring this up, it's 13. different, Ken, it's different. But, nobody has explained to me 14. what the difference is. Is it the size of the union, is it where the 15. headquarters of the union is located? I just don't understand what 16. the difference is. Now, if we can let the Teamsters negotiate 1.7. a contract with the State of Illinois to make a pay raise 18. effective in the middle of the fiscal year for money which we 19. have not appropriated, then what is the difference in our doing 20. it with AFSCME for those people, as Senator Morris pointed out, 21. empty the bed pans in the mental institutions? I don't understand

PRESIDENT: 25. Senator Glass. Senator Graham.

## 26. SENATOR GRAHAM:

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Mr. President, members of the Senate. As I sit and listen to people talking about Collective Bargaining and thinking perhaps in their own mind there is insensitivity in the hearts of some of us with regard to people who are affected it's just not true. There is a sensitivity in the heart of John Graham with regard to what I think are the obligations of some of the departments that haven't been fulfilled perhaps. There's also

the difference. And I wish somebody would stand up on this...Floor

and enlighten me because darkness surrounds me upon this question.

- 1. a sensitivity in my heart with regard to the protection of the
- 2. public health and welfare of the people of the State of Illinois
- 3. when we consider also the physical plight in which our State
- 4. now finds itself. I also have a memory of the condition of
- 5. New York as a result of some of these things and as I hear the
- 6. hue and cry of Collective Bargaining proponents, well-intentioned
- 7. people taking into consideration our fiscal condition of our
- 8. State at this time, I would like to consider for the next few
- 9. hours, if we might, as we consider these perhaps we should
- 10.
- change the name from Collective Bargaining to Collective Bankruptcy. 11.
- PRESIDENT:
- 12. Senator Fawell.
- 13. SENATOR FAWELL:
- 14. Mr. President and members of the Senate. I think consistency
- 15. is certainly not a virtue of the Legislature and many of the
- 16. arguments as has been pointed out, that have been used against
- 17. this bill, I could refer to other legislation where the
- 18. speakers actually took a contrary position. The Teamsters
- 19. example is another. But as far as I am concerned, the issue isn't
- 20.
- Collective Bargaining and some of the other issues that have 21.
- been raised here, but to me the issue is whether or not the 22.
- personnel in the Department of Mental Health need these raises. I was up 23.
- at Waukegan about three months ago to the new Waukegan facility
- for the mentally retarded and I found that a number of those
- facilities are not even yet used. This is a brand new facility
- 26. which was constructed, I think, and opened about a year and a
- 27. half, two years ago and is used only about...up to about fifty
- 28. percent. Many of the severely retarded children in the State
- 29. of Illinois...
- 30. PRESIDENT:
- 31. In the aisle here please. May we have some order? Continue,
- 32. Senator.

25.

33. SENATOR FAWELL:

1. ... have no facilities simply because the personnel is not 2. And for a number of years that some of you may recall, 3. I have sponsored legislation for raises of the front line 4. personnel in our mental institutions. Now, if it takes a 5. union and perhaps...I don't agree with the idea that Collective 6. Bargaining...not authorized should be engaged in, but nevertheless 7. if it takes that in order for us to finally recognize the 8. priority we ought to have given so that front line personnel, 9. the people who are working with the mentally ill and our 10. mentally retarded children finally have just a small portion of the 11. raises we have denied them over the years, then I am all for it. 12. And it is on this basis that I have looked at the amendments 13. which Senator Joyce presented before and voted for them and why 14. I would support Senator Joyce at this time. I think basically 15. he is right and on the...on the basic issue of do they need this 16. money? I think they do. I'll not engage in...in some of these 17. other points. I think there's some truth in both sides there. 18.

19. Senator Mitchler.

20. SENATOR MITCHLER:

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PRESIDENT:

Thank you, Mr. President. Mr. President and members of the Senate, Senator Buzbee did pose a question to this Body that to this point I do not feel anyone has attempted to answer. And Senator...Buzbee, I appreciate your...that's my slip. Senator, what you say is true and I think that those that did support the Teamsters Collective Bargaining under Executive Order Six in which increases in salaries were given to employees of the Highway Department, then I don't think that they should look at the collective bargaining any different between AFSCME and other employees of the Department of Mental Health under Executive Order No. Six. The thing is as pointed out by Senator Rock, the constitutional officers of this State do not have the authority

as no one else does to appropriate money and spend funds that are

- 1. not first authorized by the people and the people are you and I,
- 2. in this Body and in the Body across the rotunda in the House.
- 3. And when you start usurping that power of the people as represented
- 4. in the Illinois General Assembly, then you are in for trouble.
- 5. Now, that's the whole crux of this argument or debate or whatever
- 6. you want. And when the Governor of this State saw fit to
- 7. issue Executive Order No. Six, he should have know what he was
- 8. doing. At least many of us recognized it and took objection to
- 9. that. Public employees have negotiated and bargained for years
- 10. but they have a limited amount of bargaining and until this
- 11. General Assembly passes and it's approved by the Governor of
- 12. this State, public employees do not have the right to bargain
- 13. collectively as represented in any union or organized labor and
- 14. they do not have the right to strike and that gets to really to
- 15. the crux of the problem. Now, I'd like to see how you would
- 16. recognize the Teamsters in bargaining under Executive Order
- 17. Six if it wasn't only for wages, but it involved a right to
- 18. strike and if they can do it in the Teamsters with the people
- 19. in the Department of the Highway, then why cannot the teachers,
- 20. why cannot the people in the Mental Health, Public Health, all of the
- 21. State employees have that right? No, Ladies and Gentlemen, they
- 22. did not have that right and they will not have that right until
- 23. this Body and the Body across the rotunda and their action is
- 24. approved by the Governor of this State, then and only then will
- 25. they have the right to bargain collectively. Thanks.
- 26. PRESIDENT:
- 27. Senator Joyce may close the debate.
- 28. SENATOR JOYCE:
- 29. Thank you, Mr. President, members of the Body. I have
- 30. learned something here today. Appeared to me, I...first I must
- 31. admit, I don't know too much about labor unions. I came from
- 32. the...a farm and didn't belong to any unions and I thought that the
- 33. Democrats were, I've heard quoted on this Floor many times, caring

- 1. for the little people. Well, I can't think of people
- 2. that deserve that more than the people that work in the mental-
- 3. institutions or care for the Department of Family...of Children
- 4. and Family Services, but I see that Democrats can pick
- 5. and choose when they want to be labor people. That's fine.
- 6. I think that next year when Workmen's Comp and Unemployment
- 7. Comp come up, that maybe some Democrats will be a little more
- 8. selective also. And I would resist this Conference Committee.
- 9. Thank you.
- 10. PRESIDENT:
- 11. The question is shall the Senate adopt the Conference
- 12. Committee Report...the First Conference Committee Report
- 13. on House Bill 3377? Those in favor will vote Aye. Opposed
- 14. will vote Nay. The voting is open. Have all voted who wish?
- 15. Have all voted who wish? Take the record. On this question the
- 16. Ayes are 33, the Nays are 20, with none Voting Present. The
- 17. Senate does adopt the First Conference Committee Report
- 18.

on House Bill 3377 and the bill having received a constitutional

- 19.
- majority, is declared passed. Senator Joyce has requested a
- verification of the affirmative vote. Will the members be in their
- 21. seats and will the Secretary call the affirmative vote?
- 22. SECRETARY:

- 23. The following voted in the affirmative: Bloom, Brady,
- 24. Carroll, Clarke, D'Arco, Daley, Dougherty, Egan, Glass, Graham, -
- 25. Harber Hall, Harris, Hynes, Kosinski, Latherow, Lemke, Merritt,
- 26. Mitchler, Howard Mohr, Don Moore, Nimrod, Ozinga, Palmer, Philip,
- 27.
- Regner, Rock, Savickas, Schaffer, Smith, Sommer, Weaver, Welsh,
- 28. and Mr. President.
- 29. PRESIDENT:
- 30. Senator Joyce.
- 31. SENATOR JOYCE:
- 32. Senator Schaffer?
- 33. PRESIDENT:

- ı. He's on the Floor.
- 2. SENATOR JOYCE:
- 3. Senator Palmer.
- 4. PRESIDENT:
- 5. Is Senator Palmer on the Floor? Take him off the roll call.
- 6. SENATOR JOYCE:
- 7. Senator Egan.
- 8. PRESIDENT:
- 9. He's in his chair. The roll call has been verified. On this

moves to reconsider the vote by which this Conference Committee

- 10. question the Ayes are 32, the Nays are 20, with none Voting
- 11. Senator Lemke having voted on the prevailing side,
- 13.
- was adopted. Senator Savickas moves to Table. All in favor
- 14. say Aye. Opposed Nay. The motion carries.
- 15. SECRETARY:

12.

20.

- 16. First Conference Committee Report on House Bill 2736.
- 17. PRESIDENT:
- 18. Senator Netsch.
- 19. SENATOR NETSCH:
- Thank you, Mr. President. I would like to point out to 21.
- the members of the Senate that this Conference Committee Report
- 22. has not been reproduced and distributed. That is not technically
- 23. required by our rules since it is not an appropriation bill,
- 24.
- 25. solely in deference to the taxpayers because it is a very large

although I think it is generally a good practice and it was done

- 26.
- thick report. This is one of the revisory bills revising language
- 27. to accommodate the new...the changes in Judicial Article and
- 28. two, it...you may remember, we, in the Senate, attached an
- 29. amendment at Senator Davidson's request that incorporated many
- 30. changes in the Election Code that are required now by existing
- 31. Federal Constitutional decision or by Federal law. Primarily
- 32. and this is a very brief summary, the changes that were required
- 33. to reduce the residency requirement from six months to thirty days.

- 1. That, of course, is all that we are now permitted to impose
- 2. and that is now incorporated in the bill. That required many,
- 3. many changes in statutory provisions. We've also accommodated
- 4. to the Overseas Voting Act and cleaned up some other language
- 5. to accommodate existing law. It has been carefully checked by the
- 6. staff of both the Republican and the Democratic Election Committees.
- 7. It's been looked over by Senator Davidson and by House people.
- 8. To the best of our knowledge, and we say this hopefully and
- 9. prayerfully, there are no errors and no changes in substantive
- 10. law other than those that are mandated by constitutional or
- 11. Federal statutory requirements. On that basis, we are agreed and
- 12. I would move adoption of Conference Committee Report No. 1
- 13. to House Bill 2736.
- 14. PRESIDENT:
- 15. Any further discussion? Senator Davidson.
- 16. SENATOR DAVIDSON:
- 17. Just...Mr. President and members of the Senate, just to add
- 18. to what Senator Netsch has said, we have gone over this. I
- 19. recommend a favorable vote. It is a forty-four page amendment.
- 20. It...the Conference Committee came about because of an error
- 21. that was in the amendments that was put on here in the Senate
- 22. to start with and another error...they missed where they should
- 23. have changed six months to thirty days and then tightening up
- 24. the affidavit so to make sure a person could not vote more than
- 25. one place. This quarantees that a person can only vote in one
- 26. area. Can't get two votes somewhere in different parts of the
- 27. country. I urge a favorable vote.
- 28. PRESIDENT:
- 29. Any further discussion? The question is shall the Senate
- 30. adopt Conference Committee Report No. 1 on House Bill 2736?
- 31. Those in favor will vote Aye. Opposed Nay. The voting is open.
- 32. Have all voted who wish? Take the record. On that question the
- 33. Ayes are 47, the Nays are 1, with one Voting Present. The Senate

- 1. does adopt Conference Committee Report No. 1 on House Bill
- 2. 2736 and the bill having received a constitutional majority
- is declared passed.
- 4. SECRETARY:
- 5. Second Conference Committee Report...
- 6. PRESIDENT:
- 7. Just one moment. There's one matter we wanted to call
- 8. a little earlier. Senator Regner had a concurrence, a very
- 9. simple matter and there's someone else waiting. I'm sorry.
- 10. isn't...it isn't here now. They took it in to put on a supplemental
- 11. calendar. It will be out in a minute. Mr. Secretary.
- --- Calchadi. It will be out in a minace. In a been
- 12. SECRETARY:
- 13. Second Conference Committee Report on Senate Bill 1625.
- 14. PRESIDENT:

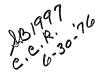
- 15. Senator Wooten.
- 16. SENATOR WOOTEN:
- 17. Mr. President and colleagues. This is the third one.
- 18. This is the appropriations for the Department of Corrections.
- 19. I did not sign this Conference Committee Report. I want to
- 20. report to you, though, that a compromise was attempted and
- 21. signed by seven members of the Conference Committee. If you recall
- 22. the argument was over Senate Amendment 3, I believe, the
- 23. Collective Bargaining cut of 2.3 million. It was suggested that
- 25. dollars for new correctional officer positions and adult correctional

we restore one million one hundred sixty-five thousand two hundred

- 26. centers. It seems to me that the net effect of this will not be
- 27. to provide the new officers we need. I'm convinced the Department
  - 28. will not go back on its contract. I urge it not to do so, to do
  - 29. so would be irresponsible. We're still going to be about a million
  - 30. two short and to be brief at this point, I'm sure others will want
  - 31. to make substantially the same speeches we've had before. I
  - 32. urge that we not adopt Conference Committee Report No. 2.
  - 33. PRESIDENT:

- Senator Hynes. Oh, no. Senator Hynes. 1.
- 2. SENATOR HYNES:
- Well, Senator Wooten simply urged that we not adopt it. 3.
- I am going to move that we adopt Senate Bill...the Conference 4.
- Committee Report...Second Conference Committee Report on 5.
- Senate Bill 1625. It...it does include an addition of 1.1 6.
- million dollars for the hiring of new guards at the adult 7.
- correctional institutions. It otherwise retains the Senate cuts 8.
- including the...the Collective Bargaining cut and I would move 9.
- the adoption of this Conference Committee Report. 10.
- 11. PRESIDENT:
- Any further discussion? Senator Ozinga...Senator Weaver? 12.
- ... Senator Weaver, I'm sorry. 13.
- 14. SENATOR WEAVER:
- Thank you, Mr. President. I just want to reiterate 15.
- that Senator Hynes alluded to the fact we've put in a million 16.
- point one. This is equivalent to the addition of about a hundred 17.
- new guards at the correctional institutions. 18.
- 19. PRESIDENT:
- Senator Ozinga. 20.
- 21. SENATOR OZINGA:
- Mr. President...Mr. President, I know that unless we make 22.
- this motion right now, we're going to be here for another hour 23.
- and a half hearing exactly the same speeches we just heard 24.
- for the last hour and a half and therefore, I would move the
- previous question. 26.
- . 27. PRESIDENT:

- Senator Ozinga moves the previous question. All in favor 28.
- say Aye. Opposed Nay. The Ayes have it. The previous... 29.
- the motion carries. Senator Wooten, do you desire to close 30.
- the debate? 31.
- SENATOR WOOTEN: 32.
- I will simply say that we're not dealing with 33.



- 1. those who are mentally ill and put away in corners where we don't
- 2. think about them. We're talking about criminals and those who
- 3. guard them. That's what it comes down to. I think it would be
- 4. simple disastrous to adopt this report and if it's...if it makes
- 5. us stay another day or two, I'm all for that.
- 6. PRESIDENT:
- 7. The question is shall the Senate adopt the Conference
- 8. Committee...the Second Conference Committee Report on Senate
- 9. Bill 1625? Those in favor will vote Aye. Opposed will vote
- 10. Nay. The voting is open. Have all voted who wish? Take the
- 11. record. On this question the Ayes are 35, the Nays are 17, with
- 12. none Voting Present. The Senate does adopt the Second Conference
- 13. Committee Report on Senate Bill 1625 and the bill having
- 14. received a constitutional majority is declared passed. Senator
- 15. Lemke moves to reconsider the vote by which the Conference Committee
- 16. Report was adopted. Senator Carroll moves to Table. All in
- 17. favor say Aye. Opposed Nay. The motion carries.
- 18. SECRETARY:
- 19. Senate Bill 1997...First Conference Committee Report
- 20. on Senate Bill 1977.
- 21. PRESIDENT:
- 22. Senator Daley.
- 23. SENATOR DALEY:
- 24. Mr. President and fellow Senators. I would like to...
- 25. PRESIDENT:
- 26. Just a moment, now. May we have some order, please? Senator Daley.
- 27. SENATOR DALEY:
- 28. I would like to make a motion to adopt the First Conference
- Committee Report on House Bill...Senate Bill 1997. What this does,
- 30. it redefines a definition of supervision. It goes into the
- 31. conditions, the court in its opinion, when it's going to give
- 32. supervision. The State's Attorneys Association had quite of
- 33. bit of language they placed in it, filed the present probation code.

- 1. They take into consideration that the offender will not commit
- 2. another crime. It would be in the best interest of the public
- 3. also in the interest of the individual himself, as well as it
- 4. takes into consideration the statement of any prosecuting
- 5. authority with regards to the individual defendant. Also,
- 6. it gives specifics in what type of supervision the judge
- 7. can give. And it's according to the Probation Code, a...
- 8. pay a fine; number two, vocational or study training; number
- 9. three, medical or psychiatric treatment; four, attend or
- 10. reside in a facility established for the instructions...educational
- 11. instructions. supporting the...his dependents. Also, there's
- 12. other restrictions in this bill. It's a...signed by, I think,
- 13. all the members with the exception of one and I would like to make
- 14. a motion to adopt the First Conference Committee Report on Senate
- 15. Bill 1997.
- 16. PRESIDENT:
- 17. Senator Don Moore.
- 18. SENATOR MOORE:
- 19. Thank you, Mr. President, members of the Senate. I concur
- 20. with Senator Daley on the adoption of Conference Committee Report
- 21. No. 1 to Senate Bill 1997. I think that the Conference
- 22. Committee Report comes up with a better bill than what came
- 23. out of the House or the Senate. It does apply...or it does
- 24. not apply to any type of...or any type of felonies which the
- 25. House Bill did.by amendment to the original bill and I would
- 26. urge your support of this piece of legislation.
- 27. PRESIDENT:
- 28. Any further discussion? The question is shall the Senate
- 29. adopt the Conference Committee Report on Senate Bill 1997?
- 30. Those in favor will vote Aye. Opposed will vote Nay. The
- 31. voting is open. Have all voted who wish? Take the record.
- 32. On this question the Ayes are 33, the Nays are none, with 1 Voting
- 33. Present. The Senate does adopt the Conference Committee Report No.

- 1. 1 on House Bill...Senate Bill 1997 and the bill having received
- 2. the constitutional majority is declared passed. ...moves
- 3. to reconsider the vote by which that passed. Senator Don Moore
- 4. moves to Table. All in favor say Aye. Opposed Nay. The
- 5. Ayes have it. The motion carries. A Message from the House.
- SECRETARY:
- A Message from the House by Mr. O'Brien, Clerk.
- 8. Mr. President -...
- 9. PRESIDENT:
- 10. May I have Senator Bruce's attention?
- 11. SECRETARY:
- 12. ... I am directed to inform the Senate that the House
- 13. of Representatives has refused to recede from their Amendment
- 14. No. 1 to a bill with the following title, to-wit:
- 15. Senate Bill 1804.
- 16. I am further directed to inform the Senate that the
- 17. House of Representatives request a First Committee of Conference
- 18. to consist of five members from each House to consider the
- 19. difference of the two Houses in regard to the amendment to the bill.
- 20. The Speaker of the House has appointed as such committee on the
- 21. part of the House, Representatives Merlo, Beaupre, Vitek,
- 22. Catania and Schuneman, Senator Bruce is the sponsor.
- 23. PRESIDENT:
- 24. The question is shall the Senate accede to the request
- 25. of the House that a Conference Committee be appointed? Those
- 26. in favor will say Aye. Opposed Nay. The motion carries
- 27. and the...the Secretary shall so inform the House. Message
- 28. from the House.
- 29. SECRETARY:
- 30. A Message from the House by Mr. O'Brien, Clerk.
- 31. Mr. President I am directed to inform the Senate
- 32. that the House of Representatives has concurred with the Senate
- 33. in the adoption of their amendments to a bill with the following

1. title: 2. House Bill 3411. They have concurred 3. with Amendments No. 1 and 2. I am further directed to inform the Senate that 5. the House of Representatives has refused to concur with the 6. Senate in the adoption of the following Amendment: 7. Senate Amendment No. 3 to House 8. Bill 3411. 9. PRESTDENT: 10. Senator Buzbee. 11. SENATOR BUZBEE: 12. Yes, Mr. President, I would ask that the Senate refuse 13. to recede and a...Conference Committee be appointed. 14. PRESIDENT: 15. Now, there were some...some amendments that they concurred 16. in. You want concurrence on those and... 17. SENATOR BUZBEE: 18. Yes. 19. PRESIDENT: 20. All right. Mr. Secretary, may I see the...Senator 21. Buzbee moves that the Senate refuse to recede to the adoption 22. of Senate Amendment No. 3 on House Bill 3411 and the 23. question is shall the Senate recede from Amendment No. 3 to 24. House Bill 3411? All in favor of Senator Buzbee's motion 25. will say Aye. Opposed Nay. The Ayes have it and the Secretary 26. shall so inform the House. Senator Egan. 27. SENATOR EGAN: 28. Thank you, Mr. President. I move that...or I ask leave 29. to have Senate Bill 1999 returned to the Committee on Pensions 30. and Personnel. 31. PRESIDENT: 32. All in favor say Aye. Opposed Nay. The Ayes have it and the...

the motion carries. A Message from the Governor.

1. SECRETARY:

- A Message from the Governor by Curtis R. Jensen,
- 3. Assistant to the Governor.
- 4. Mr. President The Governor directs me to lay
- 5. before the Senate the following message:
- 6. To the Honorable Members of the Senate, 79th General
- 7. Assembly. I have nominated and appointed the following named
- 8. persons and offices enumerated below and respectfully ask
- 9. concurrence in and confirmation of these appointments by your
- 10. Honorable Body.
- 11. PRESIDENT:
- Executive Appointments. A Message from the Governor.
- 13. SECRETARY:
- 14. To the Honorable Members of the Senate, the 79th
- 15. General Assembly...
- 16. PRESIDENT:
- 17. Just a moment. Gentlemen, just a moment. May we have
- 18. the attention of the membership? This is a matter relating
- 19. to an Amendatory Veto on which we must take action today.
- 20. Continue, Mr. Secretary.
- 21. SECRETARY:
- 22. To the Honorable Members of the Senate, the 79th General
- 23. Assembly. Pursuant to Article IV, Section 9(e) of the Illinois
- 24. Constitution 1970, I hereby return Senate Bill 1795 entitled,
- 25. "An Act making appropriations to the Supreme Court for the
- 26. pay of certain officers in the Judicial System of the State
- 27. government and for the ordinary and contingent expenses of
- 28. the Judicial System and the...and authorizing payment thereof,
- 29. from specified funds in the State Treasury," with my specific
- 30. recommendation for change. Senate Bill 1795 is the appropriations
- 31. bill providing for the operating expenses of the judiciary.
- 32. Historically, the judiciary appropriation has included language
- 33. designating seventy-five percent of these funds as payment payable

- 1. from the Ganeral Revenue Fund and the remaining twenty-five
- 2. percent payable from the Road Fund. The present bill does not
- 3. include a designation of funds payable from the Road Fund.
- 4. The effect of this omission would be to add over eleven million
- 5. dollars in unbudgeted General Revenue Fund spending in Fiscal
- 6. Years 1977. The State cannot afford that addition. To prevent
  - 7. this bill from having a serious and unnecessary impact
- 8. on General Revenue Fund spending, I hereby specifically recommend
- 9. the inclusion of a separate section, in a form that has been
- 10. used historically authorizing twenty-four...twenty-five percent
- 11. of the amounts appropriated to be payable from the Road Fund.
- 12. and seventy-five percent to be payable from the General Revenue
- 13. Fund. With this specific change, Senate Bill 1795 will have my
- 14. approval. Sincerely, Daniel Walker.
- 15. PRESIDENT:
- 16. Now, this message has been placed on each Secretary...on each
- 17. member's desk. And the Chair recognizes Senator Kosinski.
  - 18. SENATOR KOSINSKI:
- 19. Mr. President and members of the Senate, I move to accept
- 20. the specific recommendation of the Governor as to Senate Bill
- 21. 1795 in the manner and form as follows: on page nine by inserting
- 22. immediately after line thirty-three, the following: Section
- 23. 6b. Since a sizable proportion of all litigation and law
- 24. enforcement involves court actions, originating from the use
- 25. of motor vehicles, twenty-five percent of the amounts appropriated
- 26. in the preceding Sections is payable from the Road Fund. And
- 27. the remaining seventy-five percent of such amounts is payable
- 28. from the General Revenue Fund. Mr. President, I move
- 29. for the adoption of this motion.
- 30. PRESIDENT:
- 31. Any further discussion? The question is shall the Senate
- 32. accept the specific recommendations of the Governor as to Senate
- 33. Bill 1795 in the manner and form as just stated by Senator

- 1. Kosinski? Those in favor will vote Aye. Opposed will vote
- 2. Nay. The voting is open. Have all voted who wish? Take
- 3. the record. On this question the Ayes are 43, the Nays
- 4. are none with none Voting Present. The specific recommendations
- 5. of the Governor as to Senate Bill...Senate Bill 1795 having
- 6. received the required constitutional majority vote of
- 7. Senators elected, are declared accepted. Is there leave to go
- 8. to the Supplemental Calendar, the First Supplemental Calendar
- 9. which has just been...you want to hold it? Maybe there's
- 10. someone else who wants to go. Senator Rock, you just have
- 11. to make a motion for me on this one. 1950. Yeah, concurrence.
- 12. SECRETARY:
- 13. Senate...First Conference Committee Report on Senate Bill
- 14. 1950.
- 15. PRESIDENT:
- 16. Senator Rock moves the adoption of the First Conference
- 17. Committee Report on Senate Bill 1950. Senator Latherow.
- 18. SENATOR LATHEROW:
- 19. Mr. President, I agree in the concurrence in this.
- 20. PRESIDENT:
- 21. Any further discussion? The question is shall the Senate
- 22. adopt the Conference Committee Report on Senate Bill 1950?
- 23. Those in favor vote... Senator Buzbee.
- 24. SENATOR BUZBEE:
- 25. I'm just trying to find it here. I just want to know
- 26. what it is.
- 27. PRESIDENT:
- 28. It's a hazardous substances bill.
- 29. SENATOR BUZBEE:
- 30. Okay.
- 31. PRESIDENT:
- 32. Yes. The question is shall the Senate adopt the Conference...
- 33. the First Conference Committee Report on Senate Bill 1950? Those

- in favor vote Aye. Opposed Nay. The voting is open.
- 2. Have all voted who wish? Take the record. On this question
- 3. the Ayes are 44, the Nays are none, with none Voting Present.
- 4. The Senate does adopt the Conference Committee Report on
- 5. Senate Bill 1950 and the bill having received the required
- 6. constitutional majority is declared passed. That's all of the
- 7. Conference Committee Reports we have in our possession at this
- 8. time. Is there leave to go to the First Supplemental Calendar
- 9. for Wednesday, June 30th? Leave is granted. Senate Bill
- 10. 1739, Senator Regner. You're not ready, okay. We'll take the
- 11. next one. Senate Bill 1749, Senator Philip.
- 12. SENATOR PHILIP:
- 13. Thank you, Mr. President and Ladies and Gentlemen of the
- 14. Senate. As you're probably aware, Senate Bill 1749 provided
- 15. a rate schedule for agencies when they were providing insurance
- 16. for Workmen's Comp in the high risk pool. The House decided to
- 17. knock that schedule out and leave it up to the Department of
- 18. Insurance in regards to rates. I know of no objection to this
- 19. amendment and I would move that we concur in the House Amendment
- 20. No. 2 on Senate Bill 1749.
- 21. PRESIDENT:
- 22. Now, Senator, just before we take the roll call, two things
- 23. must be done. We must change the board to 1748 and the
- 24. Secretary must read the...I mean...it's 49 they had 8 up here.
- 25. So, we'll change that, number one, then the second thing is I think
- 26. these messages have to be read. So, read the messages.
- 27. SECRETARY:
- 28. A Message from the House by Mr. O'Brien, Clerk.
- 29. Mr. President I am directed to inform the Senate
- 30. that the House of Representatives has concurred with the Senate
- 31. in the passage of a bill with the following title:
- 32. Senate Bill 1749 together with House
- 33. Amendment No. 2.

1. PRESIDENT: 2. Why don't you just read them all while we're at it, they 3. won't...? 4. SECRETARY: 5. A like message on Senate Bill 2027 with House Amendment 6. No. 1. 7. A like message on Senate Bill 2008 with House Amendment 8. No. 1. 9. A like message on Senate Bill 2015 with House Amendment 10. No. 1. 11. And a like message on Senate Bill 1739 with House 12. Amendment No. 4. 13. PRESIDENT: 14. Secretary's Desk. Senator Philip may explain the concurrence. 15. Oh, Senator Graham. 16. SENATOR GRAHAM: 17. I am not second guessing the Secretary, but as read down 18. the list and he said 2027. 19. PRESIDENT: 20. It's 2007. 21. SENATOR GRAHAM: 22. I think he said 2027 and I think the... 23. SECRETARY: 24. The record should show 2007, Senator. 25. SENATOR GRAHAM: 26. Thank you. . 27. SECRETARY: 28. Thank you. 29. PRESIDENT: 30. Senator Philip. 31. SENATOR PHILIP: 32.

I think, Mr. President, I did explain their amendment

and I just would move that we concur with House Amendment No. 1.

- 1. PRESIDENT:
- Senator Rock.
- 3. SENATOR ROCK:
- 4. Well, I don't mean to delay. We are, in fact, in the
- last day, but I would, frankly, like a little more time. As
- I read Amendment No. 2 to this Senate Bill, it struck everything
- after the enacting clause and inserted a new bill.
- 8. PRESIDENT:
- Senator Philip.
- 10. SENATOR PHILIP:
- 11. If that happened, Senator Rock, I'm not aware of it.
  - 2. PRESIDENT:

- 13. Senator Rock.
- 14. SENATOR ROCK:
- 15. I have a copy of the Message from the House and it says
- 16. very specifically, "line five, by deleting everything after
- 17. the enacting clause and inserting in lieu thereof, the following:
- 18. and then we've got three pages of the following. I would...
- 19. PRESIDENT:
- 20. Take it out of the record. Let's prepare copies of that
- 21. for everybody, in fact. Senate Bill 2007, Senator Hickey.
- 22. Senator Hickey, 2007.
- 23. SENATOR HICKEY:
- 24. Yes. Mr. President, I move concurrence for Senate Bill 2007
- 25. for House Amendment No. 1. This, we might call, the Brady/Nimrod
- 26. Amendment which was requested of...over in the House and does
- 27. provide the interest payments on what the schools might lose
- 28. in the quarterly pay out for this...in this bill and transportation.
- 29. We have exactly the same thing for special education in 2008.
- 30. There was a...the House Republicans had an amendment which was
- 31. very similar to this in both...in content and in result and I think
- 32. that...the amendment which we're offering now covers the situation
- 33. to everybody's satisfaction.

1. PRESIDENT:

Senator Brady.

3. SENATOR HICKEY:

And I ask for concurrence.

PRESIDENT:

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Oh, I'm sorry. Senator Brady.

7. SENATOR BRADY:

Yes, Mr. President. I stand in support of Senator Hickey
 and her move for concurrence on Senate Bill 2007, as amended.

As...as many here might remember, she agreed to have it amended

in the House to include interest that the school districts

would have lost, should the payoffs taken in this manner.

The amendment does exactly that and I move for concurrence with

Mr. President and Ladies and Gentlemen of the Senate,

14. her.

PRESIDENT:

16. Senator Shapiro.

SENATOR SHAPIRO:

19. Since this is a concurrence in a House Amendment to Senate Bill 20. 2007, I'm in support of this amendment. But, I would like the 21. record to show this. This form for the payment of this interest 22. account is not as the Comptroller originally proposed it. His 23. proposal was that the necessary amount of money be added to each 24. appropriation for that particular account such as special ed, 25. regular transportation, or special ed transportation. And then, 26. when the quarterly dispersement was made, it would include the 27. interest money as a additional amount above and beyond their 28. regular reimbursement. This amendment as it is drafted, precludes 29. that payment without the money being in the appropriation. 30. I think that we should show that...the record should show that 31. it is the legislative intentrthat if any change is made in the 32. appropriation for these different line items, that the Governor

should leave in an additional amount to meet this quarterly interest

- ı. payment.
- 2. PRESIDENT:
- 3. Thank you, very much. And I'd suggest perhaps you might
- 4. write a letter to the Governor's Office setting forth that so that
- 5. the person who looks at this bill at the time prior to signature,
- 6. will have that information. Any further discussion? The
- 7. question is shall the Senate concur in House Amendment No. 1
- 8. ... Fawell. I'm sorry.
- 9. SENATOR FAWELL:
- 10. I'm not sure if my light is blinking up there, but...
- 11. PRESIDENT:

- 12. It was on. I had this paper covering it. I'm sorry.
- 13. SENATOR FAWELL:
- 14. Just briefly. I...one has always has mixed emotions here
- 15. because I... I think the amendment is a plus. It makes the bill
- 16. better. Unfortunately the foundation is impure in my opinion.
- 17. And thus, I suppose, I...I'm simply not going to...to vote.
- 18. The one thing I want everyone here to understand and perhaps
- 19. everyone does, is eventually, your school districts back home will
- 20. wake up to what we are doing with this bill and what we are
- 21. doing with the transportation reimbursement here is we first of
- 22. all, called upon the school districts to put up front money.
- 23. They then have to advance really all of the State funds to
- 24. finance transportation. They then make a claim for reimbursement
- 25. which comes in under the law as it now exists a year later and
- 26. now we're going to say we will pay you that fund that is due to
- 27. you that we hold back in reimbursement of what...what money you
- 28. must put up, we're going to delay that again for another year in
- 29. four installments. I've already had one of the first reactions
- 30. that has come from this type of knowledge that this bill is
- 31. pending by a school district, a large one, in DuPage County
- 32.
- where they simply are abandoning transportation all together and
- bear in mind that all of your elementary and high school districts
- 34. do not have to have transportation. And thus, I want you to know

- that when your school districts ask, why in the world did you 1.
- do this, that at least you better get your arguments up because 2.
- the school district officials, I think, have every right to 3.
- ask us why they would pick this particular area to help 4.
- the State in its precarious financial condition, when we obviously
- have passed so many millions and millions of dollars in other
- 7. areas. I still do not support this and thus I am just going to
- vote Present on this. I will not... I do not want to contribute 8.
- toward that magic thirty here. 9.
- PRESIDENT: 10.

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- Any further discussion? Senator Hickey. 11.
  - SENATOR HICKEY:
- I would like to call Senator Fawell's attention to the fact 13.
- 14. that this is not reimbursement for what was spent last year.
- It's claims for the current year which are based on data from 15.
- the experience of the previous year. At least I asked...I have 16.
- asked this question and been assured that that was the situation 17.
- 18. from the Office of Education, which really is neither here nor
- there as far as this particular amendment is concerned, I think. 19.
- However, I also think that we should realize that the Comptroller's
- Office was asked to supply wording for this legislation twice,
- did not do so, but did make computations which agree with those
- that our staff has produced. I ask for a favorable roll call. 23.
- 24. PRESIDENT:
- 25. Senator Ozinga.
- SENATOR OZINGA: 26.
- I'm...I'm still a little bit confused here...I'd like 27.
  - to ask of the sponsor if my interpretation of this is correct? 28.
  - Do I understand that ordinarily the school district would receive 29.
  - a one lump sum in advance and then by this bill, they will get it 30.
  - quarterly instead? 31.
  - PRESIDING OFFICER: (SENATOR DONNEWALD) 32.
  - 33. Senator Hickey.

1. SENATOR HICKEY:

That...that's true as far as the way the law is written.

3. but, that is it can come in September. However, this last

4. year was the first time that they had gotten it in September

5. because the computation was completed at that time. Ordinarily,

6. they've gotten it in September and in December and the law

7. provides for both depending on the whether the computation

8. was ready or not. But, in the main, what you're saying is true.

9. PRESIDING OFFICER: (SENATOR DONNEWALD)

Senator Nimrod.

11. SENATOR NIMROD:

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12. I just...Mr. President, I just wanted to confirm what was

said. In committee we did bring this up and it was brought out

14. that the money is not a reimbursement for a year later. That

it does apply for last year's figures and they use that as a basis

for this year's computations and so what we're doing is confirming

what Senator Hickey has said and also this does have the support

of the Comptroller as was suggested.

19. PRESIDING OFFICER: (SENATOR DONNEWALD)

20. Senator Fawell. Well,...no one's indicated on their light

that they wished to speak and you're next in order for the second

22. time around.

23. SENATOR FAWELL:

Well, I simply wanted...

PRESIDING OFFICER: (SENATOR DONNEWALD)

Senator Fawell.

27. SENATOR FAWELL:

I simply want to correct it. It is reimbursement. I've

never seen the State of Illinois reimburse ahead of time

any school district. You wait and you have to put front money up

and your on tax rate remember, it isn't all free money. Then, you

32. have to put the State money there and then you come in and

33. get your reimbursement. Now, we're going to say wait another year,

- 1. we'll pay you in installments. Now, maybe that is necessary
- 2. to float the State of Illinois continuously, but, I did want
- 3. to correct...I don't know who told you that...well, maybe it was
- 4. just a misunderstanding. I believe I'm quite correct on that.
- 5. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 6. The question is shall the Senate concur...? Senator Buzbee.
- 7. SENATOR BUZBEE:

- 8. Well, I'm sorry I got in the very end of that conversation,
- 9. but Senator Fawell is absolutely right. The...the payments
- 10. are a year late now. And, what we're doing is we're talking
- about making them two years late. We're going to put it off 12.
- now instead of in September of getting your...your last year's
- 13. payment, you're going to get...you're going to get one-fourth
- of it in September, you're going to get one-fourth in December,
- 15. one-fourth in March and one-fourth in June. Now, I think it was
- 16. a year ago, Senator Vadalabene had a bill in to do exactly this
- 17. same thing only in the other direction. To go back at the end
- 18. of the first quarter after it was due to pay them then. I like
- 19. the concept. I didn't like the pricetag. As I recall, it was
- 20. about eighty-five million dollars and we couldn't afford it.
- 21. But, now, don't anybody be under the misconception that...that this
- 22. is not going to have an impact on the school districts.
- 23. we're going to be up to two years late in paying these monies
- 24. that are due the school districts as per the laws that we in the
- 25. Legislature passed mandating them to provide certain special
- 26. education and transportation projects.
- 27. PRESIDING OFFICER: (SENATOR DONNEWALD)
- 28. Senator Ozinga.
- 29. SENATOR OZINGA:
- 30. I'm afraid I might have created a misconception when I used
- 31. the words in advance. That is wrong. This is for services that have
- 32. been rendered, but will be computed after the fact, in other words,
- 33. it should have been used reimbursement quarterly.

ı. PRESIDING OFFICER: (SENATOR DONNEWALD)

2. Senator Harris.

3. SENATOR HARRIS: 4. Thank you, Mr. President. Well, the fact is and we've 5. had a great deal of dialogue this afternoon about the fact 6. that the State of Illinois is in a very serious fiscal crisis. 7. And this is a cash management bill that now with respect to the 8. House amendment to it, is certainly more palatable. We have the 9. opportunity now to spread out...the payment out over a years 10. time, but in the denial of that one big chunk payment, which 11. would still be the case if Senate Bill 2007 did not pass at all. 12. There has been figured the provision to provide the schools for 13. the loss of interest that they might have earned in receiving 14. the pay out for transportation in one fell swoop. This is 15. certainly now a better bill and I would hope that those among 16. us who wish to meet our responsibility in managing this 17. serious fiscal crisis would join in concurring in this House 18. amendment to Senate Bill 2007, which now, of course, has 19. this desirable interest payment for the school districts 20. as a result of their loss of the one time payment. I certainly

urge an Aye vote for concurrence. 22. PRESIDING OFFICER: (SENATOR DONNEWALD)

23. The question is shall the Senate concur in Amendment No. 24. ... House Amendment No. 1 to Senate Bill 2007? Those in favor

vote Aye. Those opposed vote Nay. The voting is open.

26. Have all those voted who wish? Take the record. On that question

27. the Ayes are 43, the Nays are 3, 1 Voting Present. The Senate

28. does concur in Amendment... House Amendment No. 1 to Senate

Bill 2007 and the bill having received a required constitutional

majority is declared passed. Senate Bill 2008, Senator Hickey.

31. SENATOR HICKEY:

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Thank you, Mr. President. This is exactly the same situation except for special education. It doesn't seem to me that it's

- necessary to repeat all of the things we just said and I'd
- 2 ask for a favorable roll call. Thank you.
- 3 PRESIDING OFFICER: (SENATOR DONNEWALD)
- 4 Is there further discussion? The question is shall the
- 5 Senate concur in Amendment...House Amendment No. 1 to Senate
- 6 Bill 2008? Those in favor vote Aye. Those opposed Nay. The
- 7 voting is open. Have all those voted who wish? Have all those
- 8 voted who wish? Take the record. On that question the Ayes
- 9 are 42, the Nays are 4, 2 Voting Present. Senate Bill...just
- 10 a moment. The Senate does concur in Amendment... House Amendment
- No. 1 to Senate Bill 2008 and the bill having received the
- 12 required constitutional majority is declared passed. Senator...
- Senate Bill 2015 Senator Demuzio, would you make the appropriate
- 14 motion as to Senate Bill 2015? It's on the Supplemental Calendar.
- 15 It's an easement bill. Presiding Officer is the sponsor.
- 16 SENATOR DEMUZIO:
- 17 Yes, Mr. President. I...
- 18 PRESIDING OFFICER: (SENATOR DONNEWALD)
- 19 Senator Demuzio.
- 20 SENATOR DEMUZIO:
- 21 I move that we concur in Senate Bill 2015. It was an
- 22 easement bill in Madison County, an amendment was added in the
- 23 House to include an easement bill in Pike County. I'd move
- 24 for concurrence.
- 25 PRESIDING OFFICER: (SENATOR DONNEWALD)
- 26 Is there further discussion? The question is shall the
- 27 Senate concur in House Amendment No. 1? All those in favor
- 28 indicate by saying Aye. Those opposed. Just a minute. I can't
- 29 get away with that, can I? Senator Glass.
- 30 SENATOR GLASS:
- 31 Mr. President, I'd like to ask Senator Demuzio if those two
- 32 counties are germane to each other?
- 33 PRESIDING OFFICER: (SENATOR DONNEWALD)

One is German and one is Italian. The question is shall 1 ...shall the Senate...shall the Senate concur in House Amendment 2 No. 1 to Senate Bill 2015? Those in favor vote Aye. Those 3 opposed Nay. The voting is open. ...voted who wish? Take the record. On that question the Ayes are 47, the Nays are none. Senate Bill 2015 having received a...just a moment. The Senate does concur in House Amendment No. 1 to Senate Bill 7 2015 and the bill having received the required constitutional 8 majority is declared passed. Senator Netsch, for what purpose 9 10 do you arise? SENATOR NETSCH: 11 12 Mr. President ... 13 PRESIDING OFFICER: (SENATOR DONNEWALD) Senator Netsch. 14 SENATOR NETSCH: 15 ...if I might, because there was some question raised about 16 it, we had a Conference Committee Report on House Bill 3068. 17 I am not going to move for concurrence in that Conference 18 Committee Report. After it was initially worked out, there... 19 some additional questions were raised and eventually, the 20 21 House sponsor of the bill requested that I not seek concurrence 22 in it and I think all of us are going to let it just rest there. I would like the record to show that, however, so that it will 23 24 not simply be left hanging. 25 PRESIDING OFFICER: (SENATOR DONNEWALD) The record will so show. Senator Netsch... Senator Netsch, 26 could you approach the podium? Senator Netsch. 27 28 SENATOR NETSCH: . Thank you, Mr. President. So that the record is clear and 29 the Journal record is even clearer, I would like to have the 30 31 record show that we are now reporting back the... I think it's Conference Report No. 1, Conference Committee Report No. 1 on 32

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House Bill...No. 2.

1	PRESIDING OFFICER: (SENATOR DONNEWALD)
2	Just a moment. No. 2.
3	SECRETARY:
4	Conference Committee Report No. 2.
5	SENATOR NETSCH:
6	Conference Committee Report No. 2 on House Bill 3068 and
7	with leave of the Body, I would like to defer consideration
8	of this report until a later date.
9	PRESIDING OFFICER: (SENATOR DONNEWALD)
.0	Is there leave? Leave is granted.
.1	PRESIDENT:
.2	Senator Rock, you ready?
L <b>3</b>	SECRETARY:
4	Second Conference Committee Report on Senate Bill 1936.
L <b>5</b>	PRESIDENT:
Ļ <b>6</b>	Senator Rock.
L7 ,	SENATOR ROCK:
L 8	Thank you, Mr. President, Ladies and Gentlemen of the Senate.
L9	This is the Second Conference Committee Report on Senate Bill
20	1936. Senate Bill 1936 you will recall, is the FY '77 appropriation
21	for the Capital Development Board. It contains both their
22	operating budget and the long list of capital projects. The House,
23	in dealing with Senate Bill 1936, added twenty-one separate
24	amendments. By virtue of this Conference Committee, the Senate
25	is being asked to concur in sixteen of the twenty-one House
26	amendments, and we are asking the House to recede from five
27	of their amendments. I will be delighted to go through and
28	recite what each and everyone does so that there will be no
29	mistake about this bill. Let me say
30	PRESIDENT:
31	Any discussion? I'm sorry, you're still talking
32	SENATOR ROCK:
	Yeah. I'llT'll

## 1 PRESIDENT:

1'm sorry.

3 SENATOR ROCK:

I'll go...

5 PRESIDENT:

6 I'm sorry.

SENATOR ROCK:

8 I'll go through them.

9 PRESIDENT:

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10 Go right ahead.

11 SENATOR ROCK:

12 I will go through first, I think the easiest way to proceed is to...is to indicate those from which we are asking 13 the House to recede. The House put on Amendment No. 17...it would 14 be line 2 of your Conference Committee Report. The House 15 put on Amendment No. 17, which provided a five percent transferability 16 clause or provision with respect to certain projects or project 17 amount requests within the bill. We are asking that they recede 18 from that transferability, the Conference Committee, eight of the 19 ten members, two have not signed the report, felt that that was 20 21 totally unnecessary. We are asking them to recede from 22 Amendment No. 25 because it was technically incorrect, from Amendment 36 because it was also technically incorrect, from 23 Amendment 37 because it was technically incorrect and 38 because 24

it was technically incorrect. They are asking us to concur with

House Amendment No. 1, which was a technical amendment to correct

certain totals. They are asking that we concur with House

Amendment No. 2 which is a restoration of one hundred and sixty-

five thousand dollars to the operations section of the budget.

They are asking us to concur with Amendment No. 3 which rewrote

Section 3 to provide separate line items for the projects with

respect to the Department of Children and Family Services and

33 the Department of Mental Health. They are asking us to concur

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with Amendment No. 5, which was a technical revision of a Senate
  1
        Amendment. They're asking us to concur with Amendment No. 7
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        which added some twenty-three thousand dollars for a project
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        at the Veterans Home at Quincy. Amendment No. 8, they're
        asking us to...to concur in, was an additional a hundred and
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        fifty-six thousand dollar project for planning at the University
  6
        of Illinois. Amendment No. 9, which added 1.3 million dollars
        for equipment for the U. of I. Chicago Medical Center. Amendment
        No. 10 which added seven hundred and sixty thousand for Sangamon
  9
        State University. Amendment No. 14, which added an additional
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        one hundred and seventy-five thousand dollars for the Armory,
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        the new Armory at Quincy. Amendment No. 15, which added from
 12
        the School Bond Fund, some three hundred and ten thousand dollars
 13
        for a community school. Amendment No. 21, which was an amendment
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        at the request of the administration, added thirty-six thousand
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        dollars to the School...Construction Fund, for costs incurred
        in the administration of the bond sales. Amendment 29, which added
. 17:
        twenty-five thousand dollars for a project at Rosiclare.
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        Amendment No. 30 which added 1.9 million dollars for Progress
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        Plaza. Amendment No. 31 which rewrote the Department of Corrections
        Section, which is Section 4 at the bill, it was an agreed amendment
 21
        between the Bureau and the Department of Corrections and the
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 23
        House Appropriations Committee. Amendment No. 32, which added
       forty-four thousand dollars for a project at Jubilee College.
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        Amendment No. 35, finally, which rewrote the language of...of that
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        project we added in the Senate with respect to the Shawnee
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        Town Port...Port District. Additionally, it had come to the attention
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        of the Conference Committee that certain projects which were
 28
        authorized by the House were added by amendment in the House, but
 29
        the amendments were technically incorrect so that it necessitated
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some rewriting and you will find under Section 7a 1, 2, 3, 4, 5, 6

Conservation, five of them have been approved by the House membership.

separate projects that have been approved by the Department of

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- And they add a total of...oh, all right...the...rather than
- 2 go that way, we'll...the total of this bill, the operations
- 3 budget is 6.7 million dollars for the operation of the
- 4 Capital Development Board, which is five hundred thousand dollars
- 5 less than the Department's request. Additionally, the total
- 6 for the Capital Improvements is eighty million four hundred
- 7 and eighty thousand dollars, some sixteen million dollars less
- 8 than the administration requested in the budget message. I'd
- 9 be happy to answer any questions and with that, I move, Mr.
- 10 President and Ladies and Gentlemen of the Senate, that the Senate
- 11 do adopt the Second Conference Committee Report on Senate Bill 1936.
- 12 PRESIDENT:
- 13 Senator Harris.
- 14 SENATOR HARRIS:
- 15 Thank you, Mr. President. I am somewhat reluctant to
- 16 speak on this bill and I, in fact, am going to, of course,
- 17 join the sponsor in concurring on the Conference Committee Report,
- 18 because this bill is too important to the operation of State
- 19 government for it to fail. But, Sunday evening here with respect
- 20 to really, I believe, conversations on this bill...
- 21 PRESIDENT:
- 22 May we have some order, please? Continue, Senator.
- 23 SENATOR HARRIS:
- 24 Conversations with respect to this bill and the authorization
- 25 bill, 3696, for the bond authorizations, both of which are
- 26 essential. An understanding was struck that a project for the
- 27 East St. Louis area would be taken from this total State-wide
- program. And two individual bills, bills 3533 and 3534, would be
- 29 discharged from Rules and separate, then, those two new local
- 30 projects from the state-wide aspect of this bill, the appropriation
- 31 bill and the authorization bill. As I say that understanding was
- 32 struck. Now, today, we find that that East St. Louis area
- 33 project has been added back into the appropriation bill and I find

- that procedure on the part of the House and those interested
- 2 in curing that very serious problem by proceeding in this
- fashion quite offensive. And I'm troubled by it. My
- 4 responsibility in seeing that the total State program proceed
- 5 requires me to support concurrence of the motion. But, I do
- 6 want this Chamber to be mindful of my disappointment that this
- 7 procedure is being employed. I am truly, truly disappointed.
- 8 I think it was understood that when I joined in the motion to
- 9 discharge the Committee on Rules on Sunday evening, there was a
- 10 considerable negative reaction from members on my side of the
- 11 aisle that I would do that. That if the meaning and the effectiveness
- of a Committee on Rules was to be productive and helpful to a
- 13 total...limitation in our deliberations in an even-numbered
- 14 year, that that sort of action taking place on the third
- or fourth day from prospective adjournment would render meaningless
- 16 the entire Sessions activity of a Committee on Rules. And so,
- 17 Mr. President, I am constrained to communicate my disappointment
- 18 that I find the project for which I have a personal affirmative
- 19 attitude but understandings and procedures do have meaning.
- 20 And I feel that an understanding has been betrayed.
- 21 PRESIDENT:
- 22 Senator Rock.
- 23 SENATOR ROCK:
- 24 Thank you, Mr. President, Ladies and Gentlemen of the Senate.
- 25 I frankly, share Senator Harris' concern. I expressed that concern
- in no uncertain terms this morning with certain members of the
- 27 House when the First Conference Committee Report on Senate
- 28 Bill 1936, in fact, was...was defeated. I wish this Body
- 29 to know, however, that the Senate sponsor of this measure had
- nothing, nothing whatever to do with this action that I proposed
- 31 by again including within the purview of Senate Bill 1936,
- 32 Amendment No. 30. It was at the request of the members of the
- 33 House. I talked to each and every member of the Conference Committee

in both the House and the Senate, explained, frankly, the 1 dilemma which I think should not have occured but was, in fact, 2 confronting us. This is, as Senator Harris indicates, a...a 3 major cog in our State government. We are talking about a 6.7 million dollar operational budget and an eighty million four hundred and eighty thousand dollar Capital Project budget. And I would move that the Senate...adopt the Conference Committee Report on Senate Bill 1936. PRESIDENT: Any further discussion? Senator Glass. 10 SENATOR GLASS: 11 Well, thank you, Mr. President. The one thing I'd 12 like to ask is why we can't go to a Third Conference Committee 13

It would also be against all tradition, Senator.

The question is shall the Senate adopt the Second Conference

Committee Report on Senate Bill 1936? Those in favor will vote Aye. Opposed will vote Nay. The voting is open. On a point

if...if what has been said? It's not in our rules? Is there anything...?

of personal privilege, there is seated in the southwest gallery,

a Gentlemen...have all voted who wish? Take the record. Senator

Rock.

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SENATOR ROCK:

PRESIDENT:

Perhaps I can just request that consideration be postponed?
PRESIDENT:

Postponed consideration. On a point of personal privilege,

seated in the southwest gallery is a Gentleman who is one of the best pilots of airplanes in this country. I've had occasion to ride with him from...about this State in a State airplane and his name is Bob Fowler. I have noticed that he is not only careful and cautious, but competent and I now know the reason why because

seated to his right is his lovely wife, Naomi Fowler. I would like for both of them to stand and be recognized by the Senate.

	·
1	Is there leave to go to the order of First Supplemental Calendar
2	for the purpose of Senate Bill 1739? Leave is granted. Senator
3	Regner.
4	SENATOR REGNER:
5	Mr. President and members of the Senate, I move that the
6	Housethat the Senate do not concur in House Amendment No. 1
7	to Senate Bill 1739 and we inform them of such.
8	PRESIDENT:
9	1 or 4?
10	SENATOR REGNER:
11	No. 4
12	PRESIDENT:
13	Fine.
14	SENATOR REGNER:
15	I'm sorry.
16	PRESIDENT:
17	Senator Regner moves to nonconcur in House Amendment No. 4
18	to Senate BillSenate Bill 1739. Those in favor say
19	Aye. Opposed Nay. The Ayes have it. The motion carries and the
20	Secretary shall so inform the House. Senator Weaver.
21	SENATOR WEAVER:
22	Thank you, Mr. President. I'd like to request leave for
23	about a twenty minute Republican caucus in Room 400.
24	PRESIDENT:
25	All right. Theit's 5:35, about 5:55 or 6:00 you'll
26	be back? Now, the Senate will stand in recess till 6:00
27	but please be back at 6:00.
28	
29	RECESS
30	AFTER RECESS
31	PRESIDENT:
32	May I have your attention? The Senate will stand in recess
33	until 7:30.

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1. PRESIDENT:

2. The question is shall the Senate accede to the request of the 3. House that a Conference Committee be appointed? All 4. say...say Aye. Opposed Nay. The motion carries and the Senate 5. accedes to the request of the House for the appointment of a 6.

Conference Committee. Senator Demuzio, are you all set with 7.

your Conference Committee Report?

8. SECRETARY:

9. Conference Committee Report...First Conference Committee 10. Report on House Bill 3411.

11. PRESIDENT:

12. Senator Demuzio.

13. SECRETARY:

14. That was House Bill 3403, I'm sorry, Senator Demuzio.

15. SENATOR DEMUZIO:

As soon as I find it.

17. PRESIDENT:

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18. Will the Sergeant-at-Arms please come to the podium? 19. SENATOR DEMUZIO:

> The proper motion is what? Mr. President and members of the Senate. On House Bill 3403, as you'll all remember as the appropriation bill for the Department of Conservation. ...the Conference Committee on Amendment No.1 reduced the land and historic sites by an additional forty-five thousand dollars, restored forty thousand dollars to the law enforcement area. Amendment No. 2 was in tact. Amendment No. 3, there were several projects that were put back in. A hundred thousand dollars to dredge drainage...ditches in Union County. Approximately a hundred and ten thousand dollars to purchase land in Hamilton County. Two hundred and fifty thousand dollars for a lake in Crawford County and funds for the Little Saline lake. And Amendment No. 4, of course, was the Partee Amendment. Amendment No. 5, 7, and 8 were...there were no changes. So the Senate

receded from Senate Amendments No. 1, 3, 5, and 8 and the House

- 1. concurred in Amendments 2, 4, and 7...and therefore, I move,
- 2. Mr. President, that if there aren't any questions, to move for
- 3. the adoption of the Conference Report.
- 4. PRESIDENT:
- 5. Any discussion? The...Senator Mitchler.
- 6. SENATOR MITCHLER:
- 7. Just a question of the sponsor. How much additional money
- 8. was put into the bill, Senator Demuzio?
- 9. PRESIDENT:
- Senator Demuzio.
- 11. SENATOR DEMUZIO:
- 12. The Amendment No. 3, I think, the restoration was
- 13. approximately around seven hundred and fifty thousand dollars,
- 14. Senator Mitchler. The Amendment No. 1 by reducing the land and
- 15. historic sites by forty-five thousand and restoring the travel
- 16. funds to the law enforcement area of forty thousand dollars,
- 17. basically evens itself out. So, therefore, the only amendments
- 18. that we're actually dealing with here are those that were
- 19. put back in Amendment No. 3 which is approximately seven hundred
- 20. thousand dollars.
- 21. PRESIDENT:
- 22. Senator Mitchler. Just a moment. Please break up the
- 23. conferences. Let's have some quiet.
- 24. SENATOR MITCHLER:
- 25. Senator Demuzio, in following your explanation which is
- 26. very good, Senate Amendment No. 3 that we're receding from,
- 27. those were primarily for two drainage...ditches?
- 28. PRESIDENT:
- Senator Demuzio.
- 30. SENATOR DEMUZIO:
- 31. No, the...we restored a hundred thousand dollars
- 32. to dredge the...drainage ditch in Union County, a hundred thousand
- 33. dollars to purchase land in Hamilton County, which is the Bald

- Eagle project, two hundred and fifty thousand dollars for a 1.
- lake in Crawford County, the thirteen thousand dollars for 2.
- maintenance of the Cairo Custom House was deleted. The funds з.
- for the seven mile lake were deleted and the funds for the 4.

Little Saline lake were restored.

6. PRESIDENT:

5.

- 7. Senator Mitchler.
- 8. SENATOR MITCHLER:
- Well, to me those all appear to be good restorations 9.
- back into the bill. I don't know about Hamilton County, 10.
- that's Senator Latherow's area over there in that Bald Eagle 11.
- 12. area, but it looks good.
- 13. PRESIDENT:
- Any further discussion? The question is shall the 14.
- Senate adopt the...the First Conference Committee Report 15.
- ...pardon me, Senator Demuzio. 16.
- 17. SENATOR DEMUZIO:
- Just...I just wanted to respond to Senator Mitchler 18.
- by saying that we did put in a hundred thousand dollars for the 19.
- Bald Eagle project. We decided that instead of waiting until 20.
- Fiscal Year '78 to buy toupees for the Bald Eagles, we'd just 21.
- give them a hundred thousand dollars this year. 22.
- 23. PRESIDENT:
- Any further discussion? The question is shall the Senate 24.
- accept...shall the Senate adopt the First Conference Committee 25.
- Report on House Bill 3403? Those in favor will vote Aye. Opposed 26.
- Nay. The voting is open. Have all voted who wish? Take . 27.
  - the record. Postponed consideration is requested. 28.
  - Senator Rock. Conference Committee Reports.
  - 30. SECRETARY:

29.

- ... First Conference Committee Report on Senate Bill 1603. 31.
- 32. PRESIDENT:
- 33. Senator Bruce.

Senator Hynes.

- 1. SENATOR BRUCE:
- Thank you, Mr. President and members of the Senate. 2.
- a Conference Committee on the Department of Personnel appropriation. 3.
- And as the bill presently stands, it will delete the thirty-
- one thousand dollars that was put in by the House for arbitration, 5.
- it will add six thousand dollars for additional personnel to 6.
- annualize the present seven positions held by the Department 7.
- 8. of Personnel in their affirmative action program, and the
- 9. Conference Committee Report reaffirms the action taken
- by the Senate relative to concurring to the amendment which added 10.
- ...well, it would reaffirm our position taken relative to the
- transfer from function from the Department of Finance to the 12.
- Department of Personnel which we have already concurred in. 13.
- 14. It was a hundred and fifty-two thousand dollar transfer.
- I would move the adoption of Conference Committee Report No. 1 15.
- 16. to Senate Bill 1603.
- 17. PRESIDENT:

- 18. Senator Weaver,
- 19. SENATOR WEAVER:
- Thank you, Mr. President. I support Senator Bruce 20.
- 21. in the approval of the Conference Committee Report.
- 22. PRESIDENT:
- 23. Any further discussion? The question is shall the Senate
- 24. adopt the Conference Committee Report No. 1 on Senate Bill 1603?
- 25. Those in favor vote Aye. Opposed will vote Nay. The
- voting is open. Have all voted who wish? Have all voted who wish? 26.
- 27. Take the record. On this question the Ayes are 43, the Nays
- are 3 with none Voting Present. The Senate does adopt the
- Conference Committee Report No. 1 on Senate Bill 1603 and the 29.
- 30. bill having received the required constitutional majority
- 31. is declared passed.
- 32. SECRETARY:

28.

33. First...

- 1. PRESIDENT:
- 2. For what...
- 3. SECRETARY:
- 4. First...
- 5. PRESIDENT:
- For what...just a moment, Mr. Secretary. For what 6.
- purpose does Senator Morris arise? 7.
- 8. SENATOR MORRIS:
- Senator Partee, I would like to know if we could go 9.
- to consideration postponed in the very near future to handle 10.
- 11. Senate Bill 1977?
- 12. PRESIDENT:
- We'll let you know that in a few minutes, Sir. We're... 13.
- 14. we're accommodating Senator Bruce at the moment.
- 15. SECRETARY:
- First Conference Committee Report on Senate Bill 1804. 16.
- 17. PRESIDENT:

- 18. Senator Bruce.
- 19. SENATOR BRUCE:
- 21.

Thank you, Mr. President. This is the Conference Committee

- Report on Senate Bill 1804 which originally dealt with the...the
- allowance of the State Treasurer and other officials on the 22.
- State Employee Group Insurance Commission to designate representatives 23.
- 24. on that commission. Representative Catania in the Commission
- 25. on the Status of Women had objection to language within the
- 26. present contract which states that if a State employee and his
- 27. wife are both covered, the dependents had to be denominated
- as being covered under the policy of the husband. We have changed 28.
- 29. that to state now that if they have eligible dependent children
- either the female employee or the male employee, may designate 30.
- 31. that they are, in fact, the person who establishes the dependency and I would move the adoption of the Conference Committee Report. 32.
- 33. PRESIDENT:

1. Any further discussion? The question is shall the Senate 2. adopt Conference Committee Report 1 on Senate Bill 1804? 3. Those in favor will vote Aye. Opposed Nay. The voting 4. is open. Have all voted who wish? Take the record. 5. On that question the Ayes are 47, the Nays are none with 6. none Voting Present. The Senate does adopt Conference Committee 7. Report No. 1 on Senate Bill 1804 and the bill having received 8. the constitutional majority is declared passed. Senator Bruce, 9. you are to be congratulated for making that explanation with 10. a stráight face.

11. SECRETARY:

12. Second Conference Committee Report on Senate Bill 1650.

13. PRESIDENT:

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Senator Bruce.

## SENATOR BRUCE:

Thank you again, Mr. President and members of the Senate. This is the annual appropriation to the thirty-nine community colleges throughout the State of Illinois. As the Conference Committee Report No. 2 now stands, the motion before the Body is that the House recede from House Amendments No. 2 and 4. 2 would have changed the rates passed out by this Body and approved by the Board of Higher Education and the Illinois Community College Board. We have decided not to go along with those House changes and the House members have, at least on the Conference Committee, except for one, concurred in that decision. We are now in the position of being 4.1 million dollars over the Governor's budget. It will allow us an enrollment of one hundred and seventy-one thousand FTE. If we were to increase the rate for general studies as suggested by the House, we would automatically have decreased available FTE enrollment next year. The decision of the Conference Committee was to increase the enrollment and leave the rates as approved by the Board of

Higher Education and the Illinois Community College Board.

- There is some concern expressed by many which...of which I am ı.
- 2. aware of the fact that general studies funding will be perhaps
- 3. too low to continue all the courses throughout the State.
- 4. But this is a low priority course in some...some courses
- 5. are low priority, and if we can eliminate the thirty-seven
- 6. million dollars for summer school in the public schools of this
- 7. State, I think that we can well eliminate some of the
- 8. less high priority courses. The...the other amendment was
- 9. House Amendment No. 4, which they will now recede from pursuant
- 10. to this Conference Committee Report. That included language
- 11. known last year as the Catania Amendment, the FEPC Amendment.
- 13. and forty-nine separate campuses, the feeling was that if there

The...the problem is with thirty-nine separate institutions

- is a complaint, it best be filed before the FEPC and in that 14.
- 15. the House members now concur. And with that explanation, Mr.
- 16. President, I would move the adoption of Conference Committee
- 17. Report No. 2 to Senate Bill 1650.
- 18. PRESIDENT:

- 19. Any discussion? Senator Weaver.
- 20. SENATOR WEAVER:
- 21. Thank you, Mr. President. I support the adoption of
- 22. Conference Committee Report No. 2. It's in the same position
- 23. as it left the Senate and I would encourage this side of the
- 24. aisle to support it.
- 25. PRESIDENT:
- 26. Any further discussion? The question is shall the Senate
- 27. adopt the Conference Committee Report No. 2 on Senate Bill 1650?
- 28. Those in favor will vote Aye. Opposed Nay. The voting is open.
- 29. Have all voted who wish? Take the record. On this question the
- 30. Ayes are 49, the Nays are none, with none Voting Present. The
- Senate does consent to the adoption of Conference Committee Report 31.
- No. 2 on Senate Bill 1650 and the bill having received the required 32.
- 33. constitutional majority is declared passed. May I have the

- 1. attention of the membership? A Gentleman from WMAY
- 2. Radio has requested leave to take pictures in the Senate.
- 3. Is leave granted? Senator Mohr.
- 4. SENATOR MOHR:
- 5. Did I hear...did I understand the WMAY Radio Station
- 6. going to take pictures?
- 7. PRESIDENT:
- 8. I gave you the request, Senator. I ask is leave granted?
- 9. The Gentleman is from WMAY Radio as I understand it and
- he's asking leave to take photographs.
- 11. SENATOR MOHR:
- 12. How...how do they come out on the radio, Senator? What
- 13. are they going to do with them, has anybody determined that?
- 14. PRESIDENT:
- 15. Well, I don't know. He might just want them for himself,
- 16. but, is leave granted? Leave is granted. Don't sell them to
- 17. anybody. A Message from the House.
- 18. SECRETARY:
- 19. A Message from the House by Mr. O'Brien, Clerk.
- 20. Mr. President I am directed to inform the Senate
- 21. the that the House of Representatives has refused to adopt
- 22. the First Conference Committee Report on House Bill 3377 and
- 23. request a Second Committee of Conference to consider the differences
- 24. between the two Houses in regards to Amendment No. 1, 2, 3, 4, 5, 7,
- 25. 8, 9, 11,...10, 11, and 12.
- 26. I am further directed to inform the Senate that
- 27. the Speaker of the House has appointed as such committee on the
- 28. part of the House, Representatives Byers, Boyle, Bradley, Totten,
- 29. and Ryan.
- 30. PRESIDENT:
- 31. Senator Joyce, do you desire to accede to the request for the
- 32. appointment of a Second Conference Committee?
- 33. SENATOR JOYCE:

1. Yes. 2. PRESIDENT: The question is shall the Senate accede to the request of 3. the House that a Second Conference Committee be appointed? 4. All in favor say Aye. Opposed Nay. The Ayes have it. The 5. motion carries and a Second Conference Committee will be appointed. 6. For what purpose does Senator Philip arise? Just a moment, we're... 7. 8. we're still in Session. Senator Philip is recognized. 9. -SENATOR PHILIP: Thank you, Mr. President. On the First Supplemental 10. Calendar I still have a bill waiting the action of the Senate. 11. And if...I had a problem with Senator Rock which I have worked 12. out and I don't think it would be any big problem, but I'd 13. like to move it if that's possible. 14. 15. PRESIDENT: All right. Senate Bill 1739 on the First...well, I tell 16. you why I keep making the mistake. It says 39 on my Calendar 17. here. Oh, I see. Read the message on Senate Bill 1749. 18. 19. SECRETARY: 20. A Message from the House by Mr. O'Brien, Clerk. 21. Mr. President - I am directed to inform the Senate that the House of Representatives has concurred with the Senate 22. in the passage of a bill with the following title, to-wit: 23. 24. Senate Bill 1749 together with the following amendment in the adoption of which 25. I am instructed to ask the concurrence of the Senate, to-wit: 26. 27. House Bill... House Amendment No. 2 to 28. Senate Bill 1749 29. PRESIDENT: 30. Senator Philip. 31. SENATOR PHILIP: Thank you, Mr. President. As you know, this bill deals with 32. Workmen Comp Insurance. It does basically...the House amendment 33.

- does basically two things. It allows the...the :commission 1.
- shall grant binding authority to a licensed insurance agent 2.
- upon collecting at least twenty-five percent of the premium. з.
- Secondly, it says that the Department of Insurance will fix 4.
- the rates of commission for the Workmen's Comp that goes in the 5.
- high risk pool. So, I think I've worked the problem out with 6.
- 7. Senator Rock and I would move that the Senate would concur
- 8. in House Amendment No. 2.
- 9. PRESIDENT:
- 10. Senator Rock.
- 11. SENATOR ROCK:
- Thank you, Mr. President, Ladies and Gentlemen of the Senate. 12.
- Yes, I wish to state for the membership that the only problem 13.
- I had is when I picked up the message in a hurry and attempted 14.
- to read it, the first words that hit my eye were, strike everything 15.
- after the enacting clause and when the House does that, I become 16.
- 17. a little concerned. As it turns out, the bill was rewritten to
- 18. conform to a bill earlier passed by Representative Kane.
- I think the bill is a good one and deserves our support. 19.
- 21. The question is shall the Senate concur in House Amendment
- 22. No. 2 to Senate Bill...Senator Latherow?
- 23. SENATOR LATHEROW:

PRESIDENT:

- Well, I...maybe I'm mistaken. I don't believe I heard a thing 24.
- about what this amendment did. Did I miss something or not, or did...? 25.
- 26. PRESIDENT:

20.

31.

- Yes, I...you probably did. Senator Philip, could you 27.
- accommodate him? Yeah, I think Senator Latherow missed a part of 28.
- 29. your explanation.
- 30. SENATOR PHILIP:
- when a company is denied insurance they go into the Workmen's 32.
- Comp insurance, they are put into the risk pool. Under the old 33.

Thank you, Mr. President. As you're probably aware,

- system, there was no commission for those agents that handled 1.
- that insurance. What this amendment does, it says that the 2.
- Department of Insurance shall fix the commission rate and that's 3.
- basically what this amendment does.
- 5. PRESIDENT:
- 6. Senator Latherow.
- 7. SENATOR LATHEROW:
- Well, Mr. President, I wonder if I could ask a question? 8.
- 9. PRESIDENT:
- 10. You certainly may. He'll yield.
- 11. SENATOR LATHEROW:
- Well, I just wonder, Senator Philip, what was wrong with it 12.
- 13. without this?
- 14. PRESIDENT:
- 15. Senator Philip.
- 16. SENATOR PHILIP:
- Well, what it meant, Senator Latherow, was that an insurance 17.
- agent was forced by the State of Illinois to sell and service 18.
- insurance that he got no commission on, because it came out of their 19.
- high risk pool. And all this does, it says that the Department 20.
- 21. of Insurance can grant him commission, which he's entitled to
- 22. because he does the work, he services that account.
- 23. PRESIDENT:
- 24. Senator Latherow.
- 25. SENATOR LATHEROW:
- 26. Is this what you might call the savior clause then that
- you're putting in that for the insurance agents? 27.
- 28. PRESIDENT:

- 29. . Senator Philip.
- 30. SENATOR PHILIP:

PRESIDENT:

- I'm afraid I'm not an insurance agent, never sold insurance, 31.
- 32.
- but I suppose you might call it that.
- Any further discussion? The question is shall the Senate 34.

- 1. concur in House Amendment No. 2 to Senate Bill 1749? 2. Those in favor will vote Aye. Opposed Nay. The voting
- 3. is open. Have all voted who wish? Take the record.
- 4.
- On that question the Ayes are 40, the Nays are 6, with 2 5.
- Voting Present. The Senate does concur in Amendment No. 2 6.
- to Senate Bill 1749 and the bill having received the required 7.
  - constitutional majority is declared passed. A Message from the House. SECRETARY:
    - A Message from the House by Mr. O'Brien, Clerk.
- 10. Mr. President - I am directed to inform the Senate
- 11. that the House of Representatives has refused to adopt the First
- 12. Conference Committee Report on House Bill 3392 and request
- 13. a Second Committee of Conference to consider the differences
- 14. between the two Houses in regards to Amendments Nos. 1 and 2.
- 15. Further directed to inform the Senate that the
- 16. Speaker of the House has appointed as such committee on the
- 17. part of the House: Representative Jaffe, Bradley, Barnes,
- 18. Totten and Ryan.
- PRESIDENT: 20. Senator Rock.

9.

19.

- 21. SENATOR ROCK: 22.
  - Thank you, Mr. President and members. I would move that
- 23. we accede to the request of the House for a Second Conference
- 24. Committee.
- 25. PRESIDENT:
- 26. The question is shall the Senate accede to the request of
- 27. the House that a Second Conference Committee be appointed? 28.
- Those in favor say Aye. Opposed Nay. The motion carries and a 29. Second Conference Committee shall be appointed. Senator Rock.
- 30. SENATOR ROCK:
- 31. Thank you, Mr. President.

Senator Rock.

- 32. PRESIDENT:
- 33. Just a moment, now. Senate is in Session. 34.
  - 1 09

1. SENATOR ROCK:

Thank you, Mr. President and Ladies and Gentlemen of the Senate.

3. With leave of this Body, I would ask that we go to the order

4. of House Bills on 3rd reading and take up House Bill 3656.

5. I would request that that bill be brought back to the order

6. of 2nd reading for the purpose of an amendment.

7. PRESIDENT:

8. Is leave granted? Leave is granted. House Bill 3656

9. is now on the order of 2nd reading. Senator Rock.

10. SENATOR ROCK:

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11. Thank you, Mr. President and Ladies and Gentlemen of the

Senate. This is, as I'm sure all are aware, the bond authorization

bill for the Capital Development Board projects. This is one of

14. fourteen bills that are still pending and are necessary for the

15. operation of State government. I think once we get this matter

16. disposed of, most of the rest, at least, will fall into line.

17. I have...there is an amendment on the Secretary's Desk, Mr.

18. President.

19. SECRETARY:

Amendment No. 3 offered by Senator Rock.

21. PRESIDENT:

22. Senator Rock.

23. SENATOR ROCK:

24. Thank you, Mr. President, Ladies and Gentlemen of the Senate.

Amendment No. 3 to House Bill 3656 attempts to reconcile the

bonding authority amounts across the various categories and would

27. increase the total authority from eight hundred and ten million

28. as was proposed in 3656 to eight hundred and forty million, which

29. is ninety million approximately above the current level of seven

30. hundred and fifty-two million. The amendment takes the line

31. item for educational purposes and the Illinois community

32. colleges from 482 to 505. It takes the Department of Corrections

33. line from eleven million to thirteen. It takes the Conservation

34. line back one million dollars to reflect a lapse in the project.

- 1. It takes the health care facilities and developmental ...
- 2. developmentally disabled facilities up two...up two million dollars
- 3. to 94.8 million dollars and it takes the other State agencies
- 4. line up to eighty-eight million dollars from seventy-four
- 5. million dollars as sent over from the House. It reduces the
- 6. line...the Water Resources line from twenty-five million down
- 7.
- to 13.9 million and increases the Health Education grant line
- 8. item by eight hundred thousand dollars. The sum and substance
- of Amendment No. 3, Mr. President and Ladies and Gentlemen 9.
- of the Senate, is to bring the authorization, the bonding 10.
- authority, into line with the Appropriations requests as approved 11.
- by the Governor through 1970...through Fiscal '76, with two 12.
- exceptions. One exception is in the other State agency line 13.
- 14. which would include the FY '77 request for completion of the
- 15. Capital Complex and the other in in the Health Services grant
- line of eight hundred thousand dollars. Since I am informed
- 17. this is the last year of this program. Otherwise, these new
- 18. amounts do, in fact, reconcile the dollar amounts to reflect
- 19. authorizations in line with and in accord with the total active
- 20. appropriations from FY '73 through '76 and I would move the
- 21. adoption of Amendment No. 3.
- 22. PRESIDENT:

- 23. Any further discussion? Senator Netsch.
- 24. SENATOR NETSCH:
  - Will the sponsor yield for one question?
- 26. PRESIDENT:
- 27. He indicates he'll yield.
- 28. SENATOR NETSCH:
- 29. Senator Rock, as I am looking at prior charts of these
- figures, there is a substantial reduction in the original figure 30.
- for Water Resources. Is that simply a mechanical reconciliation 31.
- of what is now found to be available or does it involve something 32.
- 33. else?

1. PRESIDENT: 2. Senator Rock. 3.

4.

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21.

- SENATOR ROCK:
- The reduction the House sent over in...in 3656, the House 5.
- did, in fact, increase the authority to reflect the new 6.
- Fiscal '77 request in the amount of thirteen million dollars.
- 7. All I have done, is take it back to reflect the amounts
- 8. actually appropriated and approved through FY '76.
- PRESIDENT:
- 10. Senator Netsch.
- 11. SENATOR NETSCH:
- 12. Can you explain what a prior figure of 25.4 million meant.
- 13. then?
- PRESIDENT: 15.
- Senator Rock.
- 16. SENATOR ROCK:
- 17. Yeah, the 25.4 million included the FY '77 requests from the
- 18. Division of Waterways, and did include, in fact, things like
- 19. the Middle Fork. I have deleted all the FY '77 requests.
- 20. PRESIDENT:
- Any further discussion? Senator Sommer.
- 22. SENATOR SOMMER:
- If...if I couldn't ask Senator Rock a question. Does that
- 24. mean to say Senator Rock, that in...in...in House Bill 3417
- 25. there were certain projects... Waterways projects, authorized
- 26. in that bill as it kicked around in the Conference Committees?
- 27.
- It's my understanding that the Second Conference Committee 28. has had trouble in the House. But nonetheless, there were projects
- 29. in there. Does this mean that your action in this amendment
- 30. deletes those projects in effect because it deletes their
- 31. authorization?
- 32.
- PRESIDENT: 33. Senator Rock.

## 1. SENATOR ROCK:

- 2. No, it does not, Senator, for this reason, that traditionally,
- 3. the Department of Waterways...or Division of Waterways of the
- Department of Transportation never reappropriates. They come in 4.
- 5. every year with a new request. That is why, you will recall,
- we in the Senate, adopted an amendment to that bill which would 6.
- have set out the total amount of a project. In other words, let's 7.
- 8. take the Mississippi Canal, if there is such a place, and the
- Department of Waterways comes in and says, here's a project for 9. 10.
- one hundred thousand dollars. In fact, over the long haul
- 11. doing what, in fact, they propose to do, it might cost ten million,
- but they don't come in for a ten million dollar request. They 12.
- come in only for a hundred and they carry it on from year to year 13.
- so that what we are by bringing this number into accord with 14.
- 15.
- those projects through FY '76, we are saying...we are attempting
- 16. at least, to afford them the opportunity as is...afforded to the
- 17. Department of Transportation, to catch up with projects that
- 18. frankly, they just...most of those projects, will, in fact, be
- 19. available.
- 20. PRESIDENT:
- 21. Senator Sommer.
- 22. SENATOR SOMMER:
- 23. I...I...Senator Rock, I still, perhaps it's my misunderstanding,
- but if there's a new project in 3417, will that be authorized 24.
- 25. in this...in your amendment?
- 26. PRESIDENT:
- 27. Senator Rock.
- 28. SENATOR ROCK:
- 29. It could, depending on how much of the authority is actually
- obligated, of the twelve million dollars existing authority. 30.
- Our information from the Capital Development Board is within 31.
- that line that a small percentage of it is actually obligated, so that 32.
- 33. there is some leeway for the Department. They have their own

- 1. priority list, if you will.
- 2. PRESIDENT:
- 3. Any further discussion? Senator Johns.
- 4. SENATOR JOHNS:
- 5. Senator Rock, it's been my understanding that in order
- 6. to have projects, you've got to have planning sometimes years
- 7. in ahead. Are we taking...are we making a precedent now? Have
- 8. we ever done this before, what you're doing now?
- 9. PRESIDENT:
- 10. Senator Rock.
- 11. SENATOR ROCK:

- 12. We have since the inception of the Capital Development
- 13. Board, had to, at least, two or three times to my recollection,
- 14. reconciled the amount of authority with the amount of actually
- 15.
- appropriated. The General Assembly of...of long standing, has
- had a tradition of kind of over appropriating. If we say you
- 17. have the authority to spend ten million dollars on creeks,
- 18. we will wind up ordinarily, with thirteen or fourteen million
- dollars worth of appropriation requests for creeks. Most of which
- 20. will be approved, if not all of which and then the question
- 21. is we then, have to play catch up and reconcile the amount
- 22. of authority with the amount actually appropriated. That is
- 23. the purpose of this amendment.
- 24. PRESIDENT:
- 25. Senator Johns.
- 26. SENATOR JOHNS:
- Well, the thing that disturbs me, Senator Rock, is that 27.
- in order to be able to construct something, you've got to anticipate 28.
- 29. that need and you've got to have plans on the drawing boards and
- 30. I just...I just know that if we don't give them the proper
- initiative or a green light, so to speak, we're sort of curtailing 31.
- 32. initiative and planning and that's...do you agree with that or...?
- 33. PRESIDENT:

1. Senator Rock. 2. SENATOR ROCK: I not only agree with it, that's the purpose of 3. Amendment No. 3. Without Amendment No. 3, there would, in fact, 4. be no planning. We are moving up...moving up some ninety 5. million dollars their authority to plan, design, and construct 6. 7. projects for which we have already appropriated. 8. PRESIDENT: 9. Senator Buzbee. 10. SENATOR BUZBEE: Well, Mr. President, I'm...I'm sorry. I have been involved 11. in a Conference Committee and I got in on the last part of this 12. but it's my understanding this amendment would restrict that any 13. new Capital Development project that would be...that was planned 14. for this fiscal year that was not in a prior fiscal years, would 15. ...would not be authorized if this amendment were accepted. 16. 17. Is that correct? 18. PRESIDENT: 19. Senator Rock. 20. SENATOR ROCK: Not entirely. What we are saying is that we fully expect 21. that when the FY '77 appropriation process is finished, that we 22. will, in fact, have appropriated somewhere in the neighborhood 23. of nine hundred and ten million dollars worth of projects. 24. 25. Most have already... 26. PRESIDENT: 27. May we have some order, please? 28. SENATOR ROCK: ... most have already been obligated to some degree or another. 29.

However, we have, in fact, been operating all through Fiscal

'76 with eight hundred and twenty-three million dollars worth

of requests when we only had seven hundred and fifty-two million dollars worth of authority. So, what we are attempting to do is at

30. 31.

32.

- 1. least bring the authority up to the FY '76,...we're playing catch 2.
- up so that the board can, in fact, obligate another ninety
- 3. million dollars over the...the next fiscal year.
- 4. PRESIDENT:
- 5. Senator Buzbee.
- 6. SENATOR BUZBEE:
- 7. Well, it seems to me, you're not bringing the authorization
- 8. up as much as you are bringing the appropriation down, with this
- 9. This is the appropriation bill. amendment. 3656. Okay, well,
- 10. I'm sorry. All right. And you're...is there a dollar limit
- 11. that you've established as of this point?
- 13.

15.

20.

- PRESIDENT: Senator Rock.
- 14. SENATOR ROCK:
- The total under the proposed Amendment No. 3 would
- 16. take the amount from eight hundred and ten million where the
- 17. House had it, remember now, it's at seven fifty-two as of today.
- 18. If we do nothing it's at seven hundred and fifty-two million
- 19. dollars. The House, by virtue of House Bill 3656 brought it up
- to eight hundred and ten. I am suggesting by Amendment No. 3 that
- 21. the total, in fact, be eight hundred and forty million dollars.
- 22. PRESIDENT:
- 23. Senator Buzbee.
- 24. SENATOR BUZBEE:
- 25. Well, it's my understanding that if...I'm...I'm speaking with
- 26. some limited knowledge now and I'm speaking...I'm addressing
- 27.
- myself only to the educational portion of the authorization,
- 28. that if, in fact, that educational portion is not brought up
- to five hundred and forty-five million, which...and your
- 30. amendment would cut it down to 505.5, is that correct?
- 31. PRESIDENT:
- 32. Senator Rock.
- 33. SENATOR ROCK:

1. I...I...I just wish to correct, don't characterize 2. Amendment No. 3 as cutting down that line. It raises it from 3. 482 to 505. 4. PRESIDENT: 5. Senator Buzbee. 6. SENATOR BUZBEE: 7. Well, I'm...I apologize for the...for the incorrect...the 8. incorrect way of stating it. But, the fact is if that is not 9. brought to 545 there are a lot of badly needed projects in higher 10. education that are new in FY '77 that cannot be started. 11. PRESIDENT: 12. Senator Rock. 13. SENATOR ROCK: 14. Well, I would not be so cavalier with the facts. 15. you aware, for instance, that of the current authorization which 16. is 482, only 349 has, in fact, been obligated? 17. PRESIDENT: 18. Senator Buzbee. 19. SENATOR BUZBEE: 20. I am, in fact, not aware of that. However, I am aware of 21. the fact at least as relayed to me from the Illinois Board of 22. Higher Education, that if a five hundred and forty-five million is 23. not authorized for higher education, there are some badly 24. needed construction projects which cannot be started this next 25. year. The Capital Development Board has already told them that 26. they will, in fact, not authorize those badly needed projects if 27. the authorization is not brought up to 545. Now, I'm not 28. trying to be argumentative, but at this point in time, I don't 29. have the expertise nor do I... I would seriously suggest, does 30. anybody in this Chamber have the expertise to determine which of those

projects should, in fact, be authorized. That is why we have the

Higher Education, because those are the experts, that determine which

Capital Development Board, that is why we let the whole higher

education budgetary process go through the Illinois Board of

31. 32.

33.

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projects are needed, which ones should be funded. And if we don't
   2.
        "get at least that portion as it pertains to higher education
   3.
         up to five hundred and forty-five million, then, in fact, you and
         I are going to be selectively deciding which projects they will
         be working on next year and that part I object to.
   6.
         PRESIDENT:
   7.
              Senator Merritt.
  : 8.
         SENATOR MERRITT:
  ···9,.
         Yes, Mr. President and members of the Senate. Senator
  10.
         Rock, if I understood you correctly, I believe you said that
  11.
         the final bottom line item there was eight hundred and forty
  12.
         million, is that...is that correct?
  13.
         PRESIDENT:
  14.
             Senator Rock
 15.
         SENATOR ROCK:
 16.
             That is correct, Senator.
 17.
         PRESIDENT:
 18.
              Senator Merritt
 19.
         SENATOR MERRITT:
 20.
              Then my next question and I hate to bring up a sore subject
 21.
         again, but at least a project that was debated today and at least
 22.
        was defeated here in the Senate prior to that time, I know was...
 23.
        was in that amount. Not knowing what might have happened to that
 24.
         in the House at the moment, does that still until it's resolved one
 25.
        way or the other, remain in there and I believe the answer is
 26.
        probably Yes, but I want to hear it from you.
 27.
         PRESIDENT:
 28.
             Senator Rock.
 29.
        SENATOR ROCK:
 30.
             Well, I'm going to have to...I'm having difficulty hearing.
31.
        Does what remain in there?
32.
        PRESIDENT:
33.
             Just one moment. At the back of the room, please. Please
        Senator Rock.
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hose

1. SENATOR ROCK: 2. Well, does what remain in there, Senator? I...I just... з. PRESIDENT: 4. And at the back of the room on this side, please also. 5. Senator Rock. 6. SENATOR ROCK: 7. I...I did not understand the question. 8. PRESIDENT: 9. Would you repeat your question, Senator? He isn't able 10. to hear. There... 11. SENATOR MERRITT: 12. Yes. 13. PRESIDENT: 14. ...is so many other more important things going on on this 15. Floor. 16. SENATOR MERRITT: 17. Yes, Mr. President. I hate to belabor it and in fact, I 18. probably could go over to Senator Rock and learn it myself, but 19. the mere fact that a project, for instance, this afternoon, was 20. deleted, that was previously in there, and yet the matter has 21. not been resolved in the House and I'm referring to the Middle 22. Fork Reservior, it still until that matter is resolved, remains 23. in there, I assume. 24. PRESIDENT: 25. Senator Rock. 26. SENATOR MERRITT: 27. Until it's disposed of. 28. PRESIDENT: 29. Senator Rock. 30. SENATOR ROCK: 31. I will say, as I said in my opening statement, Senator, 32. Amendment No. 3 would take the Water Resources bond authorization

category back to 13.9 as opposed to the House action, which had it

- 1. at 25.4. So, in a direct answer to your direct question,
- 2. it is not in there.
- 3. PRESIDENT:
- 4. Senator Merritt.
- 5. SENATOR MERRITT:
- 6. Well, then I'm just...I'm just wondering what the procedure
- 7. would be? Again, I... I didn't want to get in any long debate,
- 8. certainly, with...on this matter. I'm...I'm just trying to
- 9. satisfy myself what happens when the...when the entire matter

has not been resolved at this time inasmuch as we've not received

- 11. any Message from the House on their action? What, in fact,
- 12.
- happens if that amount or any part thereof, is restored ..?
- PRESIDENT:

10.

13.

23.

25.

28.

29.

33.

- 14. Senator Rock.
- 15. SENATOR MERRITT:
- 16. ...in this particular bill?
- 17. PRESIDENT:
- 18. Senator Rock.

million dollars.

- 19. SENATOR ROCK:
- 20. The question, Senator, is a good one and one frankly, that
- 21: we have to live with in each of the categorical authorizations.
- 22. As I started to say, we have total statutory authorization for
- seven hundred and fifty-two million dollars. We have authorized
- 24. projects in an amount of eight hundred and twenty-three million
- dollars through FY '76, so that, as you can see, there's a seventy 26.
- million dollar gap. And your question could be asked, I suppose,
- 27. of all those other projects, what happens and what happens, in fact,

they are started with a much smaller initial outlay or initial

- is that in some instances they are delayed, in some instances
- 30. obligation. Amendment No. 3 attempts to bring that authorization
- 31. up to a realistic level, eight hundred and forty million dollars
- 32. spread across...across the categories. It brings it up ninety

- 1. PRESIDENT:
- Any further discussion? Senator Bruce. I'm sorry, I thought... 2.
- 3. Senator Merritt.
- 4. SENATOR MERRITT:
- 5. Mr. President, maybe I can go over. I don't want to belabor
- 6. the time at this late hour. Maybe I can go over, if Senator
- 7. Rock's willing, and...and talk to him personally.
- 8. PRESIDENT:

- 9. Leave...Bruce.
- 10. SENATOR BRUCE:
- 11. Yes, thank you, Mr. President and members of the Senate.
- I rise in opposition to the amendment proposed by Senator Rock 12.
- which adds money. The problem is as the House has passed the 13.
- appropriation, it is...the authorization for bond issuance, it is 14.
- 15. too low to even continue present projects. This would allow
- 16. an additional ninety million dollars in bond authorizations.
- But, for higher education alone, we are going to remove some 17.
- 18.
- thirty-eight million dollars worth of projects. For those
- 19. of you who have a community college in your district, and I daresay,
- 20. there is not one here who does not have, it means next
- year, no new projects. Every project approved by the Board 21.
- 22. of Higher Education by this amendment is terminated. It is...there
- 23. will be no authorization, there will be no new construction.
- Now, they will be able to operate with the present authorization
- 25. if projects were begun, they can be completed with issued bonds.
- 26. But, the new programs, the new projects, that the Board
- of Higher Education has approved, die. I was over in the House 27.
- 28. and they have been killing our bills with impunity. It seems
- to me that we ought to send a message to the House that we believe 29.
- the progress made by the Board of Higher Education should continue. 30.
- 31. That the colleges that are planned to be built, should be built.
- This amendment adds more money. It is difficult, then, to rise in 32.
- opposition to it. The problem is, is it...it does not add sufficient 33.

- 1. funds to continue the projects, particularly in the community
- 2. college and higher education areas. We need another thirty
- 3. million dollars in this bond authorization to complete projects.
- 4. This keeps us at this year's funding level. And yes, some
- 5. projects that were authorized, some projects that were planned,
- 6. will not continue and we can dip into new programs. We will be able
- 7. to get new buildings that BHE says you need because of failure
- 8. of some projects to be completed. But, there's thirty million
- 9.
- dollars in higher ed alone that you are not authorizing by this
- 10. amendment. And I would rise in opposition to it.
- 11. PRESIDENT:
- 12. Senator Weaver.
- 13. SENATOR WEAVER:
- 14. Thank you, Mr. President. Well, I stand in support of this
- 15. amendment. Certainly, this afternoon in knocking out Amendment No.
- 16. 8 to the Waterways bill, we knocked out the total cost of these
- 17.
- projects. Now, we're going to be back here in November and if
- 18. we have to make some adjustments in November in this authorization
- 19. we can make them then. But, I see no reason to raise this
- 20. authorization to an astronomical level and allow all these things
- 21. to be contracted out at a time when priorities might change in the
- 22. near future. So, I support this amendment.
- 23. PRESIDENT:
- 24. Any further discussion? Senator Rock may close the debate.
- 25. SENATOR ROCK:
- 26. Thank you, Mr. President, Ladies and Gentlemen of the
- 27. Senate. I would again, urge the adoption of Amendment No. 3.
- 28. I suppose everything we are doing this year is not enough
- 29. for everybody. And I would agree with that statement. We have
- 30. not done enough in education. We have not done enough with DOT.
- 31. We have not done enough in a lot of places. This is a responsible
- 32. attempt to keep this board operating. We are raising their
- 33. authorization some ninety million dollars. I totally disagree with

1. Senator Bruce and I would urge the adoption of Amendment No. 3. 2. PRESIDENT: з. The question is on the adoption of Amendment No. 3 to House 4. Bill 3656. All in favor say Aye. Opposed Nay. A roll call is 5. requested. On the adoption of Amendment No. 3 to House Bill 6. Those in favor will vote Aye. Opposed will vote Nay. 7. The voting is open. Have all voted who wish? Take the record. 8. I was happy a roll call was requested because on the decibel count 9. of the Yeas and Nays, I might have felt there was a different result. 10. On this question the Ayes are 34, the Nays are 12, with none 11. Voting Present. Amendment No. 3 is adopted. Any further 12. amendments? 13. SECRETARY: 14. No further amendments. 15. PRESIDENT: 16. 3rd reading. Senator Rock. 17. SENATOR ROCK: 18. Mr. President, after intervening business, I would like to 19. get back to that bill. That bill is, as everybody I'm sure is 20. aware, increases the bonded indebtedness and will require a 21. extraordinary majority vote. 22. PRESIDENT: 23. For what purpose does Senator Nimrod arise? 24. SENATOR NIMROD: 25. If you would like some intervening business, 3602 is sitting 26. there and maybe we could tend to that. 27. PRESIDENT: 28. House Bills on 3rd reading, page two of your Calendar. 29. House Bill 3602, Senator Nimrod. ...the bill. 30. SECRETARY: 31. House Bill 3602. 32. (Secretary reads title of bill)

33.

3rd reading of the bill.

1. PRESIDENT:

Senator Nimrod.

SENATOR NIMROD:

4. Yes, Mr. President and fellow Senators. This extends the

5. reporting dates for the Township Study Laws Commission and I would

6. be glad to answer any questions, otherwise I ask for a favorable

roll call.

8. PRESIDENT:

9. The question is shall House Bill 3602 pass? Those in favor

10. vote Aye. Opposed Nay. The voting is open. Have all voted who

11. wish? Take the record. On this question the Ayes are 40,

12. the Nays are 1, with 2 Voting Present. House Bill 3602

13. having received a constitutional majority is declared passed.

14. House Bill 3656. Read the bill.

15. SECRETARY:

16. House Bill 3656.

17. (Secretary reads title of bill)

18. 3rd reading of the bill.

19. PRESIDENT:

20. Senator Rock.

21. SENATOR ROCK:

22. Thank you, Mr. President, Ladies and Gentlemen of the Senate.

23. House Bill 3656, the bill which we just amended, is an amendment

to the Capital Development Bond Act. It will authorize Illinois

25. General Obligation Bonds to be issued in the amount of eight hundred

and forty million dollars spread across the previously described

27. categories. I would solicit a favorable vote.

28. PRESIDENT:

24.

26.

29. The question is shall House Bill 3656 pass? Those in

30. favor vote Aye. Opposed will...vote Nay. The required...the voting

31. is open. Have all voted who wish? Have all voted who wish?

32. Take the record. On this question the Ayes are 40, the Nays are none,

33. with 9 Voting Present. House Bill 3656 having received the required

- three-fifths vote is declared passed. House Bill 3522, Senator
- 2. Wooten. Read the bill. Senator Wooten is recognized.
- 3. SENATOR WOOTEN:
- 4. Two points. Before we proceed, I...one fact when we discussed
- 5. sponsorship of this bill yesterday that I don't think I made
- 6. sufficiently clear, once we have taken final action on this bill
- 7. one way or the other, I will ask leave of this Body to have
- 8. Grant Character 2 was in it is a second of this body to have
- Senator Chew restored as principal sponsor. It is not my
- 9. desire to replace him, but merely to move the bill to accommodate
- 10. the President and the Secretary of State. All right. And the
- 11.
- second point I would ask leave of the Body, then, to move this
- 12. bill back to 2nd reading for the purpose of amendment.
- 13. PRESIDENT:
- 14. Is leave granted? The bill is on the order of 2nd reading.
- 15. SECRETARY:
- 16. Amendment No. 1 offered by Senator Wooten.
- 17. PRESIDENT:

- 18. Senator Wooten.
- 19. SENATOR WOOTEN:
- Amendment No. 1, copies of which have been placed on your
- 21. desk, is technical in nature. There are some points throughout
- 22. the bill where the term "sticker" was used instead of "registration
- 23.
- sticker. Some of the language was not complete in certain
- categories and Amendment No. 1 simply puts the bill in appropriate
- 25.
- form. It is purely technical in nature and I would ask the adoption of Amendment No. 1.
- 27. PRESIDENT:
- 28. Any discussion? The question is on the adoption of Amendment
- No. 1 to House Bill 3522. All in favor say Aye. Opposed Nay.
- The Ayes have it. The amendment is adopted. Any further amendments?
- 31. SECRETARY:
- 32. Amendment No. 2 offered by Senator Lemke.
- 33. PRESIDENT:

- Senator Lemke is not on the Floor...oh, here he is.
- SENATOR LEMKE:
- This is a very simple amendment. It requires compulsory
- 4. insurance before you get your license plates since we're going
- 5. five years, I think we should have compulsory insurance.
- 6. PRESIDENT:
- Any discussion? Senator Wooten.
- 8. SENATOR WOOTEN:
- 9. Yes, Mr. President. Senator Lemke's amendment
- 10. introduces a new and ,I think, not a bad element into the question.
- 11. The problem is that we have a rather difficult matter to decide
- 12. just with the bill itself. The idea of requiring proof of insurance
- 13. has been kicking around for about ten years now and I think it's
- 14. enough of...for us to take this step on the five year license
- 15. plate without introducing this and I very respectfully would ask
- 16. that this amondment be opposed so that we might give the bill
- that this amendment be opposed so that we might give the bill
  - a realistic chance for passage.
- 18. PRESIDENT:
- 19. Any further discussion? Any further discussion? Senator
  - 0. Bruce...Buzbee.
- 21. SENATOR BUZBEE:
- 22. Well, I would only say that I, like Senator Wooten, might be
- 23. completely sympathetic to this in the form of a bill at some point,
- 24. but I...at this late hour I think it's an entirely different
- 25. subject that perhaps ought to be left off. I only say this,
- 26. Mr. President, in the light of explaining my vote which we can't
- 27. do because I'm going to vote No on the Amendment, but I think
- July 10 of the familiarity but I think
- 28. it's a good concept that maybe we ought to consider some time.
- 29. PRESIDENT:
- 30. Any further discussion? Senator Harber Hall. Who's on first now?
- 31. Senator Harber Hall.
- 32. SENATOR HALL:
- Well, I rise in support of this amendment, Mr. President.

- 1. I...I can...find it very difficult to walk downtown these days 2. without people asking me to support this concept. Too many people 3. have been injured on the streets of our State by people who don't have insurance. I think this is long overdue and 5. I'm going to support this amendment. 6. PRESIDENT: 7. Any further discussion? Senator Bell. 8. SENATOR BELL: 9. I'd just like to say, Mr. President, as an insurance agent, I should take a Present vote on this. I might have a 10. 11. conflict of interest. 12. PRESIDENT: 13. Any further discussion? Senator Latherow. 14. SENATOR LATHEROW: 15. Well, thank you, Mr. President. I wonder if the sponsor 16. would yield to a question? 17. PRESIDENT: 18. He indicates he'll yield. 19. SENATOR LATHEROW: 20. I wonder, Senator, if you have this so written, so that those 21. people that have to take people like me in the assigned risk 22. and can get a commission when they write this? 23. PRESIDENT: 24. Senator Lemke.
- 25. SENATOR LEMKE:

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Well, my understanding of the assigned risk is that you don't get...you don't get a commission. ...Pate Philip was trying to pass a bill to get commission so I think it's a long overdue concept. I think if we're going to go start giving people license plates for five years, we better make sure they've got insurance because the State's not going to be able to track them down. They'll be riding around the highways without license plates.

- 1. PRESIDENT:
- 2. Senator Latherow.
- 3. SENATOR LATHEROW:
- Then I wonder in a case like this, will they at the same 4.
- 5. time get insurance for five years or will they be the same
- 6.
- as they pay for the automobile license plate, are they going to have
- 7. to pay for it five years too?
- 8. PRESIDENT:
- 9. Senator Lemke.
- 10. SENATOR LEMKE:
- 11. I believe not for five years, but I think in this plan
- 12. five year plan each year you buy a...a sticker which is going to
- 13. do for another year and when you buy that sticker, you're going
- 14. to have to show that you have proof of a financial responsibility
- 15.
- and otherwise, you're not going to get the sticker and it
- 16. could create a problem, if you don't have insurance.

PRESTDENT:

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- 18. Senator Latherow.
- 19. SENATOR LATHEROW:
- 21. come due on the first day of January the same day my license
- 22. plate came due, so I could pay it and then send in and say, well,

You would advise me, then, to have my insurance policy

- 23. I have it paid, is that what you would advise me then?
- 24. PRESIDENT:
- 25. Senator Lemke.
- 26. SENATOR LEMKE:
- 27. What you have here is a provision in the...when your insurance...
- 28. you don't have to buy your plates on the first day of January.
- 29. You can buy your plates in December beforehand and help the State
- 30. out by giving them extra money. But, you can have your policy effective
- 31. as you want it and I think it's a good plan and I think the...the
- policing of it will be...will be great because the...as you say, the 33. license plates are going to...you're not going to be able to drive

- if you don't have plates and this is what this does.
- PRESIDENT:
- Senator Latherow.
- 4. SENATOR LATHEROW:
- 5. One more question, Senator. I buy my license, we'll say,
- 6. in January and my insurance policy expires in July. Now,
- 7. are we going to have investigators come out to see me and see
- 8. if I've paid my premium that comes due then to give me that
- 9. other six months on that policy?
- 10. PRESIDENT:
- 11. Senator Lemke.
- 12. SENATOR LEMKE:
- 13. Well, I...I believe it's an easy concept. Most of the
- 14. license...most policies from a standpoint of records, will
- 15. probably be on the day you purchase your plates, you'll have
- 16. the policy of insurance. It's similar to what we do now
- 17. with the liquor licenses. You don't buy...you don't get a liquor
- 18. License until new share would be a few as to date and would down
- 18. license until you show you're lease is up to date and you're dram
- 19. shop insurance corresponds with your liquor license, so I don't
- 20. see any problem here in enforcing it.
- 21. PRESIDENT:
- 22. Senator Latherow.
- 23. SENATOR LATHEROW:
- 24. I believe, Senator, you have the answers to the questions.
- 25. I support your position.
- 26. PRESIDENT:
- 27. Any further discussion? Senator Philip.
- 28. SENATOR PHILIP:
- 29. Thank you, Mr. President. I just wanted to set Senator
- 30. Latherow at ease that the agents who sell this type of insurance
- 31. for automobiles in the high risk pools do get a commission right now.
- 32. PRESIDENT:
- 33. Further discussion? Senator Bruce.

1. SENATOR BRUCE:

Well, on a serious note, Mr. President, what we are adding 2. here is a bill, where by amendment a piece of legislation which 3. was vetoed by the Governor last year. Now, there has been 4. talk about political campaigns and readjusting the chairs on the 5. Titanic. This amendment is not readjusting the chairs. This 6. is opening the plug in the bottom of the ship. I... I remember the 7. malpractice bill of last year where we gooded that bill to death 8. and I'm afraid this...this amendment may be part of that same 9. ploy. When the Governor vetoed Representative Laurino's bill, 10. which by itself required this very thing, the Secretary of State 11. had indicated to him that the cost to the State of Illinois 12. approached ten million dollars. That is because each time a 13. motorists insurance was cancelled, he then was not an authorized 14. operator of that vehicle and the plates would have to be taken 15. away. As is done, by the way, by the Illinois Commerce Commission. 16. They have gentlemen who go out and if your insurance lapses, 17. they remove your plates physically from the truck and you cannot 18. operate that vehicle upon the highways of the State of Illinois. 19. That is done at some great expense. We are talking about eleven 20. million vehicles in this State and at that we are going to put 21. a tremendous burden on the Secretary of State. We already 22. have a Financial Responsibility Act which states, as the good ź3. dog, you get one bite and after that, you have to have insurance, 24. or proof that you do not need insurance after your first accident. 25. That has worked very well. If this concept has any viability, 26. it has it in a bill of and on itself, not within this bill and I'm 27. afraid the...although the intentions may be well put, I'm afraid 28. that on this particular piece of legislation, it means that this 29. bill will be vetoed. I rise in opposition to the amendment. 30.

SENATOR SOMMER:

Senator Sommer.

PRESIDENT:

31.

32.

- I would just like to comment, Mr. President, members of the
- Body, that a mandatory insurance program has the effect in real
- 3. life of raising the rates for everybody who has insurance. It's
- just a one-two relationship and when you pass this, you will raise
- 5. the rate for all those little people that you purport to represent.
- 6. PRESIDENT:
- Senator Berning.
- 8. SENATOR BERNING:
- 9. Thank you, Mr. President. I'd like to take issue with the
- 10. last two speakers and particularly with the Senator on the other
- 11. side who seems to be...Senator Bruce, yes. Who seems to be
- 12. taking the position that our motorists ought not to be covered
- 13. by the protection of other motorists who are derelict in providing
- 14. public liability and property insurance. There isn't anyone of
- 15. us who has not had personal or friends involved in accidents
- us who has not had personal or friends involved in accidents

  16. with those who have not had insurance and soon the traums to
- with those who have not had insurance and seen the trauma, the
- 17. difficulty, the expense that they've gone through. I think this is
- 18. a worthwhile amendment. It ought to be adopted. It's long
- 19. overdue and I'm wondering if Senator Bruce is either defending
- 20. the insurance industry or looking for some additional legal
- 21. clients and I wonder if there isn't a conflict of interest here
- 22. and he ought not to vote on this issue?
- 23. PRESIDENT:
- 24. Senator Kenneth Hall.
- 25. SENATOR HALL:
- 26. Thank you, Mr. President and members of the Senate. I rise
- 27. in opposition to this. I see it the same way as Senator Bruce
- 28. does. Now, I live in an area where we have enough trouble trying
- 29. to get insurance now. As all you insurance agents know, that these
- 30. cars insurance are based on where the cars garage. We have people
- 31. that come into the city of East St. Louis and work in there and stay
- 32. in there all day. Then they go outside and live somewhere else
- 33. and they get insurance two hundred or three hundred dollars less
- 34. than the people who live in the area where they stay all day. This is a

- bad amendment and it should be defeated.
- 2. PRESIDENT:
- Senator Knuppel.
- 4. SENATOR KNUPPEL:
- Well, Mr. President, as I said this afternoon, a rose
- 6. smells just as sweet by any other name and a cow pile just
- 7. as bad. Now, we passed a piece of legislation here last year
- 8. that said that everybody should have mandatory insurance and it's
- 9. unfortunate that the Governor did veto it. You're turning
- 10. people loosehere with a license to drive for five years and
- 11. as that Senator whatever his name is on this side of the aisle said,
- 12. I forgot what he said, but Senator Berning and I seldom agree.
- 13. For once we do agree. He stands forth as an oracle on this
- 14. occasion. I think we should go along with him.
- 15. PRESIDENT:
- 16. Senator Wooten may close the debate.
- 17. SENATOR WOOTEN:
- 18. I...I think Senator...I think...
- 19. PRESIDENT:
- 20. Oh, I'm sorry. I'm sorry. Senator Wooten and then Senator
- 21. Lemke closes debate. Yes. Senator Wooten.
- 22. SENATOR WOOTEN:
- 23. Mr. President, I might like to point out that this amendment
- 24. will effectively kill the chances of the bills passage. And as
- 25. mentioned, when we got into this whole hassle yesterday,
- 26. I did so because I promised the Secretary of State and the President
- 27. that I would do what I could to secure passage of the bill.
- 28. I might point out that a serious flaw in the amendment is that
- 29. it needs the phrase, "in the form and manner prescribed by the
- Secretary." As the amendment stands now, it would require proof
- 31. from the insurance company which would so multiply the requirement
- 32. ... requirements for employees to be hired and work to be done
- 33. than any hope of saving money through affixing a five year plate

- 1. would be lost and indeed it would cost us a good deal more
- 2. than the one year plates cost now. So, I suggest to the Body,
- з. if you have any serious ideas about giving this bill a chance
- 4. for passage, you must resist this amendment.
- 5. PRESIDENT:

- 6. Senator Morris.
- 7. SENATOR MORRIS:
- 8. Thank you very much, Mr. President. You know, this
- 9. place gets more interesting as we get close to midnight on June
- 10. 30th. You know, let's talk about what's really going on here
- 11. tonight. Mike Howlett, who is the Democratic candidate for Governor
- 12. and who happens to be the Secretary of State, is supportive of
- 13. five year license plates in the Illinois as a cost saving factor.
- 14. But apparently an effort is being made right now to, as Terry
- 15. Bruce says, good the bill to death, it's being made to make
- 16. the bill so that it has no chance of passage. Then we can
- 17. all run home and talk about how Mike Howlett's bill didn't pass.
- 18.

Senator Lemke has had many opportunities to introduce a bill

- but boy, I sure tried. We have been here for six months. 19.
- 20.
  - on compulsory insurance. He, like I, is very good at putting
- 21. committee bills out and I'm sure that we could have put one
- 22. out of the Transportation Committee any day that Lee and I could have
- 23. got together on it and I think that what we ought to really get
- 24. .down to here is resisting this. We're not only trying to kill
- 25. the bill, but we're trying to take any cost savings we could
- 26. make to the Illinois taxpayer by reducing the cost of license
- 27. plates and multiply it to such a great extent that not only will
- 28. we cost more money going to five year plates, we'll probably have
- 29. to pay about forty dollars for the smaller plate and about
- 30. seventy-five. Now, Senator Lemke, you say you represent the little

people and I'm so sick and tired of hearing that speech this Session.

- 32. If you're serious about that, withdraw this amendment.
- 33. proceed with the bill and let's pass the bill. If you want to kill
- 34. the bill, just vote against it. I don't think we should monkey

- 1. around with amendments to try to kill bills at this late stage.
- 2. I would like to know, Senator Lemke, what is Secretary Howlett's
- 3. position on your amendment?
- 4. PRESIDENT:
- 5. Senator Lemke.
- 6. SENATOR LEMKE:
- 7. I...my position is I see here he has only a problem with
- 8. the wording and I think he's...whoever gave him this opinion
- 9. is probably wrong. I think any type of proof that he wants,
- 10. he can set out in the matter of regulations of the department.
- 11. We're not fixing regulations here. We're just putting in one
- 12. line that there must be proof of public liability in uninsured
- 13. motorists insurance. That is governed by his powers to regulate
- 14. the department and the Secretary of State can make the rules
- 15.
- and regulations. As far as the cost factor here, at the present 16.
- time, we hold hearings to revoke plates, we send out agents to 17. pick up plates when people have accidents. And what is the
- 18. cost to the person that is injured? It's more than twenty dollars.
- 19. Cause we know all here the cases we hear the injuries are great
- 20. and right now the people that take out insurance are forced to
- 21. buy uninsured motorists insurance, which they're paying for
- 22. somebody else to drive around the highways without insurance.
- 23. And I can't see where this is going to cost any more money than
- 24. we're presently paying for having hearings to revoke licenses.
- 25. Cause we'll have this...this...there won't be a hearing. We won't
- 26. have to have a hearing. You just won't get your license plate
- 27. if you don't show...if you don't have proof of liability insurance
- 28. prescribed by the Secretary of State in whatever manner he
- 29. sees fit. And this is how it has to be.
- 30. PRESIDENT:
- 31. Senator Morris.
- 32. SENATOR MORRIS:
- 33. I...I still am waiting for an answer to my question.

ı. What is Secretary Howlett's position on this bill...or this 2. amendment? 3. PRESIDENT: 4. Senator Lemke. 5. SENATOR LEMKE: 6. I don't know what his position is on the bill. I know 7. this, that we have a letter, Secretary Howlett was aware of this...on,,, 8. not him but somebody in his office on May 5th of '76 and I think 9. it's...in there he said he's for ... all for the concept of 10. liability in uninsured motorists coverage and I think this is what's 11. there. I think the wording is...meaningless, because I don't 12. think you need the wording he's...the...the...whoever holds the í3. office sets forth the regulations and the policy of that office. And that's what we're leaving it here. All we're putting in is 14. 15. a...a concept that you must have proof of liability insurance 16. and this concept is what he demands in the way of proof is 17. up to his...up to the man that holds the office and sets the 18. regulations. And this is not an attempt to gut the bill. 19. This concept is here because now is the time if we're considering five year license plates, we should also consider compulsory 20. 21. insurance and that's what we're doing here. 22. PRESIDENT: 23. Senator Morris. 24. SENATOR MORRIS: 25. I would like to repeat one more time, what is Secretary 26. Howlett's position on this amendment? 27. PRESIDENT: 28. Senator Lemke. 29. SENATOR LEMKE: 30. I never received an opinion from his office. I never 31. requested one. And what it has...it seems like it's the 32. opinion of our present Governor that he likes to have uninsured

motorists drive around and maim people so they don't collect

from anybody and have to pay their own expenses. And that's where

33.

- 1. the policy is. He vetoed our bill which was put through here.
- 2. He's the man that vetoed it and it's not up to Secretary Howlett
- to give an opinion. We're trying to do something here. 4.
- we're going into a concept, we're trying to do this. Now, this 5.
- is what we're trying to do. This bill...there was a bill in...
- 6. in...in Transportation Committee some time ago for...for
- 7. multiple license plates. And this concept was discussed and...and
- 8. ...and this is why we put it in study. Now, we're coming out
- 9. and we want to have this concept on. I think those people that
- 10. want the concept on will vote for it. Those people that don't
- 11. will not...will vote against it. Now, it's as simple as that.
- 12. Are you for the people that pay their way and pay for insurance or
- 13. you for the people that drive around and freeload on the other
- 14. people that pay? And that's what it's all about. I can't see
- 15. nothing wrong with this concept. I think it will lower...lower
- 16. lower costs as far we won't have to...hearings on revocation of
- 17. plates because you just won't get plates if you don't have liability
- 18. insurance.

22.

- PRESIDENT: 20.
- Senator Morris.
- 21. SENATOR MORRIS:
- Well, thank you, very much, Mr. President. I'11 23. conclude quickly. I...you know I voted for the mandatory license
- 24. or insurance bill last year, but I think at this point, the tactic
- 25. is pretty obvious and I hope everybody notes tonight that
- 26. if this amendment goes on the bill, the five year license plate
- 27. bill is dead for this Session. And I think we ought to resist the
- 28. amendment and make the bill passable and get to five year plates 29.
  - and stop the monkeying around.
- 30. PRESIDENT:
- 31. The question is on the adoption...pardon me. Now this is 32.
- your second time, Senator. Has everybody spoke who desires to 33. speak the first time? All right. Senator Harber Hall.

1. SENATOR HALL:

2. Mr. President, for the edification of the Body, we've

3. had some discussion about sponsorship and House sponsorship

4. and who is the sponsor. I've just been informed by the House

5. sponsor of this measure that he is in favor of compulsory

6. insurance.

7. PRESIDENT:

8. Thank you, very much.

9. SENATOR HALL:

11.

13.

27.

30.

10. On this bill. PRESIDENT:

12.

Senator Harris. SENATOR HARRIS:

14. Well, thank you, Mr. President. Since Senator Hall has

15.

raised the question of sponsorship, I was not on the Floor

16. when this bill was called and I'm deadly serious, Mr. President,

17. yesterday...yesterday...yesterday was announced...you announced that your 18.

parliamentarian and you would make a determination on a ruling,

19. on the question of sponsorship. Yesterday, Mr. President, you

20. communicated an advisory which I think is novel and not

21.

persuasive but an important issue has just not been mentioned by

22. Senator Hall. What is the situation with respect to the question

23. of Senator Chew's sponsorship of this bill?

24. PRESIDENT:

25. Is this...is this an inquiry, Senator? You're inquiring of me...

26.

SENATOR HARRIS:

Yeah. This...this is a...

28. PRESIDENT:

29. ...who is the... SENATOR HARRIS:

31. This is a parliamentary inquiry with respect to a very key

32.

and cardinal matter of control of legislation in the Illinois

33. State Senate. The matter of sponsorship.

- ı. PRESIDENT:
- 2. We are on the question of the adoption of an amendment.
- з. A question relating to sponsorship at this time, the Chair
- 4. will rule, is out of order. Senator Lemke may close the debate.
- 5. SENATOR LEMKE:
- 6. This is not a tactic to gut...
- 7. PRESIDENT:

24.

25.

- 8. Just a moment, Senator Bruce, second time.
- 9. SENATOR BRUCE:
- 10. Right. Thank you, Mr. President, members of the Senate.
- 11. Since Senator Berning mentioned my name, I did feel that I should
- 12. I hope Senator Berning, you are still here and I
- 13. still do remember your name after six years. As...as to the conflict
- 14. of interest, Senator Berning, I would point out that on our
- 15. Calendar today, this is the one hundred and fifty-fifth
- 16. legislative day, so at least for one hundred and fifty-five
- 17. times during this Session, I have had not the potential to
- 18. have the conflict, although sometimes I regret that, I wish I
- 19. were home practicing law. This is one of those times, I'm afraid.
- 20. We have had a lot of debate about Secretary Howlett's position

and I think it ought to be made clear that Secretary Howlett, in

- 22. a letter he's personally signed, and sent to Governor Walker
- 23. asks that the Representative Laurino's bill be vetoed.
- bill, in fact, was vetoed and that veto was not overridden
- by either the House or the Senate. That is the facts as they
- 26. I want everyone to know what Senator...now, I've forgotten
- 27. your name, Senator Sommer...Brady...okay, Senator Sommer
- 28. stated as you are going to raise the rates for everyone in the
- 29. State of Illinois if this passes. We are talking about serious
- 30. legislative matters. And for every person in this State that
- 31. does not have the money to buy insurance, you are saying to them,
- 32. don't drive to work, go on public aid. You are saying to those
- 33. people, we don't care if you can travel in this country and to every

- insurance agent in this State, you are going to see a long line
- of citizens trying to get insurance and with the huge number
- going on, you are going to see a trememdous increase in rates.
- 4. Now, the Secretary of State, I am told today, extended for one
- month the requirement that category two vehicles, namely pickup
- 6. trucks and light vehicles, not have their license plates on...
- by tomorrow morning, extended by one month. If this bill should
- pass and be signed by the Governor in one month from today,
- 9. agents throughout this State are going to make a killing and I'm
- not going to be part of that. The bill has been vetoed, that
- 11. was the position of the Secretary of the State, he wants this
- 12. bill, I'm told and anyone who wants this bill, ought not to
- 13. vote for the amendment.
- 14. PRESIDENT:
- 15. Senator Glass.
- 16. SENATOR GLASS:
- 17. Well, thank you, Mr. President. As a Senator who supported
- 18. this legislation last year, I find myself in support of the
- 19. amendment and I would point out to Senator Bruce that if this
- 20. amendment embodies a concept that did not go through committee
- 21. what about the entire bill itself? I would remind the Body
- 22. that the bill, as it now stands, was added as an amendment at a
- 23. late date onto a relatively simple bill that increased fees.
- 24. So that if this concept is important, and I think it is, so also
- 25. is the concept embodied in Senator Lemke's amendment. I don't...
- 26. I haven't seen the amendment, but I don't think it bears any
- 27. effective date. So, I can't imagine the problem Senator Bruce
- 28. raises of people having to have insurance within the next
- 29. month becoming a real one. It seems to me the effective date,
- if the bill is signed, will be October 1st. Thank you, Mr.
- 31. President.
- 32. PRESIDENT:
- 33. Senator Knuppel. Second time.

- 1. SENATOR KNUPPEL:
- 2. As so often, Senator Bruce makes the most brilliant
- 3. arguments, but they...they lack total logic. There is no reason
- 4. in the world, Senator Bruce, that anybody ought to be allowed
- 5. out on the road without insurance to hit somebody that's got
- 6. insurance. Whether they work or not, I could care less. I
- 7. damn well don't want somebody out there hitting me, who has
- 8. no insurance. Well, if he...
- 9. PRESIDENT:
- 10. Senator Wooten...Senator Lemke may close the debate.
- 11. SENATOR LEMKE:
- 12. This is not a move to gut a bill. It is not a move
- 13. to tack on an amendment on a bill. It's a move to do something
- 14. that's long overdue in the State of Illinois, and that's to
- 15. require proof of insurance before you get your license plates.
- 16. Now, those people that want to vote against the amendment
- 17. have their privilege and as far as this concept not being
- 18. given a hearing, this concept was thoroughly thrashed out
- 19. last year and was passed by this Body. It certainly had
- 20. a complete hearing in this Body and in the House because both
- 21. Houses passed the bill. The concept of the five year license
- 22. plate was talked about over a period of time and I think that this
- 23. is a necessary step in the right direction and I ask for a favorable
- 24. vote.
- 25. PRESIDENT:
- 26. The question is on the adoption of. ... for what purpose
- 27. does Senator Morris arise?
- 28. SENATOR MORRIS:
- 29. Mr. President, I'd like to move to lie this amendment...
- 30. this motion upon the Table. Lay it...lie it, okay lay it upon the Table.
- 31. PRESIDENT:
- 32. Senator Morris, would you state your motion again, please?
- 33. SENATOR MORRIS:

- ı. I would like to let this...place... I would like to 2. place Senator Lemke's motion on this amendment upon the Table. 3. PRESIDENT:
- It's nondebatable. Senator Lemke has moved the adoption 5. of Amendment No. 2 to House Bill 3522. Senator Morris moves
- 6. to Table that motion. All in favor of Senator Morris' motion
- 7. will vote Aye. Opposed will vote Nay. The voting is open.
- 8. Have all voted who wish? Take the record. On that question
- 9. the Ayes are 18, the Nays are 24 with 3 Voting Present.
- 10. The motion to Table the adoption of the amendment fails. 11.
- now revert to the adoption of the amendment. The question 12. is shall Amendment No. 2 be adopted? Clear the board, please.
- 13. On the adoption of Amendment No. 2. Those in favor will vote
- 14. Aye. Opposed Nay. The voting is open. Have all voted who
- 15. wish? Take the record. On that question the Ayes are 21,
- 16. the Nays are 16. Amendment No. 2 is adopted. Any further
- 17. amendments?
- 18. SECRETARY:

- 19. Amendment No. 3 offered by Senator Harris.
- 20. PRESIDENT:
- 21. Senator Harris.
- 22. SENATOR HARRIS:
- 23. Thank you, Mr. President. Amendment No. 3 is a technical
- 24. amendment that I have had to be prepared. This amendment
- 25. removes any question of vehicles of the second division from
- 26. the five year registration plan, vehicles of the second division
- 27. being trucks. It also goes through the bill and corrects
- 28. various references with respect to the word "sticker,"
- 29. where the case of singular and plural usage is not absolutely
- 30. clear. With respect to this second point, it's really a rather
- 31. technical clean up of this bill which, in all candor, needs a
- 32. great deal of work. Then, the third part of Amendment No. 3 is
- 33. also clarification with respect to the cost of a sticker in the

- first instance or stickers when an application is made under 1.
- 2. the provisions of Section 3-820 of the Vehicle Code.
- 3. then additionally, there is within this amendment the granting
- of discretion to the Secretary of State in the instance of the 4.
- 5. term of the life of plates for State vehicles. The bill changes
- 6. the present two year period with respect to State vehicles
- 7. to one year and then further provides that the Secretary
- 8. will have discretion to extend that term for State vehicles.
- As I think most of the members are aware, no fees are involved 9.
- with respect to State vehicles but there should be granted to the 10.
- 11. Secretary, this matter of discretion with respect to State owned
- and operated vehicles. The reason for making perfectly clear 12.
- 13. that trucks are excluded from the five year or multiple year
- 14. registration plate provision deals with the question of
- 15. revenue. I would point out for example, that the comparative
- 16. cost of the highest category of second division plate, the
- 17. VDB plate, of fifteen hundred sixty dollars, if an operator
- 18. of such a vehicle were to escape detection that it would
- 19. equal the revenue loss of fifty-two passenger vehicles of
- 20. the first division with respect to revenue loss.
- 21.
- obvious to me that with respect to the very serious question of
- 22. revenue production, and that really is a most important responsibility
- 23. of the administrator of this Act and certainly with respect to
- 24.
- law enforcement personnel, that the question of single year 25.
- plates for commercial vehicles will considerably enhance our
- capacity to gather all the revenue that is due and owing to the 27. State. This amendment makes a great deal of sense and I would
- 28.
- be happy to respond to any questions and at the conclusion of such 29.
- an opportunity would urge the support of the membership for the
- 30. adoption of Amendment No. 3 to House Bill 3522.
- 31. PRESIDENT:

- 32. Senator Wooten.
- 33. SENATOR WOOTEN:

- Mr. President and colleagues, I am a little puzzled why
- a technical amendment would delete Section 3-404 completely
- 3. and would also delete Section 3-816 in its entirety and that
- 4. takes up some three and almost four pages. It seems to me that
- 5. these are not merely technical changes.
- 6. PRESIDENT:
- Senator Harris.
- 8. SENATOR HARRIS:
- Thank you, Mr. President. I explained, Senator Wooten,
- 10. there were four provisions in this amendment. First, and I stated
- 11. it clearly, that the amendment removes vehicles of the second
- 12. division from the five year or multiple year registration
- 13. requirement. And the second part, which I referred to in four
- 14. descriptions, was the question of clarification with respect to the
- 15. use of the word "sticker" in connection with its singular and
- 16. plural usage throughout the bill. Third, was the question and
- 17. that second part is wherein the amendment tends to be technical.
- 18. Third is a clarification with respect to the cost of a sticker
- 19. or stickers when application is made under the provisions
- 20. of Section 3-820. And then four, the provisions of this amendment
- 21. relate to the change in the two year period which is the law
- 22. now with respect to State owned vehicles to a one year period
- 23. with discretion on the part of the Secretary to extend it.
- 24. Now, the very first part of the amendment, which I described in some
- 25. detail, is that part that removes those two important sections
- 26. relating to the exception of vehicles of the second class from the
- 27. multiple year or five year plate requirements. The reason for that
- 28. being that revenue loss is a factor that must be considered when
- 29. one shifts into multiple year licensing. The one great
- 30. achievement of annual license plate registration systems is
- 31. that revenue gathering is the most effective under annual
- licensing plans.
- 33. PRESIDENT:
- 34. Senator will close his remarks.

1. SENATOR HARRIS:

2. I did not represent that the removal of the second division

3. vehicles by means of Amendment No. 3 was technical. That certainly

4. is substantive. But two other factors involved in this amendment

5. are technical in nature and the fourth point that I made is

6. substantive with respect to the change of the present two year

7.

life of State owned vehicle registrations. 8.

9. Senator Wooten.

PRESIDENT:

10. SENATOR WOOTEN:

11. Well, before I raise an objection, I'm...I'm frankly

12. curious, Senator Harris, in light of the amendment that was

13. so happily added just a few moments ago, if we were to accept

14. this amendment, do you believe your entire side would support

15. this bill in this form?

16. PRESIDENT:

17. Senator Harris.

18. SENATOR HARRIS:

27.

19. Senator, I'm not sure that my entire side will support

20. this bill when it gets into its final form, but I suggest to you

21. that I am one who believes in multiple year licensing. I also 22. believe in care and attention in developing major new policies

23. for the State of Illinois. I also believe in a cardinal principal

24. in effective deliberative body activity, and that is the question

25. that the sponsorship of a bill is an important matter. I'm

26. not sure I have responded fully to the question you raise and that

28. I can't speak, you know, for the entire side of my side of the

29. I know you know that westend to be somewhat individualistic

question is, will this entire side support passage of the bill?

on matters of major policy like this. And whether, in fact, 30.

31. the twenty-five of us and I...well, there are not twenty-five

32. of us here now, whether they will all support this or not, I don't know. If it would accommodate you, I would be happy to call 33.

34. a caucus and I... I would be happy to call a caucus and develop

- a policy on the question and then be in a position to precisely 1.
- respond as to whether all of the members of this side of the 2.
- aisle would support the bill if this amendment is adopted. 3.
- 4. PRESIDENT:
- 5. Senator Wooten.
- 6. SENATOR WOOTEN:
- Thank you for that brief and straight forward answer, 7.
- Senator Harris. Inasmuch as this amendment deletes second 8.
- division vehicles from the five year license approach, I would
- 9. 10. move to Table this amendment.
- 11. PRESIDENT:
- The motion is to Table. It is not debatable. The question 12.
- is on the Tabling of a motion of Amendment No. 3? All in favor 13.
- of Tabling the amendment will vote Aye. Opposed will vote 14.
- Nay. The voting is open. Have all voted who wish? Take 15.
- the record. On that question the Ayes are 25, the Nays are 16.
- 22, with none Voting Present. Amendment No. 3...I heard you... 17.
- Amendment No. 3 fails...is Tabled. That's right. Amendment
- 18.
- No. 3 is Tabled. Now a verification has been requested of both 19.
- the affirmative and the negative votes. The Secretary...will 20.
- the members be in their seats? The Secretary will read the 21.
- affirmative votes and then the negative. 22.
- The following voted in the affirmative: Brady, Bruce, 24.
- Buzbee, Carroll, Demuzio, Donnewald, Dougherty, Egan, Kenneth, 25.
- Hall, Hickey, Hynes,... 26.

SECRETARY:

27. PRESIDENT:

- Will the members be in their seats and please, let's have 28.
- the aisle clear. The Fire Department says it's a violation. 29.
- 30. SECRETARY:
- ... Johns, Joyce, Knuppel, Kosinski, McCarthy, Morris, 31.
- Netsch, Palmer, Rock; Roe, Smith, Vadalabene, Wooten, Mr. President. 32.
- 33. PRESIDENT:

- ı. Read the negative. Senator McCarthy here? Take him
- 2. off the roll call. Read the ... that's all right. On this
- 3. question the Ayes are 24, the Nays are 20... Senator Hickey is in 4.
- her seat. On this question the Ayes are 24, the Nays are 22,
- 5. the motion carries. Amendment No. 3 is Tabled. Be at ease a
- 6. moment. Senator Wooten is recognized.

SENATOR WOOTEN:

7.

21.

25.

- 8. Mr. President and colleagues, we reached a point of diminishing
- 9. returns on this bill. I think that what has happened has
- 10. pretty well insured that we simply have no practical
- 11. hope of getting this through. We're running up against the
- 12. deadline and I am impeding progress we could be making on other
- 13. bills. I'd like to take this out of the record.
- 14. PRESIDENT:
- 15. Take it out of the record. ... Secretary, what do you have?
- 16.
- 17. SENATOR LATHEROW:
- 18. I just wonder on the taking it out of the record, now does

The bill is taken out of the record in the posture

19. that take the amendment off that we have on now?

For what purpose does Senator Latherow arise?

- 20. PRESIDENT:
- 22.
- in which it is at present and goes back to the order on the
- 23. Calendar where it was.
- 24.
- SENATOR LATHEROW: Thank you.
- 26. PRESIDENT:
- 27. Senator Clarke.
- 28. SENATOR CLARKE:
- 29. Before we leave the order of 3rd reading, we haven't
- 30. been there for a long time. I've got another bill I'd like
- 31. to call.
- 32.

PRESIDENT:

- 33. 3061, perchance?
- 34. SENATOR CLARKE:

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ı.
           How did you guess?
2.
       PRESIDENT:
3.
           Psychic.
                      ...bill.
4.
       SECRETARY:
5.
            House Bill 3061.
6.
                (Secretary reads title of bill)
7.
       3rd reading of the bill.
8.
       PRESIDENT:
9.
            Senator Clarke.
10.
       SENATOR CLARKE:
            Well, Mr. President, I'd like to first say that I was
11.
       sad about what happened
                                    yesterday when I got up to ask
12.
       for leave to move back to 2nd reading. In twenty years down
13.
       here, and I hope you listen, Senator, in twenty years down
14.
       here, that's the first time that I have ever heard that permission
15.
       denied and I resent it. I think it was a very sad thing to
16.
       happen. However, as far as this bill is concerned, it really
17.
       doesn't make a bit of difference. I was merely trying to
18.
       affect accommodation. That amendment was not necessary. It would
19.
       have cleaned up the bill in terms of old references. But, this
20.
       bill, and I've been told this by none other than Pete Bobbitt
21.
       the former head of the Legislative Reference Bureau, does not
22.
       in any way jeopardize 990 or the transition schedule. Of course,
23.
       you all know the subject matter. We've discussed it. This creates
24.
       a Property Tax Commission and removes those functions from the
25.
       Department of Local Government. And I would just say that based
26.
       on the record of the last...of the last three years and beyond
27.
       that anything would be better than what we have had. There's
28.
       been disagreement about qualifications. This bill has qualifications
29.
       for those commissioners stated in terms of education, backround
30.
       and experience in the property tax field. And that's a lot more
31.
       than we've had with a director who has had the responsibility
32.
       for affecting these administrative purposes. I think that this is
33.
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ı. a bill that needs to be done now because it's been stated we 2. shouldn't do it because of political reasons, that a new 3. governor is coming in. Now is the time to do it. We don't 4. know who the Governor is going to be but whoever it is, they 5. can be better served. The basic purpose, obviously, of this is 6. to remove the temptation to manipulate the multipliers and with 7. the crunch that we have financially, that can be a tremendous 8. temptation. All you got to do is raise the multipliers and 9. you can lessen the amount of State aid and the hundreds of 10. millions of dollars. I think this is a very good bill that has 11. had a lot of thought. I'd like to suggest that not only the 12. joint committee but the Assessor's Office in Cook County and 13. their...through their representative, have had input into the 14. making of this bill and it does not apply to Cook County in any 15. fashion other than the department presently has, which is applying 16. a multiplier. Many members outside of the Legislature 17. in terms of the assessing field, have had input and I think it's 18. an idea that should be moved now. Thank you, Mr. President. 19. PRESIDENT:

20. Any further discussion? The question is...Senator Carroll.
21. SENATOR CARROLL:

22.

23.

24.

25.

26.

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29.

30.

31.

32.

33.

Thank you, Mr. President. Just very briefly. Senator, since although I was not referred to by name, I was referred to by reference in debate. I might add that the point of that was when Senator Rock made a motion, the sponsor of the legislation indicated that the bill had been totally worked out, was perfect in shape and in form and in concept and idea. That is not, in fact, the case. That is why we had asked for the opportunity to work on it further. It is in extremely difficult shape right now and I would like to just point out a few of the defects as we did at the time of Senator Rock's motion. My point of objecting at that time is that you can't have it both ways. Either it is right or it is not right. What it does now in its present form, just

- 1. technically, is it does not bring into it the language
- 2. of 990. Senator Harris Fawell may like that but it takes out
- 3. the language that was added last time that provided for
- 4. thirty-three and a third percent state-wide. It, in fact, now provides
- 5. for full cash value and the fifty percent concept and
- 6. obfuscates the areas of 990. This is an area, I serve on that
- 7. commission, that has been constantly changing, whether it should
- 8. be a five man board, a three man board, standards or what.
- 9. As it presently exists, there are no standards for the
- 10. three czars who are to assess all the property in the State except
- 11. Cook County. There are no standards at all as to whether they have
- 12. any qualifications to hold those offices. Nor is there any
- 13. obligation on them to act in consort throughout the State, so
- 14. instead of having one director, state-wide, you will have possible
- 15. three people cutting up the State and being the total and absolute
- 16. czar for that section of the State that they amongst themselves
- 17. decide that each of them should have. I think what you're doing
- 18. here is putting politics back in in the present form. I think
- 19,
- we need something in here to guarantee that politics are not
- 20. the criteria on which you establish a multiplier. Some such
- 21. thing as a unanimous decision, for example, on assessing a
- 23.

multiplier. Additionally, you're providing for all kinds of

all the details. We did so in the debate on Senator Rock's

- additional salaries in this legislation. I won't go through
- 25.
- I would just like to remind the members of each and motion.
- 26. every point that was brought up at that time and ask them to
- 27. oppose this legislation at this time of year. Thank you.
- 28. PRESIDING OFFICER: (SENATOR ROCK)
- 29. Further discussion? Senator Latherow.
- 30. SENATOR LATHEROW:

22.

- 31. Well, thank you, Mr. President. I hate to be repetitious
- 32. somewhat on what Senator Carroll has to say. Yet, I think when
- 33. you put in a piece of legislation and say that the ability of these

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1.
       peoples' serving shall be measured by their education; what
 2.
       that education is, there's nothing, whether it's first grade,
 3.
       through college holding a degree in business education or whatit
 4.
       is, training...training in what and experience. Of course, too,
 5.
       Mr. President, they do have to be real people. Probably those
 6.
       like the supervisors of assessment that we made mandatory about
 7.
       five or six years ago and solved all the problems at that time,
 8.
       Mr. President, if you remember. The problem of that day, if we
 9.
       will just appoint supervisors...supervisors of assessments in
10.
       each of these counties and make them a compulsory office and add
11.
       from forty to fifty thousand dollars expenses to each county,
12.
       we've solved the taxing problems. I can hear it well a few
13.
       years ago. I listened to it from three or four people and it
14.
       solved it. This is how it solved it. Then when we had a problem
15.
       about a multiplier, we come back and all at once we have
16.
       new ideas, what have you done in this area the supervisor of
17.
       assessment that solved all your problems a few years ago?
18.
       Let me tell you what. Sure, you've done something about it,
19.
       you've increased his salary in these bills. In this series
20.
       of bills that you have here, you're increasing the salary of those
21.
       fellows in every county in my district. I checked them all.
22.
       To as much as, in one of them, you're raising them eight thousand
23.
       dollars a year for the good job in solving all the problems
24.
       that they were going to solve five or six years ago for you.
25.
       Of course, they're not real...real people. They make mistakes.
26.
       But, now we're going to have real people in this position, Mr....
27.
       Senator Carroll. These people aren't just going to be ordinary.
28.
       They'll be the supervisors of assessment from some counties
29.
       throughout the State, in my mind, and they'll come down here to
30.
       Springfield and be the monitors, the commissioners and they'll
31.
       draw not the eleven, twelve, thirteen, fourteen, fifteen,
32.
       eighteen thousand dollars a year, they'll draw forty thousand
```

dollars a year. All we're creating here is another example of

- 1. what we created just about three years ago in another agency
- of this government that jumped equal to or in excess of another
- 3. agency, not so terribly long ago. I just...I just want to say
- 4. that I'm wholeheartedly against these and when you say that
- 5. once you get these people appointed and qualified, says nothing
- 6. about how they're going to qualify after they've been appointed.
- 7. Whether they go before some board for examination, or whether
- 8. it's by the appointment that comes before the Executive Committee
- 9. in this Senate for their final appointment. I've saved this bill,
- 10. Mr. President, probably for about a month waiting for the
- 11. period we had a few days ago and again tonight. It's wholly
- 12. obnoxious to me and I refrain from talking about some of the other
- 13. bills that are included that follow it. Thank you, Mr. President.
- 14. PRESIDING OFFICER: (SENATOR ROCK)
- 15. Senator Bell. Senator Knuppel, for what purpose do you arise?
- 16. SENATOR KNUPPEL:
- 17. This is the eleventh hour and I think this...this is a
- 18. very important bill, it's true, but we have things that require
- 19. thirty votes, that will require thirty-five in a half an hour
- 20. and I think some of those things are on the desk. I move the
- 21. previous question.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Well, that motion will be in order. There were four members
- 24. of the Senate who indicated they wish to be heard. They will
- 25. be recognized and then you will be recognized for that purpose.
- Senator Bell.
- 27. SENATOR BELL:
- 28. Thank you, Mr. President. I'd ask...like to ask a question of the
- 29. sponsor if he'll yield.
- 30. PRESIDING OFFICER: (SENATOR ROCK)
- Indicates he will yield. Senator Bell.
- 32. SENATOR BELL:
- 33. Senator Clarke, I know as well as the other members here in the

- Senate that you've spent a great deal of time on this type
- of question, as a matter-of-fact, I guess some years and
- that you've gained some expertise in this. Something that I
- 4. have in my mind is...addresses itself to a problem where we had
- 5. a previous...as I understand it, a previous commission that's
- 6. been in existence trying to handle this. What makes you think
- 7. that your solution under House Bill 3061 is, in fact, going
- 8. to resolve some of these serious problems?
- 9. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Clarke.
- 11. SENATOR CLARKE:
- 12. This function has been handled by the Department of Local
- 13. Government for about ten years since it was shifted from the
- 14. Revenue Department. A previous commission has not handled it
- 15. except going back to the '30's and in those days we had a tax
- 16. commission that operated on a very high level, Professor Simeon...
- 17. Leland Simeon of Northwest University was the Chairman of it.
- 18. The present Vice-President of the Chicago Federal Reserve
- 19. Bank was a member of it. That's the caliber of person that
- 20. was on a tax commission when it operated in those days and
- 21. it should be now.
- 22. PRESIDING OFFICER: (SENATOR ROCK)
- 23. Further discussion? Senator Berning.
- 24. SENATOR BERNING:
- 25. Thank you, Mr. President. I rise in support of this
- 26. legislation and would just like to briefly remind the members
- 27. of this Senate that seldom if ever do we pass substantive
- 28. legislation regardless of how much diligent study and effort goes
- 29. into it but what we need to make some corrective changes from time
- 30. to time. In fact, every year, we get a bill through here that
- 31. sometimes, as this year, was at least an inch and a half thick
- 32. making corrections in legislation which we inadvertantly
- 33. passed. Now, I'd like to remind the members that we have all had
- 34. much in the way of misgivings, doubts and disenchantment and Yes,

- 1. disgust with the whole equalization process under the Department
- 2. of Local Government Affairs. In fact, in my opinion,
- 3. the director even today, after all of his experience on the job
- 4. training still doesn't have a grasp of what the problems
- 5. are and how to answer them. There has been a determined.
- 6. serious, conscientious effort on the part of a great many
- 7. people in drafting meaningful legislation here to help
- 8. us to help our constituents and our local levels of government
- 9. meet their responsibility as we have dictated it, namely
- 10. equalization. If you need any other illustrations of legislation
- 11. we have passed and recently which has had efforts made at
- 12. correction, let me remind you that the Resource Equalizer
- 13. has been causing us fits. It has created a dilemma that we still
- 14. are unable to resolve after all the experience we've had with it
- 15. so far. The RTA at least for some of us, in all sincerity,
- 16. again, has caused us untold misery. We are attempting to correct
- 17. that. What I'm saying is we have before us a logical, defensible,
- 18. well documented effort to provide meaningful answers to a serious
- 19. problem and Yes, as time and experience...
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Senator...Senator...
- 22. SENATOR BERNING:
- 23. ...arise...
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. ...will you conclude your remarks?
- 26. SENATOR BERNING:
- 27. ...we...we may need to make corrective changes next
- 28. year.
- 29. PRESIDING OFFICER: (SENATOR ROCK)
- 30. Senator Fawell.
- 31. SENATOR FAWELL:
- 32. Mr. President, members of the Senate. Several times
- 33. in this debate and previously, it has been stated that I was
- 34. against House Bill 990 and still am. Well, one of the reasons

I voted against House Bill 990 was because I have not had

1.

5.

14.

31.

- 2. the confidence in the Department of Local Government Affairs
- being able to do the job in regard to policing assessments 3.
- under the thirty-three and a third percent obligation, for instance, 4.
- any more then they were able to do it under the fifty percent. And until such time as we really seriously address ourselves to 6.
- constructing machinery whereby we can be convinced that we do 7. or at least are coming as close as possible to equalization Я.
- of assessments we're going to continue to have the inequities 9.
- that Senator Hickey, for instance, justifiably complained about. 10.
- The county of Winnebago was doing the job, perhaps better than 11.
- any county and because of that, there was detriment suffered there 12.

have the culmination of really years of work and of course,

- and that is true in many, many other areas. Now, here we do 13.
- 15. one can nitpick and always find some problems. Senator Carroll,
- 16. who is a very good attorney, articulate man, and he points out
- that we're going have three czars. Course, right now we have 17.
- a dictator, one person. I don't know of any qualifications 18.
- whatsoever and we simply have allowed the department to kind of 19.
- just like...just...just be there and not really address ourselves too seriously 20.
- to it. One point, I see my time is running out, that I think everyone 21. of us ought to consider and that is that the sponsor of this 22.
- legislation, Senator Terrel Clarke, is retiring. I think we all 23.
- would agree that he is one of the most respected members 24.
- of this legislative Body that we have ever had; that he is 25.
- respected, certainly, in this field, as well as many others 26.
- but certainly in this assessment field. This is a culmination of 27.
- many years of effort on his part and I think it's altogether 28. fitting that we should cap what has been an outstanding 29.
- legislative career by recognizing the merits of this legislation, 30.
- PRESIDING OFFICER: 32. (SENATOR ROCK)

so I rise in strong support of it.

- Senator Terrel Clarke, I will now entertain Senator 33.
- The four...there were Knuppel's motion for the previous question. 34.

- 1. four members who had requested to speak at the point at which
- 2. Senator Knuppel made that motion. I asked him to defer it to
- 3. hear from those four, not until after the motion was made.
- 4. I beg your pardon, Sir. Senator Knuppel has moved the previous
- 5. question. All those in favor signify by saying Aye. All those
- 6. opposed. The Ayes have it. Senator Clarke to close the debate.
- 7. SENATOR CLARKE:
- 8. Mr. President, I just want to briefly answer the nit-
- 9. picking that was thrown at this proposition because the fact of the
- 10. matter is as I stated, I have it on the authority of Pete
- 11. Bobbitt and Maurice Scott both that this does not in any way
- 12. jeopardize 990 or the transition schedule. The standards in this
- 13. bill are general because we should give latitude to the Governor
- 14. and his appointments. The Senate has the confirmation power.
- 15. But, he also should get the best men and the standards
- 16. are far higher than presently for the director of the Department
- 17. of Local Government. This would take it out of politics because
- 18. it would take it out of the power to manipulate that not only
- 19. this Governor, but previous Governors have used in terms of
- 20. favoring one group as against another group or using as I said,
- 21. to move the multiplier up or down, depending on how much money
- 22. they want to spend. This proposition is one that I think is
- 23. an absolute necessity and the sooner, the better. Now is the
- 24. time to do it, when we don't know who the next Governor is going.
- 25. to be. Now is the time to do it when we can get going
- 26. on straightening out this mess that we have had. We are doing
- 27. a good job so far on the 990 in terms of equalization. I just
- 28. want to throw in that some counties have come from a multiplier
- 29. four down to one, such as our famous Johnson County. But, we
- 30. need to insure that that continues in the future and I think
- 31. a tax commission is the way to do it and I implore you, vote
- 32. Aye on this proposition.
- 33. PRESIDING OFFICER: (SENATOR ROCK)
- 34. The question is shall House Bill 3061 pass? Those in favor

- ı. will vote Aye. Those opposed will vote Nay. The voting is
- 2. open. Have all voted who wish? Take the record. On that
- .З. question the Ayes are 28, the Nays are 17, none Voting
- 4. Present. Senator Clarke moves to place this bill on the
- 5. order of Consideration Postponed. Senator Nimrod, I do intend
- 6. to call 3830 at your request. Senator Hynes, who has to go
- 7.
- to a Conference Committee along with Senator Weaver you... 8.
- I understand there's a resolution that should be acted upon 9.
- very shortly here and then they can remove themselves.
- 10. Leave to the order of resolutions. Read the resolution, Mr.
- 11. Secretary.
- 12. SECRETARY:
- 13. Senate Resolution 420, offered by Senator Thomas Hynes
- 14. and Stanley Weaver.
- 15. (Secretary reads SR 420)
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. Senator Hynes moves to suspend the rules for the
- 18. immediate consideration and adoption of this resolution. Any
- 19. discussion? All those in favor signify by saying Aye. All
- 20. those opposed. The Ayes have it. Senator Hynes now moves
- 21. ...can we get the resolution on the board, please? Senator
- 22. Hynes moves the adoption of Senate Resolution 421. All those
- 23. in favor signify by saying Aye. All those opposed. The Ayes
- 24. have it. The resolution is adopted. On the order of House
- 25.

Bills on 3rd reading. On the order of House Bills on 3rd reading

- 26.
- is House Bill 3830. Read the bill, Mr. Secretary.
- 27. SECRETARY:
- 28. House Bill 3830.
- 29. (Secretary reads title of bill)
- 30. 3rd reading of the bill.
- 31. PRESIDING OFFICER: (SENATOR ROCK)
- 32. Senator Nimrod.
- 33. SENATOR NIMROD:

1. Yes, Mr. President and fellow Senators. This is the 2. assessors bill. We have heard Senator Clarke talk about the bill 3. that would set up the tax commission and this is one of the three 4. bills that was being presented here on the Calendar today 5. that provided for the relief as a result of the Tax Study 6. Commission which came about and developed and a supervisor 7. assessment bill, a tax commission bill and the assessor bill. 8. This...this bill is one that does provide an opportunity for 9. us finally to get about the fact of setting up a means of 10. where we can expect the counties and the townships to end up 11. with having a proper assessments of...of their particular 12. property. This is been one program...one area there's been a 13. gross abuse, we know that there's been a three area of involvement 14. here where the Department of Local Government Affairs is 15. responsible for taking care at the State level which certainly 16. they have not done their job. Supervisor assessment at the county 17. level where there has been many shortcomings and many problems 18. and of course, we know that there's needed reform and qualifications 19. and proper types of assessments at the township level. This 20. bill primarily deals in that area and I'd be happy to answer 21. any questions pertaining to this bill. 22. PRESIDING OFFICER: (SENATOR ROCK) 23. Senator Sommer. 24. SENATOR SOMMER: 25. Well, Mr. President and members, I would have a few 26. observations concerning this bill. Number one, it does not apply 27. to Cook County. However, the majority of the members of this 28. commission are from Cook County and with the exception of Harber 29. Hall sitting over there, I don't think there's anyone who has 30. significant numbers of smaller townships in their district with 31. the exception of Harber. However, these people from another 32. place in the State are going to do something to those districts

that have a number of smaller townships. And I thought I'd indicate

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> 1. very briefly what they're going to do to you. They're going 2. to require that your assessor in most of these townships have з. certain qualifications. Now, my question is, what if we don't 4. find one of these people? What do you do then? It makes 5. another qualification which is... I find bizarre and I would 6. doubt whether township officials are aware of it. It requires 7. certain budgeting for the Office of Assessor in certain townships. 8. In other words, the township boards are mandated to provide 9. extra monies that they do not provide now for this office, 10. for the operations of these offices. I submit to you that my 11. experience, township assessors from all types of townships 12. are like State Senators or any other operation. You...you find 13. good ones, bad ones, in between, people of very differing abilities. 14. What you're doing is you're locking in a small category of people 15. and maybe you couldn't even find these people. You're requiring 16. the townships to pay a great deal of money out to maintain offices 17. for these people and you're setting salaries. You're setting 18. salaries for...for county supervisors of assessment. Salaries 19. in my county that are higher than any county official is currently 20. paid with the exception of the state's attorney's and judges. 21. And I'm beginning to wonder whether the...those persons 22. who constructed this, shouldn't have had some more input from 23. the smaller townships. Now, I'm certainly in accord with the 24. concept that...that we can work and upgrade our standards, but it 25. would be...be my hope that in the event that these bills are not 26. successful that this commission be reconstituted to represent 27. the people that you're doing it to and not a bunch of people from

29. PRESIDING OFFICER: (SENATOR ROCK)

somewhere it's not being done to.

Senator Berning.

31. SENATOR BERNING:

28.

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33.

34.

Thank you, Mr. President. I'd like to emphasize to the members of the Senate that this again is a bill that has been submitted as the result of serious, long, hard study, attention

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1. to detail by a great number of earnest, honest people of

2. integrity. This study commission and its recommendations, in

3. my opinion, deserve the validation of their efforts by the

4. support of the legislation. I regret that the previous bill

5. could not at this time, achieve the sufficient number of votes.

6. We have before us, however, perhaps a bill of even greater

7. significance than the one we were considering before. I'd like

8. to submit to the members of the Senate, that standards for office

9. holders are defensible. Now, if the successful candidate does

10. not have specific talents, training and so on, it's a simple

11. matter to set requirements for the achieving of these standards

12. through training, and we can provide the necessary training.

13. But, more importantly, Ladies and Gentlemen of the Senate:

14. and Mr. President, I want to remind each of you that our citizens

15. back home in our districts, the citizens who bear the tax

16. burden, have a right to demand fair and equitable treatment in

17. the assessment of their property and the collection and

18. distribution of the taxes that arise there from. There is very

19. little that is more galling to our fellow citizens than to discover

20. inequitable and unfair assessments between their properties and

21. like properties in their neighborhood. This is indefensible.

22. We have before us in this bill an opportunity to help

23. assure that fairness is going to accrue. More importantly, perhaps,

24. again our schools are entitled to the assurance that all property

25. is to be fairly and equitably assessed so that all properties

26. carry their fair share of the tax load for the schools.

27. PRESIDING OFFICER: (SENATOR ROCK)

.

28. Senator...

29.

SENATOR BERNING:

30. I urge support for this bill, House Bill 3830.

31. PRESIDING OFFICER: (SENATOR ROCK)

32. Thank you. Senator Latherow.

33. SENATOR LATHEROW:

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32.

33.

SENATOR LATHEROW:

1. Well, thank you, Mr. President. I think this is just like 2. getting to speak twice on the same bill cause there's a lot . 3. in here that was also in the other. I would like to ask a 4. question of the sponsor, if he would yield. 5. PRESIDING OFFICER: (SENATOR ROCK) 6. I beg your pardon. Senator Nimrod. 7. SENATOR LATHEROW: 8. And it says in here, Senator Nimrod...Nimrod, any supervisor 9. of assessment who willfully gives directions which are not in 10. accordance with the law is guilty of a Class B misdemeanor. 11. What would that be? 12. PRESIDING OFFICER: (SENATOR ROCK) 13. Senator Nimrod. 14. SENATOR NIMROD: 15. Well, I think that it's very obvious what a Class B 16. ...misdemeanor...that's willfully and there has to be proof that 17. it was a willfull intent. 18. PRESIDING OFFICER: (SENATOR ROCK) 19. Senator Latherow. 20. SENATOR LATHEROW: 21. I...I just want to know what it would be, what would...what 22. would be the fine, what would be the cost? You're going to put 23. a man in a position where he has created a Class B misdemeanor, 24. what does he get? 25. PRESIDING OFFICER: (SENATOR ROCK) 26. Senator Nimrod. 27. SENATOR NIMROD: 28. My legal advisors tell me that a Class B misdemeanor is up 29. to six months. 30. PRESIDING OFFICER: (SENATOR ROCK) 31. Senator Latherow.

Otherwise, if this fellow fails in the occasion that you have

- 1. stated here in this to come within, I believe this is the one, 2. I could be mistaken, at twenty-five percent error portion, 3. he could receive this type of punishment then, is that what 4. you're talking about? 5. PRESIDING OFFICER: (SENATOR ROCK) 6. Senator Nimrod. 7. SENATOR NIMROD: 8. No, Senator Latherow, it would have to be a willfull 9. misinformation and that would have to show some deliberate intent 10. that he was trying to cause some fraud on...on the particular 11. cover-up of the information. That, which you've sited as 12. an example, it would not be included. 13. PRESIDING OFFICER: (SENATOR ROCK) 14. Senator Latherow. 15. SENATOR LATHEROW: 16. Well, I hope you didn't mean to tell me that the figures 17. that the supervisor of assessment causes to go on the books 18. as final are not put on there willfully. You didn't aim to tell 19. me that surely, did you? Doesn't he willfully put those figures 20. on there, or is it by accident? 21. PRESIDING OFFICER: (SENATOR ROCK) 22. Senator Nimrod. 23. SENATOR NIMROD: 24. No, I would say that the figures that go on there, of course, 25. come as a result of the information that he has and I think those 26. are placed there, but he is not passing on any misinformation 27. knowingly. That information goes on there and if it's wrong, 28. and he did it in his best interest, it certainly would not be 29. a...a...my opinion, it would not certainly come within the
- purview of what's meant here. 31. PRESIDING OFFICER: (SENATOR ROCK)
- 32. Senator Latherow.
- 33. SENATOR LATHEROW:

SENATOR LATHEROW:

ı. This man who holds this position which will pay him 2. anyplace depending on where he is from and I... I have a couple 3. of questions, Mr. President, I want to get in. If he's in a 4. county that's under thirty thousand dollars, you people who 5. have counties of that type, he will receive no less than fifteen 6. thousand five hundred dollars. That's in excess of any elected 7. official, I'll bet, in any one of your counties, and if it's over 8. thirty thousand up to sixty thousand to one hundred thousand, 9. he will receive not less than twenty-one thousand dollars per 10. year. Think of it a little, some of your elected officials. 11. Now, Senator Nimrod, in receiving those figures, he will be 12. unable to hold no other lucrative public office. What is a 13. lucrative public office? Is that a...is that a mayor or is 14. that a JP, which we don't have anymore, or something like that, 15. what do you mean? 16. PRESIDING OFFICER: (SENATOR ROCK) 17. Senator Nimrod. 18. SENATOR NIMROD: 19. I would say any...any other elected...office that pays. 20. Any...any kind of salary to it. 21. PRESIDING OFFICER: (SENATOR ROCK) 22. Senator Latherow. 23. SENATOR LATHEROW: 24. I...I didn't... 25. PRESIDING OFFICER: (SENATOR ROCK) 26. Senator Nimrod, would you repeat the answer, please? 27. SENATOR NIMROD: 28. Yes, I...I, Senator Latherow, I would say that that would 29. include any...any particular office that would be a salary connected 30. to it would certainly fall within that purview. 31. PRESIDING OFFICER: (SENATOR ROCK) 32. Senator Latherow.

H133830 6-30-76 3nd reading

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1. I...I just want to stop there, Mr. President. 2. for the extra time. But I... I want you to know you've 3. eliminating...eliminated him from any other possible position 4. in public office, whether it be as an aid to the assessor with a few 5. fees, Mr. Nimrod. 6. PRESIDING OFFICER: (SENATOR ROCK) 7. Senator Glass. Your button was not on, Senator Glass. 8. Senator Glass. 9. SENATOR GLASS: 10. Well, thank you, Mr. President. I move the previous 11. question. 12. PRESIDING OFFICER: (SENATOR ROCK) 13. Question is shall the main question be put? All those 14. in favor signify by saying Aye. All those opposed. The Ayes 15. have it. Senator Nimrod to close the debate. 16. SENATOR NIMROD: 17. Okay, Mr. President, I see we have five minutes left to go 18. I was hoping we could get under the wire before this bill comes 19. up, but there are a couple of things I would like to cover 20. before we approach this bill and that is I would call your 21. attention to the fact that what we are doing here is providing 22. a means for the townships, and there are some five hundred 23. townships which are undersize, an opportunity to join in with 24. other townships and make a multi-district assessing area. 25. provides us with an opportunity then, to provide for efficient 26. and affective assessing within many areas, especially in the 27. rural areas where we have problems of being able to raise 28. enough local monies to pay for an adequate assessing job. 29. I think that what we have to do when we talk about this whole 30. assessing picture throughout this State of which our State 31. funds have been distributed is that it's wrong for us to continue 32. to reward those areas with State money, especially on these

formulas and programs for actually doing a bad job of assessing.

And what we are doing also, is bringing certainly some discredit

- 1. and some disservice to some of our local communities where we
- 2. have people who are attempting to do a job and they don't
- 3. have the tools to do it with. I believe sincerely that this
- 4. would provide for still local input and local survival, but
- 5. at the same time, provide an opportunity for us to have
- 6. a proper assessment through the multi-assessment district.
- 7. This is limited so that in those areas it applies to for the
- 8. multi-district assessor in those areas of only a thousand or
- 9. less in population and I would ask for a favorable roll call
- 10. on this area.
- 11. PRESIDING OFFICER: (SENATOR ROCK)
- 12. Question is shall House Bill 3830 pass? Those in favor
- 13. will vote Aye. Those opposed will vote Nay. The voting is open.
- 14. Senator Donnewald, will you vote the Chair and the President No
- 15. please? Have all voted who wish? Have all voted who wish?
- 16. Take the record. On that question the Ayes are 26,...Senator
- 17. Nimrod requests this bill be placed on the order of consideration
- 18. postponed. On the order of House Bills on 3rd reading, is House
- 19. Bill 3840. Read the bill, Mr. Secretary.
- 20. SECRETARY:
- 21. House Bill 3840.
- 22. (Secretary reads title of bill)
- 23. 3rd reading of the bill.
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Senator Mitchler.
- 26. SENATOR MITCHLER:
- 27. Mr. President and members of the Senate, this is a new
- 28. Act. It does exactly what the Calendar said. It has a large support
- 29. from the House, sponsored by Larry DiPrima. It authorizes the
- 30. Governor and Secretary of State to provide on request courtesy
- 31. transportation to certain guests at convention meetings of
- 32. Federally chartered patriotic organizations. Appreciate a
- 33. favorable roll call.

- PRESIDING OFFICER: (SENATOR ROCK) ı.
- 2. Any discussion? Senator Morris.
- 3. SENATOR MORRIS:
- Mr. President, would the sponsor yield to a question? 4.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- Indicates he will yield. Senator Morris. 6.
- SENATOR MORRIS: 7.
- Senator Mitchler, who wants this bill? 8.
- PRESIDING OFFICER: (SENATOR ROCK) 9.
- Senator Mitchler. 10.
- 11. SENATOR MITCHLER:
- 12. Well, I understand the Secretary of State has expressed a
- 13. desire for this bill.
- PRESIDING OFFICER: (SENATOR ROCK) 14.
- 15. Senator Morris.
- 16. SENATOR MORRIS:
- -17. What...what is this going to cost the taxpayers of Illinois?
- 18. SENATOR MITCHLER:
- 19. Senator Morris, I cannot give you an exact answer to that.
- 20. PRESIDING OFFICER: (SENATOR ROCK)
- 21. Senator Morris.
- 22. SENATOR MORRIS:
- 23. How about an estimate?
- 24. PRESIDING OFFICER: (SENATOR ROCK)
- 25. Senator Mitchler.
- 26. SENATOR MITCHLER:

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- 27. I have no particular estimate on it either, other than what is
- 28. involved here and it would vary at different times and it all
- 29. depends upon how many of the Federally chartered veterans
- organizations in the State submit a request to the Governor or
- 31. to the Secretary of State for transportation to be used at
- national conventions when it is necessary. For an example, you
- 33. will have an Illinois Department Convention of the American
- 35. During that period of time, we will have many visiting dignitaries

Legion in Chicago at the Palmer House in July 7th through the 12th.

- coming, Congressmen, United States Senators, people of distinction
- addressing the convention and courtesy cars will be available from
- 3. the motor pool of the Governor or Secretary of State and they
- 4. will be used to meet and transport these dignitaries. They will
- 5. be registered and a report will be made.
- 6. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Morris, your time has almost expired. Senator
- 8. Morris.
- 9. SENATOR MORRIS:
- 10. I would just like to close with one comment, if that convention
- 11. is in Chicago in July, it's pretty obvious that the RTA
- 12. budget won't be approved and this bill is necessary so those
- 13. dignitaries can get around the city because there will be no
- 14. public transportation.
- 15. PRESIDING OFFICER: (SENATOR ROCK)
- 16. Senator Mitchler, you wish to close? The question is
- 17. shall House Bill 3840 pass? Those in favor will vote Aye.
- 18. Those opposed will vote Nay. The voting is open. Have all
- 19. voted who wish? Have all voted who wish? Take the record.
- 20. Senator Mitchler has requested that this bill be placed on the
- 21. order of consideration postponed. It appears that it is 12:00
- 22. o'clock p.m. on Wednesday, June 30. a.m. I beg your pardon.
- 23. 11:59 and a half p.m. Okay. Senator Knuppel, for what
- 24. purpose to you arise?
- 25. SENATOR KNUPPEL:
- 26. Well, I signaled the speaker some time ago, but then
- 27. I realized that if we had bills that the rules of the game
- 28. changed at 12:00 o'clock. I personally, can't see sitting here
- 29. from now to 6:00 o'clock tomorrow morning. I think that...that
- 30. the...the golden hour has slipped away and the...and the carriage
- 31. or the chariot has turned into a pumpkin and whatever we have
- 32. left to do can be done tomorrow and I'm going to move that we stand
- 33. adjourned until...

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- 2. Well,...

- 3. SENATOR KNUPPEL:
- 4. ..9:00 o'clock tomorrow morning.
- 5. PRESIDING OFFICER: (SENATOR ROCK)
- Senator, I would...I would ask you just as a matter 7.
- of courtesy to the President of the Senate, who is at this 8.
- moment is conferring with the Speaker, just to withold that
- motion temporarily.
- 10. SENATOR KNUPPEL:
- 11. ...be glad to do that until he returns.
- 12. PRESIDING OFFICER: (SENATOR ROCK)
- 13. Thank you, very much.
- 14. SENATOR KNUPPEL:
- 15. But, as I say, the charriot has turned to a pumpkin, now.
- 16. PRESIDING OFFICER: (SENATOR ROCK)
- 17. On the order of House Bills on 3rd reading, is House
- 18. Bill 3946. Read the bill, Mr. Secretary.
- 19. SECRETARY:
- 20. House Bill 3946.
- 21. (Secretary reads title of bill)
- 22. 3rd reading of the bill.
- 23. PRESIDING OFFICER: (SENATOR ROCK)
- 24. Senator Vadalabene.
- 25. SENATOR VADALABENE:
- 26. Yes, thank you, Mr. President and members of the Senate.
- 27.
- House Bill 306 increases...House Bill 3946 increases the daily 28. fees for auditing of persons found to be in arrears of motor
- 29. vehicle taxes and fees from twenty-five dollars a day to fifty
- 30. dollars a day and from twelve fifty a half day to twenty-five 31. dollars a half day. This change is due to the increased auditing
- fees. The rest of the bill was amended out and I would now move 32.
- 33. for a favorable vote.

- 1. PRESIDING OFFICER: (SENATOR ROCK)
- 2. Is there any discussion? The question is...all right..,I'm just
- 3. seeing if there is any discussion. Okay. The question is
- 4. shall House Bill 3946 pass? Those in favor will vote Aye.
- 5. Those opposed will vote Nay. The voting is open. I wish to
- 6. be recorded Present. Present, please. Have all voted who wish?
- 7. Take the record. On that question the Ayes are 39, the
- 8. Nays are 3, 3 Voting Present. House Bill 3946, having received
- 9. a constitutional majority is declared passed. Senator Harber
- 10. Hall, for what purpose do you arise?
- 11. SENATOR HALL:
- 12. Mr. President, on the order of 3rd reading, is House
- 13. Bill 3831. This bill concerns...is one of the bills that
- 14. we've been talking about in respect to assessors and the assessing
- 15. process. We're going to have to study this problem a great
- 16. deal in the next few months and we should. Because these bills
- 17. have not passed, I think it would be appropriate and I have
- 18. talked with Senator Carroll, the principal Senate sponsor of
- 19. this bill, and I would like to be added as cosponsor with him.
- 20. on 3831.
- 21. PRESIDING OFFICER: (SENATOR ROCK)
- 22. Senator Harber Hall has asked leave of this Body to be added
- 23. as a cosponsor of House Bill 3831. Is leave granted?
- 24. Leave is granted. Message from the House.
- 25. SECRETARY:
- 26. A Message from the House by Mr. O'Brien, Clerk.
- 27. Mr. President I am directed to inform the Senate
- 28. that the House of Representatives has refused to adopt the
- 29. First Conference Committee Report on the...on House Bill
- 30. 2736 and request a Second Committee of Conference to consider
- 31. the differences between the two Houses in regards to Amendments
- 32. 1, 2, 3, 4, and 5.
- 33. I am further directed to inform the Senate that

- 1. the Speaker of the House has appointed as such committee on the
- part of the House, Representatives Katz, Laurino, D.L. Houlihan,
- Kempiners, and Collins.
- 4. PRESIDING OFFICER: (SENATOR ROCK)
- Senator Netsch moves that the Senate accede to the
- request of the House for a Second Conference Committee. All
- those in favor signify by saying Aye. All those opposed.
- 8. The Ayes have it and the Senate does accede to the Houses'
- 9. request.
- 10. PRESIDENT:
- 11. For what purpose does Senator Wooten arise?
- 12. SENATOR WOOTEN:
- 13. Mr. President, I have two motions. I would like to move
- 14. to recommit House Bill 3522 to the Committee on Transportation.
- 15. PRESIDENT:
- 16. You've heard the motion to recommit House Bill 3522
- 17. to the Committee on Transportation. All in favor say Aye.
- 18. Opposed Nay. The Ayes have it. The bill is recommitted to
- 19. Transportation. Senator Wooten.
- 20. SENATOR WOOTEN:
- 21. And Mr. President, I would like leave to have Senator
- 22. Chew replace me as principal sponsor of that bill.
- 23. PRESIDENT:
- 24. Is leave given? Leave is given. Senator Harris.
- 25. SENATOR HARRIS:
- 26. Yeah.
- 27. PRESIDENT:
- 28. Senator Harris.
- 29. SENATOR HARRIS:
- 30. Senator, Mr. President, I...I just can't let this
- 31. occasion go by and question the word replace because seriously,
- 32. as far as I'm concerned, Senator Chew has always been the sponsor
- 33. of this legislation. We've had an advisory that's dangling out

- 1. here somewhere and in my sincere opinion, Senator Chew is,
- has been, was, will be, whatever other verbs can be applied,
- the sponsor of House Bill 3522.
- 4. PRESIDENT:
- 5. Well, Senator, let the Chair say that kindly, I certainly
- 6. respect your opinion. The Chair had ruled differently, but
- 7. frankly, after Amendment No. 2 was adopted and you had raised
- 8. the question about sponsorship, and then you offered Amendment
- 9. No. 3, I thought implicit in that was that you had abandoned
- 10. your cause about sponsorship. Senator Knuppel, I'm going
- 11. to ask you to do the Chair a favor and to move that the Senate
- 12. adjourns...recesses until 11:00 o'clock tomorrow...11:00
- 13. o'clock this morning. Now, let me just tell you, the House
- 14. has already recessed until 11:00 tomorrow, but before you do that
- 15. there's one resolution we want to run. Could you hold up just
- 16. a moment? Resolutions.
- 17. SECRETARY:
- 18. Senate Resolution 422 introduced by Senators Harris...
- 19. PRESIDENT:
- 20. Senator Harris.
- 21. SENATOR HARRIS:
- 22. Yes, Mr. President, this is a resolution that we've
- 23. caused to be drafted that I would like to show as the sponsors,
- 24. Senators Harris, Graham, Mohr, and would invite all Senators
- 25. to join. It is a congratulatory resolution commending the staff,
- 26. the employees of the Secretary of the Senate and...Office
- 27. and all of the people who join us in contributing to this
- 28. devotion and dedication to achievement. I'm...I am sorry that
- 29. I sent my copy of the resolution to the Secretary, but I do
- 30. most sincerely wish to express the sense of this resolution.
- 31. There are a couple of the paragraphs that I do want to touch on or an area.
- 32. here. This group has been called on to work unusual hours, often.
- 33. They are courteous, they are willing and they regularly lay aside
- 34. personal, partisan and philosophical differences to work professionally

together in truly a spirit of cooperation. Their attentiveness ı. to the needs of Senators, has certainly eased the enormous . 2. demands placed upon Senators' time and has aided us in meeting 3. the needs of our constituents. Their professional handling 4. of the thousands of legislative documents has expidited the 5. flow of this General Assembly business and therefore, 6. Mr. President, on behalf of the people of the State of Illinois, 7. we certainly wish to sincerely thank all the employees of the 8. Senate for their hard work and their dedication to the cause of 9. good government during the 1976 Session. Be it further resolved, 10. that the Senate renders its individual and warm thanks to its 11. employees who besides being professionals, without peer, 12. are our friends, advisors, and partners in the improvement 13. of Illinois. Mr. President, I move for the suspension of the 14. rules for the purpose of immediately considering the adoption 15

17. PRESIDING OFFICER: (SENATOR ROCK)

of Senate Resolution 422.

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**33.** 34. Senator Harris has moved to suspend the rules for the immediate consideration and adoption of this resolution. All those in favor signify by saying Aye. All those opposed. The rules are suspended. On the question of adoption, Senator Partee? SENATOR PARTEE:

Well, Mr. President, I would certainly like to join the original sponsors of this resolution and I'd certainly hope that all Senate members will be added as cosponsors because it is absolutely a fact that the arduous task of running this Legislature with some four thousand bills now and two thousand in the House it would be absolutely and virtually impossible for the members themselves to do the gargantuan task that is involved in analyzing and being prepared to discuss and debate all of these issues without the help and friendly help, if you please, of those persons who work for the Senate. In all divisions, each person does his task creditably and well. Sometimes, under rather difficult conditions, sometimes under rather arduous circumstances. And I certainly

- join in giving the accolade and encomium to all of our ı.
- Senate staff who have done such an excellent job this Session. . 2.
- PRESIDING OFFICER: (SENATOR ROCK) 3.
- Further discussion? Senators Harris and Partee seek 4.
- leave of this Body to show all members as cosponsors. Is leave 5.
- granted? Leave is granted. Senator Harris now moves the 6.
- adoption of Senate Resolution 422. All those in favor signify 7.
- by saying Aye. All those opposed. The Ayes have it. 8.
- The resolution is adopted. Senator Howard Mohr, for what 9.
- purpose do you arise? 10.
- SENATOR MOHR: 11.

21.

- Well, Mr. President, I heard the hour of 11:00 a.m. 12.
- to come into Session tomorrow. I...I don't know. We're 13.
- used to working long hours and I don't think anybody objects 14.
- to long hours, but I think they should be productive hours, 15.
- Mr. President. I think that we should start here earlier in the 16.
- morning. I know that we're going to be talking about 17.
- Conference Committees, but there's some things that will be coming 18.
- up in the morning that will take some time, I'm sure and many 19.
- people have plans for the Fourth of July. You know, we're
- passed the 23rd of June that we were told we'd be out of here and
- I don't object to working through June 30th and I don't objecting... 22.
- to working as long as I think we're accomplishing something. But, 23. we've spent an awful lot of time here spinning our wheels and many
- of us are getting just a little antsy and a little tired of that 25.
- and I'd like to suggest that we start early in the morning so 26.
- hopefully, we could get back home tomorrow evening. I throw
- 27.
- that out for a suggestion. 28.
- PRESIDING OFFICER: (SENATOR ROCK) 29.
- Senator Partee. 30.
- SENATOR PARTEE: 31.
- Senator Mohr, I think it is an excellent suggestion, except 32.
- that there are two things wrong with it. One, our people don't 33.

all las

. 2.

3.

27.

get here at 9:00. We tried to start this morning at 9:30, 1.

you were here, but there were very few others here.

In addition to that, the House is not starting until 11:00

and even though we had Conference Committees in the morning, 4.

they would not be here. They're not coming in till 11:00 5.

so as much as I'd like to say to start early, it just won't 6.

be productive. As a matter-of-fact, I suggested to them in the

7. House that we not go home at all tonight and keep moving until we 8.

got something done and they commenced to tell me that there 9.

were...their members were very tired and their members were 10.

very antsy and that one of their members had just fallen out and 11.

perhaps was going to be sent to the hospital and things of that 12.

sort. And, as a consequence, they said they were going to adjourn 13.

until 10:00 o'clock and the man who told me he's going to adjourn 14.

until 10:00 o'clock walked straight to the podium and adjourned 15. until 11:00. So, now I understand what you're saying, but I tell you 16.

it just won't work out; it won't be helpful, because they won't 17.

be here to work with us on the Conference Committee Reports. So, 18.

let our guys get a little more...and ladies get a little more sleep 19. and be here at 11:00, if they only would. 20.

PRESIDING OFFICER: (SENATOR ROCK) 21.

All right. Senator Knuppel moves that the Senate 22.

stand in recess until 11:00 a.m. this morning. Senate stands in 23.

recess. 24.

25.

26.

28. 29.

30. 31.

32. 33.